

Merton Council

Overview and Scrutiny Commission - financial monitoring task group

Task group members

Councillors:

Hamish Badenoch
Suzanne Grocott
Peter McCabe
Dennis Pearce
Peter Southgate

Wednesday 1 July 2015 at 7.00 pm
Committee room C - Merton Civic Centre, London Road,
Morden SM4 5DX

Agenda

- | | | |
|---|--|----------|
| 1 | Apologies for absence | |
| 2 | Minutes of meeting held on 26 February 2015 | 1 - 4 |
| 3 | Update on current staffing position | 5 - 8 |
| 4 | 2014-15 Financial Outturn Report | 9 - 48 |
| 5 | Supplementary information on the capital programme | 49 - 50 |
| 6 | Draft statement of accounts, 2014-15 | 51 - 236 |
| 7 | Date of next meeting | |
| | 22 July 7pm: | |
| | Financial monitoring report, quarter 1 2015/16 | |

Contact for further information about the task group meeting:

Julia Regan, Head of Democracy Services, 020 8545 3864; scrutiny@merton.gov.uk

This page is intentionally left blank

All minutes are draft until agreed at the next meeting of the committee/panel. To find out the date of the next meeting please check the calendar of events at your local library or online at www.merton.gov.uk/committee.

OVERVIEW AND SCRUTINY COMMISSION - FINANCIAL MONITORING TASK GROUP

26 FEBRUARY 2015

(19.00 - 21.00)

PRESENT: Councillor Suzanne Grocott (in the Chair),
Councillor Hamish Badenoch, Councillor Suzanne Grocott,
Councillor Dennis Pearce and Councillor Peter Southgate

ALSO PRESENT: Caroline Holland, Director of Corporate Services
Paul Dale, Assistant Director of Resources
Julia Regan, Head of Democracy Services

1 APOLOGIES FOR ABSENCE (Agenda Item 1)

Apologies were received from Peter McCabe, due to clash with meeting of Standards Committee.

2 MINUTES OF MEETING HELD ON 5 NOVEMBER 2014 (Agenda Item 2)

Agreed.

3 FINANCIAL MONITORING REPORT - QUARTER 3 (Agenda Item 3)

At the suggestion of the chair, task group members agreed to discuss concerns and raise questions as part of the discussion of the next agenda item – planning future meetings.

4 PLANNING FUTURE MEETINGS (Agenda Item 4)

Caroline Holland, Director of Corporate Services, and Paul Dale, Assistant Director of Resources, provided additional information in response to questions:

- regarding the relationship between reserves held by schools - a total of £12m is held by schools across the borough, mainly for contingencies. This would not be used by schools for capital works, other than for small projects as schools are not able to borrow money for capital works in their own right.
- regarding the level of overspend in 2014/15, Caroline Holland said that this year has shown a different pattern to previous years. Her prediction is that the overspend will reduce to between £3m and £4m by the end of the financial year. A number of factors have contributed to the overspend and these are set out in the report.
- the £1m additional cost to the pension fund this year was due to a higher than average number of deaths in service and ill health retirements and does

therefore not represent a recurring cost. The council funds the cost of deaths in service and certain redundancies where the pension is released early.

- The South London Waste Partnership is a governing body that oversees tendering processes. The recycling firm EWC went bankrupt and service was taken over by Kingston Council leading to a one-off overspend. This situation is unlikely to arise with the parks maintenance contract because they are likely to attract much larger companies. A financial assessment of companies' credit worthiness will be carried out at an early stage in the tendering process.
- Savings are tracked closely and reviewed. Managers are expected to put forward alternative savings for any that can't be delivered.

Caroline Holland undertook to provide information on the level of outstanding debt written off each year over the past five years. ACTION: Director of Corporate Services

Task group members agreed that it would be helpful if budget savings and monitoring information showed percentage variances and trends so that problem areas could be easily identified and scrutinised.

Task group members identified a number of issues and areas of concern that they would like to scrutinise in more depth in future:

Capital programme

Agreed that it would be helpful to have information at a subsequent meeting to address:

- capacity of the capital programme
- process for items being accepted on to the capital programme, subsequent prioritisation and review of items that have been on for some time.
- funding of the capital programme and link to the revenue account
- links to the treasury management strategy
- capital programme month by month spend profile
- out-turn data for 2014/15 compared to the forecast at month 9 so can look at quality of monitoring by area of spend

Community transport

Members expressed concern about the predicted overspend in SEN and FE transport costs (page 11 and 14 of the report) and the adult transport services (page 20) would like more detail in order to scrutinise the budget allocation and model of delivery:

- number of children
- number of escorts
- number of journeys
- costs of each mode of transport used
- length of user journey time

Members would also like information about previous reviews, what changes were made and what else could be done.

Commercial waste service

Members noted that the savings proposals (page 59) had been over optimistic and agreed that further scrutiny of this service area would be useful.

HR metrics

Caroline Holland said that the most recent report to Cabinet provided budget numbers rather than actual numbers. It also shows low staff turnover and a fairly low vacancy rate.

Members expressed concern that actual headcount information is still not available from the iTrent software to show staffing establishment broken down by full time equivalents and vacant posts. Information on staff numbers is essential for identifying impact of savings and alternative options.

AGREED to invite Marissa Bartlett, Joint Head of HR Transactional Services, to the next meeting in order to explain when this information will be available and what the service priorities are.

Estate management

Members agreed that they would like to scrutinise the council's use of its real estate assets – who manages these, how, what is the size and yield of the assets, how does Merton compare to other councils in terms of yield?

Date of next meeting

AGREED to have next meeting on 1 July (7pm start), with the following agenda items:

- final 2014/15 monitoring report (Cabinet report)
- capital programme (as set out above)
- HR metrics – invite Marissa Bartlett (as set out above)

AGREED that Julia Regan, Head of Democracy Services, would put the other items identified by the task group onto the topic suggestions longlist for consideration at the scrutiny topic workshops in May.

Also AGREED that Julia Regan would include in the work programme planning report to the Commission on 25 March a recommendation for the continuance of the task group in 2015/16.

ACTION: Head of Democracy Services

This page is intentionally left blank

Committee: Financial monitoring scrutiny task group

Date: 1st July 2015

Wards: All

Subject: Update on Current Staffing Position

Lead officer: Marissa Bartlett – Head of Joint HR Transactional Services

Lead member: Councillor Mark Allison

Contact officer: Marissa Bartlett ext 4145

Recommendations:

A. To note the content of the Report.

1 PURPOSE OF REPORT AND EXECUTIVE SUMMARY

- 1.1. There has been an extensive technical staffing establishment exercise where all the Authority's substantive posts and positions were aligned with approved budgetary provision in order to be able to produce a comprehensive vacancy analysis. Prepared as at 1st June 2015, the draft establishment analysis provides Members with a breakdown of the numbers of posts and positions that are permanently established, along with those that are covered by interims and those that are vacant. Appendix A refers.
- 1.2. The analysis also indicates numbers of agency workers that have been engaged to cover some of the substantive unfilled positions, pending decisions being made regarding permanent recruitment, reorganisation or position deletion.
- 1.3. Due to the complexity and engagement of various stakeholders in the process (service managers; Finance and HR Business Partners), the technical establishment exercise has taken eight months of dedicated focus and additional resources to achieve.
- 1.4. The organisation is nearly in a position to have a fully accounted and funded baseline position agreed between HR, service managers and finance. Once formally agreed, this will be the basis from which any subsequent staffing structural changes can be approved, amended and monitored. Such a detailed and meticulous exercise is unique amongst medium-sized/larger local authorities. Merton has pioneered such an approach.

2 DETAILS

- 2.1. For the purposes of the analysis, the term 'vacancy' is defined as those positions which are 'established', in other words which are fully budgeted in the Authority's staffing structure, but are unfilled by any permanent job-holder.
- 2.2. Some vacancies may be 'covered' by temporary workers such as those agency staff engaged via Comensura, the Authority's master supplier, or interim consultants engaged for fixed term, specific pieces of work which

cannot be provided in-house due to the lack of available expertise. These consultants are generally sourced via Comensura as 'on contract' workers or via the Local Government Recruitment Partnership (LGRP).

- 2.3. Some vacancies may exist pending a reorganisation. Likewise, this may take the form of a reconsideration of resourcing opportunities such as when a position becomes 'empty' following the resignation of the permanent member of staff and the line manager considers how best to deploy the budget and hours available to assure ongoing service delivery. Currently, managers are taking this transitional approach given the ambitious budgetary targets for the foreseeable future. As vacancies occur via 'natural wastage', managers are exploring how best to resource their services and delaying like for like recruitment, or using them temporarily to offset budgetary pressures elsewhere in their service areas. To maintain service resourcing requirements, managers are using temporary arrangements as they reflect future service needs and determine how best to continue to resource their service area.
- 2.4. The detailed and time-consuming technical establishment exercise started in June 2014 and is nearing completion. Each post in each service area across the organisation was analysed in terms of its budgetary status and a meticulous data cleansing exercise ensued. It is the 'post' which defines the budgetary allocation and the 'position' that defines the job roles to which employees are assigned. Once completed, the service manager, Finance and HR 'signed off' the technical establishment process for each service area to ensure the new baseline blueprint of the organisational staffing structure was as accurate as it could possibly be. Such a forensic exercise is unique amongst local authorities, given its resource-intensive nature.
- 2.5. Any changes to the Authority's staffing establishment for up to four posts is undertaken by service managers using a specially designed eform. Changes to the staffing structures held in iTrent as the core integrated HR/Payroll system for the Authority are then made by the iTrent Client Team, subject to Chief Officer approvals. Changes to more than four posts are made via the completion of a reorganisation spreadsheet and the service manager works closely with an iTrent Client Officer to ensure changes to multiple posts are made correctly and accurately, with the establishment baseline position being amended and updated accordingly.
- 2.6. The draft vacancy analysis attached is time-determined ie. shown as at 1st June 2015. There continues to be staffing movement across the organisation on a regular basis, given the volatile nature of the local government landscape at present. Therefore, the vacancy analysis will shift on a month by month basis. Nonetheless, having an accurate baseline position will ensure that accounting for any changes and vacancies occurring will be easy to monitor and determine.
- 2.7. To ensure there is ongoing overview and scrutiny of the baseline staffing establishment for Merton, Merton Improvement Board seek regular vacancy updates. On a monthly basis, a scheduled vacancy analysis is circulated to service managers, Corporate Business Partners and Finance colleagues to validate accuracy and to maintain the 'due diligence' to assure vacancy control.

- 2.8. Furthermore, the Authority's workforce composition – permanent and temporary, is under ongoing review. Temporary workers earning £30 + per hour are recorded and 'challenged' by HR on a monthly basis with full visibility at Chief Officer level to determine the business justification of their continuation.
- 2.9. The Authority is rapidly transforming and reorganising. In the short term, to mitigate against expensive employment termination costs, when natural (voluntary) staff turnover occurs, service managers are looking at fixed term temporary arrangements rather than progressing permanent resourcing. This is characteristic of the current situation, temporary rather than permanent staffing, unless quality service delivery would be otherwise compromised.

3 ALTERNATIVE OPTIONS

- 3.1. Without accurate establishment data, the Authority cannot appropriately plan for the future service or workforce needs. There is also a need to be able to report on the impacts of the nature of unfilled substantive posts, the adoption of the technical establishment exercise provided the most accurate and effective methodology.

4 CONSULTATION UNDERTAKEN OR PROPOSED

- 4.1. CMT and the Merton Improvement Board were provided with monthly progress updates regarding the completion of the technical establishment exercise.
- 4.2. Service managers and the Merton Improvement Board have received monthly vacancy updates since the technical establishment exercise was 'signed off' across the organisational service areas to assure ongoing data accuracy. This monthly updating will continue as a scheduled activity.

5 TIMETABLE

- 5.1. As explained, regular monthly establishment reports and vacancy updates are circulated to service managers for ongoing monitoring and management. This will ensure that a contemporaneous record of changes and any resulting vacancies is held for appropriate action.

6 FINANCIAL, RESOURCE AND PROPERTY IMPLICATIONS

- 6.1. Additional resources of £65,000 were allocated from the Outstanding Programme Board Reserve to HR to address the issue of an inaccurate establishment, which arose from the need for the three borough partnership to go live with iTrent, and a decision was taken not to load vacancies on the new system to assist with meeting the go live date.
- 6.2. Employees account for 25% of the gross General Fund spend in the authority. Having an accurate establishment helps managers plan their service and financial implications.

- 6.3. As a result of the technical establishment exercise, each post will now be linked to appropriate budgetary provision. Managers should be able to be in a position to run off accurate establishment reports detailing those posts that are filled, covered by interims or currently vacant and report both financial and management information as part of the monthly service monitoring.
- 6.4. This information will also assist the authority to plan longer term when changes are required and assist in the responses to queries on staffing information.

7 LEGAL AND STATUTORY IMPLICATIONS

- 7.1. There are no specific legal implications arising from this report.

8 HUMAN RIGHTS, EQUALITIES AND COMMUNITY COHESION IMPLICATIONS

- 8.1. There are no specific equality nor community cohesion implications arising from this report.

9 CRIME AND DISORDER IMPLICATIONS

- 9.1. There are no specific crime and disorder implications arising from this report.

10 RISK MANAGEMENT AND HEALTH AND SAFETY IMPLICATIONS

- 10.1. There are no specific risk nor health and safety implications arising from this report.

11 APPENDICES – THE FOLLOWING DOCUMENTS ARE TO BE PUBLISHED WITH THIS REPORT AND FORM PART OF THE REPORT

- Appendix A – draft analysis across each Directorate and service area of current vacancies – as at 1st June 2015 (to follow)

12 BACKGROUND PAPERS

- 12.1. None

Cabinet

Date: 8 June 2015

Subject Budget out-turn 2014/15

Lead officer: Paul Dale

Lead member: Councillor Mark Allison

Recommendations:

1. That Cabinet note the draft provisional revenue outturn for 2014/15
2. That Cabinet Approve the proposed net slippage into 2015/16 of £7,203k

1 PURPOSE OF REPORT AND EXECUTIVE SUMMARY

This report outlines the provisional; out-turn position for the last financial year (2014/15) and the issues that arise from it.

Section 2 – Summarises the draft outturn position of the Authority.

Section 3 – Reviews the outturn position for corporate items

Section 4 – Reviews the outturn position for service items

Section 5 – Reviews the detailed outturn position for service departments

Section 6 – Summarises the movement in reserves

Section 7- Provides information on the capital outturn

Section 2 – DRAFT REVENUE OUTTURN 2014/15

The following table summarises the out turn position for 2014/15 and more detail is Provided in Appendix 1

DRAFT OUTTURN	Current Budget 2014/15 £000s	Outturn £000s	Variance at year end £000s
<u>Department</u>			
Corporate Services	29,400	29,128	-272
Children, Schools and Families	44,755	47,203	2,448
Community and Housing	57,632	60,379	2,747
Public Health	255	255	0
Environment & Regeneration	20,526	21,825	1,299
Net Recharges	-599	-373	226
NET SERVICE EXPENDITURE	151,969	158,417	6,448
TOTAL CORPORATE PROVISIONS	10,576	7,964	-2,612
TOTAL GENERAL FUND	162,545	166,381	3,836

Business Rates	-33,253	-33,253	0
Grants	-49,710	-49,864	-154
Council Tax and Collection Fund	-79,578	-79,578	0
FUNDING	-162,541	-162,695	-154

NET	4	3,686	3,682
------------	----------	--------------	--------------

2014/15	Budget (Mar)	Outturn (Mar)	OUTTURN Variance (Mar)
Expenditure	£000	£000	£000
Employees	95,450	96,299	849
Premises Related Expenditure	8,876	5,443	(3,433)
Transport Related Expenditure	13,725	15,221	1,496
Supplies and Services	168,705	173,607	4,902
Third Party Payments	84,608	92,077	7,469
Transfer Payments	108,048	112,538	4,490
Support Services	32,421	32,488	67
Depreciation and Impairment Losses	17,768	17,768	(0)
Corporate Provisions	10,576	7,964	(2,612)
GROSS EXPENDITURE	540,177	553,405	13,228
Income			
Government Grants	(263,764)	(260,509)	3,255
Other Grants, Reimbursements and Contribs	(23,311)	(26,341)	(3,030)
Customer and Client Receipts	(56,922)	(64,237)	(7,315)
Interest	(44)	(20)	24
Recharges	(33,020)	(32,852)	168
Balances	(570)	(3,064)	(2,494)
GROSS INCOME	(377,632)	(387,023)	(9,392)
NET EXPENDITURE	162,546	166,381	3,836

Arising from this the issues that need to be examined is;

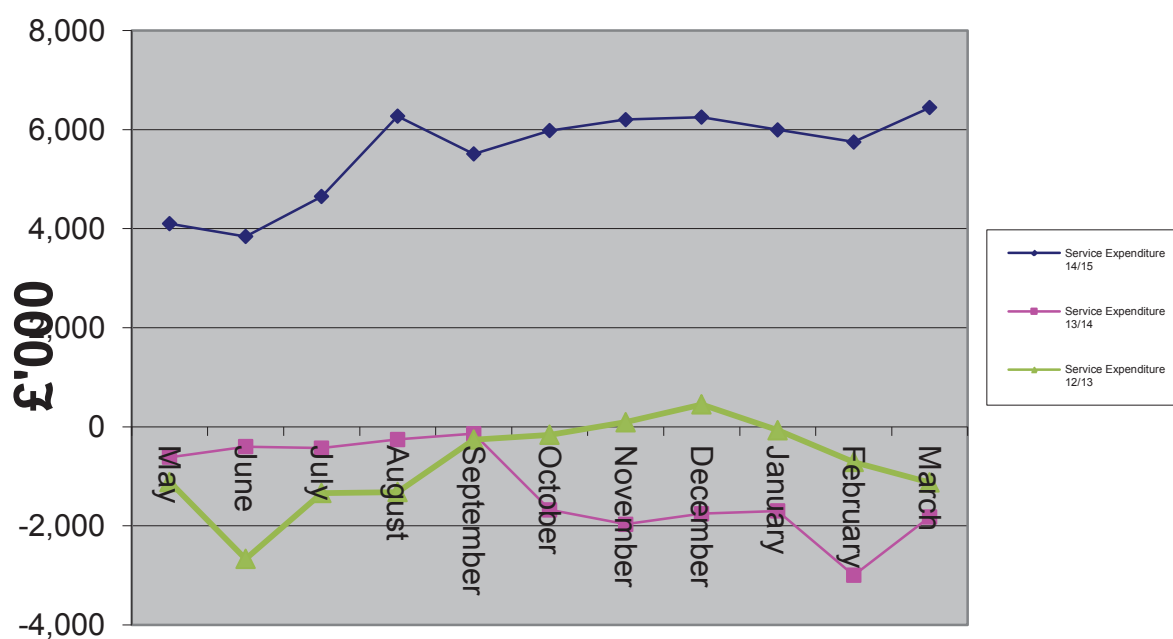
:

- The change in underspending in 2013/14 to overspending in 2014/15
- The sources of the overspending
- Comparisons to recent years
- The quality of forecasting.

In 2013/14 the overall under spending was £2.1m million (after movement to and from reserves) or 1.4% of the net budget. This was significantly less than in previous years. In 2014/15 the overall overspending was £3.8m or 2.4% of the net budget.

The net overspend will be met by an appropriation from General Fund balances.

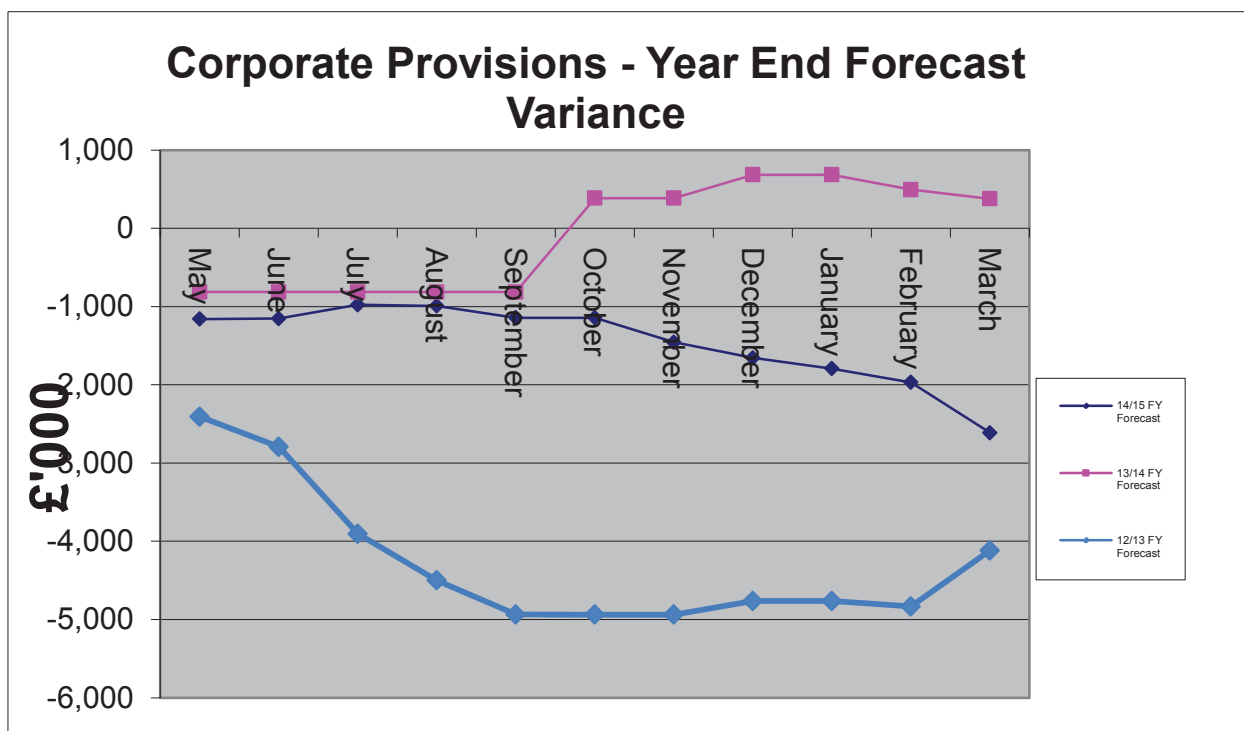
Service Expenditure - Forecast Year End Variance



Section 3 Corporate Items

- These budgets cover a wide range of significant areas including treasury management, contingency, contributions to past service deficiency on the pensions fund and contributions from government grants and use of reserves. The details comparing actual expenditure with budget are contained in Appendix 1 and 2. The summary position is as below.

Corporate Items	Year to Date Budget (Period 12) £000s	Year to Date Budget (Period 12) £000s	t Variance at year end (Period 12) £000s	Forecast Variance at year end (Jan.) £000s	2013/14 Year end Variance £000s
Cost of borrowing	14,012	14,217	205	-71	-166
Use for Capital Programme	0	0	0	71	512
Impact of Capital on revenue budget	14,012	14,217	205	0	346
Investment Income	-522	-907	-385	-154	-346
Pension Fund	15,949	15,649	-300	1,004	21
Pay and Price Inflation	918	35	-883	-250	-314
Contingencies and provisions	3,517	3,581	64	-1,389	845
Income Items	0	-914	-914	0	-177
Appropriations/Transfers	-6,461	-6,860	-399	-1,004	2,051
Central Items	13,401	10,584	-2,817	-1,793	2,080
Levies	931	931	0	0	0
Depreciation and Impairment	-17,768	-17,768	0	0	3
TOTAL CORPORATE PROVISIONS	10,576	7,964	-2,612	-1,793	2,429



2. The monitoring information throughout 2014/15 has been indicating that there will be an underspend in corporate items at outturn. This has been mainly in contingencies which have been held covering anticipated overspends arising from service pressures.
3. Impact of Capital on Revenue Budget
Throughout 2014/15 a small underspend on the cost of borrowing has been forecast and it has been anticipated that this would be set-aside for use in future funding of the capital programme. However, costs arising from finance leases have led to a net overspend of £0.205m in the cost of borrowing. There will be a review of finance leases and their budgets during 2015/16.
4. Investment Income
There has been a £0.385m over-achievement of investment income during 2014/15. Although, some additional investment income was forecast in monthly monitoring this has been exceeded. The main reason for the additional income is that the amount of investment has remained higher during the year than estimated when the budget was set. Further work will be undertaken in 2015/16 to improve the forecasting of cash flow and its impact on investment income.
5. Pension Fund
During 2014/15 the planned contribution to the pension as part of the agreed deficit repayment plan was made as anticipated. The underspend of £0.300m is due to the provision for auto-enrolment not being utilised. These costs have been absorbed within departmental budgets.
6. Pay and Price Inflation
The 2014/15 budget included provision for the 2014/15 pay award, prior to settlement and allocation to services, provision for potential areas of excess inflation and provision for utilities inflation which have proved volatile in the past. The level of inflation has remained lower than economic forecasts anticipated and has continued to fall in the first two months of 2015/16. This has led to an underspend on these budgets of £0.883m in 2014/15.

7. Contingencies and Provisions

This budget contains budgets for the provision of bad debts, loss of income arising from the P3/P4 site development, direct revenue funding of capital, provision for revenueisation, Single Status/Equal Pay and general contingency.

The net underspend of £1.389m consists of the following main variations:-

- a) Provision for Bad Debts – Overspend £0.7m: This overspend arises primarily from the provision for HB overpayments which has increased as a result of the DWP's exercise Real Time Initiative with HMRC.
- b) P3/P4 - Underspend £0.4m: The underspend is due to the delay in commencing with the proposed development which means that car parking income has continued on the site.
- c) Single Status/Equal Pay – Underspend £0.1m: All lump sum costs incurred for Single Status/Equal Pay awards agreed in 2014/15 have been charged against the provision set aside for this purpose.
- d) Revenueisation and Miscellaneous – Overspend £0.4m
- e) Contingency – Underspend £0.5m: A balance of £0.5m was not utilised.

8. Income Items

The underspend is mainly due to £0.8m income relating to CHAS Intellectual Property.

9. Appropriations/Transfers

There have been a number of movements to/from reserves. The £0.4m balance reflects the charge for PFI against the OCPB Reserve as agreed by Cabinet.

Section 4 Overall Service Spending

Major out – turn issues

Prior to 2013/14 there had been major underspending on service activity overwhelmingly in the areas of waste, children's social care and Adult Social Care. This overspending reduced substantially in 2013/14 mainly as a result of previously overprovided budgets in the areas of waste and adult social care being reduced by offering them up as savings in setting the budget. In 2014/15 services overspent.

In recent years the same 3 areas of the budget had been responsible for the majority of under spending. The scale of this was substantially reduced in 2012/13 and 2013/14.

Service Spending 2014/15	Current Budget	Outturn Variance to budget	Outturn Variance to budget	Budget as % of Council Budget	Overspend as % of Overspend
	£'000	£'000	%	£'000	£'000
Adult Social Care	53,399	2595	4.86%	35.14%	40.25%
Waste	14,486	1440	9.94%	9.53%	22.33%
Social Care , Youth Inclusion and Commissioning	18,794	1867	9.93%	12.37%	28.95%
Total 3 major areas	86,679	5,902	6.81%	57.04%	91.53%
The Rest	65,290	546	0.84%	42.96%	8.47%
Total	151,969	6,448	4.24%	100.00%	100.00%

In 2014/15 the 3 service areas previously with large under-spending all shifted to having large overspendings. The causes of this require further investigation.

Outside these major services, in recent years, there has been a low aggregate variation from the budget. The bottom line position remains so in 2014/15 but there are areas with significant under and overspendings. Most areas of under spending arose from savings being taken early. They were a useful partial counter balance to the overspending areas.

An exercise needs to be completed assessing the impact of under and overspendings on the 2015/16 budget. Specific areas are discussed in the service section below. A further report will be brought to CMT outlining the lessons learnt and detailed actions required.

Section 5 Detailed Service Spending

Corporate Services

14/15	Current Budget £000	Full year Outturn £000	Outturn variance £000	Jan Forecast Variance £000	Outturn variance 13/14 £000
Business Improvement	3,147	2,889	-259	-78	-32
Infrastructure & Transactions	9,669	9,322	-347	-184	-130
Resources	7,430	7,175	-255	-278	-284
Human Resources	2,457	2,431	-26	-25	-46
Corporate Governance	3,083	2,651	-433	-276	-185
Customer Services	2,342	2,070	-273	-104	-752
Corporate Items including redundancy costs	1,272	2,591	1,320	910	696
Total (controllable)	29,400	29,128	-272	-35	-733
Overheads	-16,141	-16,559	-419		
Total	13,260	12,569	-691		

Business Improvement – underspend £259k

The main reasons for the underspend is a £130k underspend on vacant posts in the new systems and development team structure due to the delay in successful recruitment and an overachievement of street naming income of circa £50k.

Infrastructure and Transactions – underspend £347k

The forecast underspend of £185k is due to vacant posts, reduced first quarter's printing costs and future year savings captured early.

Resources – underspend £255k

This underspend is mainly due to vacant posts and future year savings being achieved in the current year.

Human Resources –underspend £26k

There is an underspend on vacant posts being held as future years savings of approx. £90k. This is partly offset by the loss of schools SLA income of £30k due to the pressure from external providers and an overspend on the iTrent payroll function.

Corporate Governance – forecast underspend £433k

There is an underspend of £125k following the transfer of the Benefits Investigation team to the DWP under the Single Fraud Investigation Service.

There is an underspend of approx. £110k on various non salary budgets which are being held as future year savings.

The SLLP achieved an underspend of which Merton's share was £30k.

The electoral registration budget underspent by £40k.

Customer Services – forecast underspend £273k

The Local Welfare Support discretionary scheme continued to underspend in 2014/15. The underspend of £300k was transferred to the local welfare support reserves for use in future years as there is no other funding available for 2015/16.

There was an overachievement of income in the Registrars office of £60k due to demands for the service.

Various vacant posts within the division delivered an underspend of £180k.

The Corporate Communications sponsorship, advertising and filming income target remains an on-going issue and was underachieved by £70k.

Corporate items – forecast overspend £1,320k

The Housing Benefit grant claim (£92.5m) for 2013/14 has been audited and identification of a number of errors within testing of claims has resulted in an initial loss of subsidy. £650k has been provided for this.

There was also a £600k overspend on Housing Benefits. This is due to Non- HRA rent rebates which do not attract subsidy and an increase in the bad debt provision for overpayments based on collection rates due to an increase in overpayment identified by the DWP as part of the Real Time Initiative in conjunction with HMRC.

Environment & Regeneration

Environment & Regeneration	2014/15 Current Budget £000	Full year Outturn (March) £000	Outturn Variance (March) £000	Forecast Variance at year end (Jan) £000	2013/14 Variance at year end £000
Public Protection	(5,805)	(5,858)	(53)	116	179
Sustainable Communities (Excl. T&H)	3,998	3,859	(139)	(134)	(54)
Traffic & Highways (T&H)	8,497	8,839	343	275	(122)
Waste Services	14,486	15,926	1,440	1,371	(1,116)
Other	(650)	(941)	(292)	(322)	537
Total (Controllable)	20,526	21,825	1,299	1,306	(576)

The Department has a year-end direct **overspend of £1,299k;**

Description	2014/15 Current Budget £000	Outturn Variance (March) £000
Underachievement of income in Parking Services	(12,077)	147
Employee underspend Safer Merton	848	(91)
Overachievement of income Environmental Health	(344)	(41)
Overachievement of other Grants and Contribution within Parking	0	(35)
Other	(5,424)	(33)
Total for Public Protection	(5,805)	(53)
Employee overspend within Building & Development Control	1,594	200
General Supplies & Services underspend within Building & Development Control	211	(64)
Overachievement of income within Building & Development Control	(1,859)	(65)
Overachievement of rental income in Property Management	(4,041)	(181)
Supplies and Services overspend within Property Management	156	57
Employee overspend within Greenspaces	2,273	142
Tree overspend within Greenspaces	737	78
Overachievement of Other Grants & Contributions within Greenspaces	(97)	(160)
Underachievement of Customer & Client Receipts within Greenspaces	(1,792)	79
Overachievement of Other Grants & Contributions within Future Merton	(472)	(91)
Underspend on 3 rd Party Payments within Future Merton	389	(106)
Employee underspend within Senior Mgmt & Support	785	(51)
Other	16,763	43
Employee related underspend within Traffic & Highways	1,819	(234)
General Supplies & Services underspend within Traffic & Highways	263	(93)
Reduction in ability to Capitalise expenditure	(464)	464
Underachievement of Customer & Client Receipts in Traffic & Highways	(1,493)	16
Overspend on third party payments within Traffic & Highways	(2,277)	170
Total for Sustainable Communities	12,495	204
Employee overspend within Waste Services	7,374	316
Transport related underspend within Waste Services	1,962	(155)
General Supplies & Services underspend within Waste Services	1,078	(169)
Overspend on 3 rd Party Payments – principally SLWP	6,763	909
Shortfall in Waste Services income – principally Commercial Waste	(3,067)	527
Other	376	12
Total for Waste Services	14,486	1,440
Transport Services	(650)	(292)
Total for Street Scene & Waste (Excl. Waste Services)	(650)	(292)
Total Excluding Overheads	20,526	1,299

Main Variances

Public Protection

Parking Services overspend of 121k

This is due to a reduction in PCN related income due to improved compliance from motorists and the free parking Christmas scheme in Council car parks (60k).

Safer Merton underspend of £150k

This is due to vacant posts remaining unfilled (91k). There is also an underspend on third party hired services due to delays in commissioning work, which is now due to take place in 15/16.

Sustainable Communities

Building & Development Control (B&DC) overspend of £56k

This is mainly due to an employee overspend of £200k which is the result of the additional temporary staff employed for the agreed 2 year fixed term in order to enhance the service. This is partially offset by an underspend of £64k on supplies and services, and an overachievement of income of £62k.

Greenspaces overspend of £203k

This is largely due to an employee overspend of £142k, caused by cover for annual leave and sickness to maintain service standards (£60k), paddling pools staff (£40k), Wimbledon fortnight staff (£15k), and fireworks staff (£15k). There is also a 79k underachievement of income relating to rents (£25k), and the hiring of open spaces e.g. Wimbledon Park athletics track (£40k). These unbudgeted activities will need to be reviewed in 2015/16.

Added to this is a tree maintenance overspend of £78k. This is due to the 1, 3 and 5 yearly checks all occurring in the same financial year. This is a very rare occurrence and will not be repeated until 2045.

These overspends are being partially mitigated by the reversal of a prior year corporate write-off of £90k. This will not be available in 2015/16 so the budget pressure on this service will be greater. This a service that will need close attention to its budget performance in 2015/16

Traffic & Highways overspend of £343k

This is a result of clearer understanding of guidelines meaning fewer highways maintenance costs are able to be charged to Capital. This has now been addressed and these budgets will no longer appear in 15/16 revenue budgets.

The section also has an income shortfall of £235k, mainly relating to the London Permitting Scheme (LoPS) and street work activities, due to greater compliance.

The overall overspend is partially offset by an employee underspend of £234k.

Property Management underspend of £118k

This is a due additional commercial rental income of £181k as a result of occupancy rate nearing 100%. This is partially offset by slight overspends on premise related R&M costs, and general supplies and services costs.

Future Merton underspend of £179k

This is due to a £90k contribution from Merton Priory Homes for Future Merton staff work on a Local Plan framework to guide the delivery of the estate regeneration project.

There is also an overachievement of grants and contributions of £91k. This is largely a result of European income relating to 'CycleCities' (£84k). The scheme was intended to only recover costs but LBM was also reimbursed for general funded staff time for the project lifespan (3 years). This project ended in 14/15.

Senior Management & Support underspend of £89k

This is a result of leaving vacant posts unfilled to mitigate against the overall E&R overspend (£51k), and an underspend on supplies & services (£24k).

Street Scene & Waste

Waste Services overspend of £1,440k

This is mainly due to a shortfall in Customer & Client receipts of £527k. Commercial activities were the main source of this due to an income shortfall of £658k, which compares to a shortfall of £389k in 2013/14. An agreed saving of £250k was implemented in 2014/15 for Commercial Waste and has not been met.

Following a commercial review of the trade service by Eunomia, the service is currently implementing an agreed action plan. A revised Commercial Waste Strategy is currently being developed by the Head of Commercial Sales. Alternative savings were identified and agreed in 2014/15, which will result in the income target being reduced by £500k in 2015/16.

The section also has an employee related overspend of £316k. This is due to an historic misaligning of budgets with the actual cost of activities undertaken by refuse collection and street cleansing. There is also an element of non-contractual overtime and agency cover for sick leave absences.

Waste has an overspend of £612k relating to the operational and disposal costs associated with the management of the HRRC and transfer station.

Waste is one of the key budgets where improved budgetary control is required in 2015/16 along with measures to deal with any overspends this year.

Transport Services underspend of £292k

This is largely a consequence of an employee underspend (£95k) and an overachievement of external income (£142k). In order to reduce costs and improve efficiency, a restructure was implemented that combined the two manager posts into one. Also, due to difficulty in recruiting suitably skilled vehicle fitters, the section has only recently been able to appoint to one of the two vacant posts.

The overachievement of external income is largely a result of securing additional work, over and above their original expectations. This account should be balance to zero with any surplus being redistributed to users.

On Street Parking Account

Details of the 2014/15 Car Parking Account can be found in Appendix 4 (to follow).

Children Schools and Families

Children, Schools and Families	2014/15 Current Budget £000	Full year Outturn (Mar) £000	Outturn Variance at year end (Mar) £000	Forecast Variance at year end (Jan) £000	2013/14 Variance at year end £000
Commissioning, Strategy and Performance	7,104	8,391	1,287	1,389	449
Education	16,459	17,412	953	1,032	370
Social Care and Youth Inclusion	11,690	12,270	580	770	(268)
Public Health contribution	0	(415)	(415)	(415)	0
PFI	7,429	7,435	6	(12)	29
Redundancy costs	2,073	2,112	39	17	(24)
Total (controllable)	44,755	47,205	2,450	2,781	556

Overview

At the end of March Children Schools and Families had a net overspend of £2.450m on local authority funded services. This has been netted down by one off Public Health money of £415k making the underlying overspend £2.865m, (£3.196m in January) a reduction of £331k.

Along with a 39% increase in birth rate, there were a number of duties placed on the Local Authority which were not fully funded or not funded at all. These include remand costs, no recourse to public funds (NRPF) and the requirement to support care leavers. This was compounded by the Children and Families Act requirements from September 2014.

The department is also facing considerable pressures on staffing costs due to the “social work” market factors. To combat these pressures the department has been taking action to ensure that its services are being accessed through robust and consistent eligibility criteria, that it is procuring services with a strong focus on value for money and that it is working closely with the council’s HR section and E&R department to address staffing and transport pressures.

Local Authority Funded Services

There are a number of volatile budgets, which require continuous and careful demand management. Significant cost pressures and underspends identified to date are detailed below:

Description	Budget £000	Mar £000	Jan £000
Fostering and residential placements (ART)	4,169	1,052	1,061
Supported lodgings/housing	627	427	420
Procurement & School organisation	953	(128)	(106)
Legal cost	519	(123)	(110)
Other small over and underspends	490	59	124
Subtotal Commissioning, Strategy and Performance	7,104	1,287	1,389

SEN Transport	2,778	1,165	1,177
No Recourse to Public Funds (NRPF)	0	73	66
Staffing underspends across education services	1,791	(280)	(283)
Other small over and underspends	11,890	(5)	72
Subtotal Education	16,459	953	1,032
Social work staffing costs	2,689	315	468
No Recourse to Public Funds (NRPF)	20	368	306
Supported lodgings/housing	13	161	187
Special guardianship orders (SGO)	442	164	137
Independent review and service quality	487	210	215
Setting up home allowances	90	194	155
Family & Adolescent Services	1,384	(179)	(245)
CAMHS	298	(207)	(198)
Serious case review	75	(76)	(66)
Other small over and underspends	6,192	(370)	(189)
Subtotal Children's Social Care and Youth Inclusion	11,690	580	770
Public Health contribution	0	(415)	(415)
Subtotal PFI	7,429	6	(12)
Subtotal Redundancy cost	2,073	39	17
Grand total Children, Schools and Families	44,755	2,450	2,781

Commissioning, Strategy and Performance Division

- While the numbers of Looked After Children (LAC) remain stable, the complexity of a significant proportion of cases is causing the net overspend of £1.052m. This includes on-going pressures on independent agency fostering of £128k, in-house fostering of £324k, residential placements of £686k and £18k on secure accommodation costs which is offset by underspends in mother and baby placements of £104k.
- The budget for semi-independent and supported lodgings/housing placements overspent by £427k. This budget is used to finance placements for young people aged 16/17 who require semi-independent provision and for Care Leavers through to independence or, in some cases, through to the age of 21. There has been an increase in forecast expenditure since April 2014 due to increase in caseload as some young people have now reached 18 and funding for their placement has transferred from the LAC placement into this budget. Because of their specific needs, some young people have also needed to move placements and this has resulted in increased expenditure on those placements.
- Procurement and school organisation budgets underspent by £128k as a result of not recruiting to vacancies and a lower spend forecast on revenue budgets.
- The direct charging budgets for the shared legal service underspent by £123k.
- There are various other small over and underspends across the division netting to a £134k underspend. These combine with the items described above to arrive at the total reported divisional overspend of £1.287m.

Education Division

- SEN and FE transport cost overspent by £1.165m due to the increased complexity of cases and higher than anticipated charges from the service provider. The overspend is split between core routes SLA increase (£301k) and taxi usage (£864k). This is due to more children with challenging behaviour requiring individual transport with accompanying escorts as well as the

additional costs of providing cover for transport escorts who are off sick. Work continues to ensure the most cost effective routing for individual young people.

- The No Recourse to Public Funds (NRPF) budgets overspent in total by £441k for the current financial year. These overspends was across education (£73k) and CSC (£368k). This increase in cost is in response to case law regarding housing families with no recourse to public funds (Zambrano & Clue cases). This is an issue across London.
- As part of management action, where possible, recruitment to vacancies have been delayed to reduce the overall departmental overspend. This resulted in an overall underspend of £280k.
- There are various other small over and underspends across the division netting to a £5k underspend. These combine with the items described above to arrive at the total reported divisional overspend of £953k.

Children's Social Care and Youth Inclusion Division

- The green and purple central social work teams and MASH team staffing budgets are overspent by £315k. As highlighted in the budget reports to Cabinet and Council, additional capacity is being kept under regular review and six additional social workers are funded quarterly from the corporate contingency. On top of the additional staff, the teams are also required to cover vacancies with agency staff due to difficulty in recruiting permanent members of staff. This cost fluctuated during the course of the year due to our ability to recruit permanent members of staff to our vacancies. A £74k retention payment to 37 permanent social workers was agreed to be paid. £18k of this has been included in 2014/15 and the remainder will be paid in the new financial year.
- The NRPF budgets are overspent by £368k in CSC for the current financial year. See second bullet point under education division for details.
- The budget for semi-independent and supported lodgings/housing placements in the 14+ team overspent by £161k. This is due to a combination of one-off overspend as a result of CareFirst packages that was not accrued for in the previous financial year, and on-going support cost increasing.
- Special guardianship orders (SGOs), adoption allowances and residence orders overspent by £164k during the current financial year due to an increase in caseload as well as increased fees resulting from case law.
- The independent review and service quality team is overspent by £210k. This is due to the use of agency staff to cover permanent IRO and manager vacancies. 50% of the posts (6 of 12) in the service are currently covered by agency staff.
- The setting up home allowances budget is overspent by £194k. This is due to a historic budget shortfall which used to be offset by underspends on supported lodgings which, due to increased statutory requirement, are now also overspending.
- We have been able to fund some elements of core salaries from specific one-off grants. This combined with management action to delay recruitment to vacant posts resulted in an underspend of £179k in Family and Adolescent services.
- The Children and Adolescent Mental Health Service (CAMHS) underspent by £207k due to vacancies.

- The serious case review budget underspent by £76k because there has been no need to commission reviews during the current financial year
- There are various other small over and underspends across the division netting to a £370k underspend. These combine with the item described above to arrive at the total reported divisional overspend of £580k.

Dedicated Schools Grant

DSG funded services underspent by £1.360m (£573k last month). These budgets are not within the council's general fund and cannot be offset against the local authority funded budgets. This was added to the DSG reserve and it will be applied after consultation with Schools Forum in June 2015. Variances between individual subjectives have been shown in the overall departmental subjective analyses.

The post 16 SEN provision overspent by £586k at year-end. The responsibility of these payments transferred to Authorities in 2013/14. The overspend is due to the DfE not providing sufficient funding to cover the cost of Further Education (FE) colleges and Independent Specialist Providers (ISP).

Due to an increased cost and numbers of children in Independent Day School provision, this budget overspent by £970k. Some of the DSG increase for 2015/16 has been earmarked to cover these two budget pressures in future. This is partially offset by an estimated underspend of £830k in Independent Residential School provision.

The overspends are offset by a two year old offer underspend of £1.194m which will be earmarked to developing this market over the following two years to ensure sufficient capacity. There are various other smaller over and underspends across the DSG which, combined with the items above, equates to the net underspend of £1.360m.

Management Action

Public Health

- Of the £500k public health underspend allocated to CSF, £415k was used to offset Early Years costs relating to improving young children's health and wellbeing which enabled us to use existing general fund money to offset overspends on LAC placements.

Staffing

- We have recruited 7 NQSW who started before Christmas and a further 3 started in February supported and quality assured by a practice assessment manager. As these staff complete their assessed year they will reduce our dependency on agency workers.
- We have recruited 22 permanent staff, the majority of which were in post by 1st April 2015 reducing the effect of agency cost next year.
- We have worked with HR on a retention payment to reduce social worker turnover.
- These will all have a positive impact on 15/16 and we will continue to take action to bring down agency/staffing costs.

Placements

- Our edge of care panel continues to ensure that entry to care thresholds are maintained and we are in particular raising entry to care in the teenage years. The impact of increased numbers of UASC is in particular affecting our LAC numbers and we remain in the lowest rate of care range in London.
- Work continues to ensure we lever in appropriate health contribution to children with complex needs and our ART service is driving down placement costs including through regional partnership commissioning.

- We have implemented smarter commissioning practices through working with providers to negotiate reductions on PVI placements and supported lodgings/housing placement costs and cost avoidance on proposed fee increases. The implementation of a “Staying Put” policy as required by new legislation which enables young people to remain in their foster placements post 18 is likely to be a cheaper option for those young people who request it rather than moving into semi-independent provision. We are also maximising the uptake of Housing Benefit for young people aged 18+.

Transport

- We are modelling the potential impact of personal budgets from transport for 15/16 to assist in delivering cost reduction solutions to individual children’s transport needs.
- We are monitoring tight eligibility thresholds and defending appeals and we have extended our independence travel training.
- We have been piloting the use of some of CSF staff to transport very complex needs children to establish if this better meets young people’s needs and reduces cost.
- A review of the costs of the provision involves all departments is taking place as part of our Transformation work. Issues regarding the costing methodology are being resolved and departments are working closely together to ensure the buses and taxis are used most cost efficiently. E&R are working hard to reduce staff sickness levels with the aim to reduce the cost of agency cover. Although sickness levels are reducing, it remains higher than the council average. The ability of the in-house service to transport children with very challenging needs remains an issue.

New burdens

- As previously mentioned, there are a considerable number of duties placed on the Local Authority which have not been fully funded or not funded at all. The table below highlights the estimated overspends relating to these duties:

Description	Budget £000	Mar overspend forecast £000	Jan overspend forecast £000
Supported lodgings/housing	627	427	420
No Recourse to Public Funds (NRPF)	20	441	372
Special guardianship orders (SGO) & residence orders	442	164	137
Fostering	0	15	15
Total	1,435	1,047	1,199

- Young people aged between 18 and 21 now have the right to stay in their foster placements beyond 18 including whilst attending university. This means their fostering placement has to remain open to them and the in-house foster carer or Independent Fostering Agency will have to continue to be paid.
- Young People on remand are classed as being LAC and also have access to care leavers’ services across a range of budgets. These are in excess of the figures in the table above but included within the overall projections for the department. As the system does not separately identify costs relating to remand cases, it is not possible to identify this separately.
- Unaccompanied Asylum Seeking Young People are also required to receive these leaving care services and we have 11 over 18s which is putting pressure on the UASC budget.
- The majority of families presenting as NRPF needs are housing. Meetings are on-going to discuss options to reduce cost and strengthen processes and procedures. The work being undertaken by Housing Needs to stimulate supply will assist in reducing these costs. Discussions are on-going regarding the most economic way of procuring housing for families with no recourse to public funds.

- We estimate that the equivalent of 6 social worker posts is currently used to support these additional burdens. This increase the actual cost to Merton to £1.392m.

Community and Housing

As at the end of March, C&H had a net over-spend variance of £2.748m an increase of £802k in the over-spend reported since the January forecast. The main contribution to this variation came from the placements and placements income lines and further work is included below to explain these changes both of which occurred in the department's most volatile budget.

Community and Housing	2014/15 Current Budget £000	Full Year Out-turn (Mar) £000	Variance (Out-turn) £000	Forecast Variance (Jan) £000	2013/14 Variance at year end £000
Access and Assessment	43,213	45,861	2,648	1,805	(1,256)
Commissioning	5,141	4,919	(221)	(104)	(116)
Direct Provision	4,150	5,042	892	826	214
Directorate	896	672	(223)	(186)	70
Contribution from Public Health	0	(500)	(500)	(500)	0
Adult Social Care	53,399	55,995	2,595	1,841	(1,088)
Libraries and Heritage	2,465	2,469	4	(18)	27
Merton Adult Education	(248)	6	254	150	(29)
Housing General Fund	2,015	1,910	(105)	(27)	(32)
Total (controllable)	57,632	60,380	2,748	1,946	(1,122)

This overspending for adult social care has been netted down by one off Public Health money of £500k and a pre-agreed addition of £210k from ASC reserves to meet additional requirements for DOLs assessments brought about by the Cheshire West judgement meaning that the underlying over-spending for ASC is £3.305m.

Access and Assessment - £2.648k over-spend

Access and Assessment	Variance (Mar) £000	Forecast Variance (Jan) £000
Gross Placements overspend	3,689	3,332
Miles –Reablement over-spend	371	345
Other A&A under-spends	(725)	(722)
Sub-total Net over-spend	3,335	2,955
Over achievement of Client Contribution	(612)	(1,075)
Helping People at home grant **	(75)	(75)
Sub-Total over-achievement of Income	(687)	(1,150)
Total A&A Forecast over-spend	2,648	1,805

Description	Budget £000	Variance (Mar £000	Forecast Variance (Jan) £000
Placements			
Gross Placements	37,560	3,689	3,332
Client & CCG Contribution Income	(11,749)	(612)	(1,074)
NHS Social Care Transfer Income	(2,266)	0	0
Helping People at home revenue grant	0	(75)	(75)
Miles Reablement	1,733	371	345
Concessionary Fares & Taxicard	9,045	(45)	(44)
Care-first	124	(117)	(122)
Other Access & Assessment	8,765	(564)	(557)
Total Access & Assessment	43,212	2,648	1,805
Commissioning			
Brokerage, Contracts, Performance & Planning & Comm	1,130	(237)	(172)
Voluntary Organisations - grants	893	138	167
Voluntary Organisations – Contracts	328	(24)	(24)
Voluntary Organisations – Dementia contract	227	11	20
Pollards Hill Contract	171	32	32
Supporting People grant	2,392	(141)	(127)
Sub-total Commissioning	5,141	(221)	(104)
Direct Provision			
Day Centres - Transport	205	604	606
Day Centres	1,990	(58)	(64)
Supported Living	862	109	82
Residential	795	222	203
Mascot	(29)	5	(8)
Other Direct Provision	327	10	7
Subtotal Direct Provision	4,150	892	826
Directorate	896	(223)	(186)
Contribution from Public Health – Ageing Well Grants	0	(500)	(500)
Sub-total Adult Social Care	53,399	2,648	1,841
Libraries	2,465	4	(18)
Merton Adult Education	(248)	254	150
Housing			
Temporary Accommodation	95	84	(4)
Homelessness Prevention	353	(127)	0
Housing Advice & Options	559	(7)	(6)
Housing Needs	279	(43)	(54)
Housing Strategy	137	(18)	(8)
Housing Supply & Development	264	(3)	(5)
Housing Environmental Health	345	(59)	(15)
Merton Action Single Homeless	50	0	(2)
Reserves Funding Adjustment	(67)	67	67
Sub-total Housing	2,015	(106)	(27)
Grand total Community and Housing	57,632	2,748	1,946

Adult Social Care

Adult Social Care is one of the main areas of overspending in the council

Gross Placements Overspend £3.6m

The total gross placement budget for 2014-15 is £37.6m and out-turn total expenditure was £41.2m , this is £357k more variance between February forecast and March out-turn.

Gross expenditure in the placements budget is complex to monitor and depends on CareFirst records and care packages always being up to date.

This placements budget included £2.3m net growth allocated in setting the budget to deal with volume increases and savings of £1.916m through improved efficiency, procurement, service changes, and managing demand.

The table below details the current number of clients and care packages numbers, there was an increase of 35 new packages between February and March mainly in the Older People client group.

Activity Data – Care Package Numbers	No of Care Packages March 2015 (No's)	No of Care Packages January 2015 (No's)	No of Clients March (No's)	No of Clients January (No's)
Service Area				
Mental Health	138	138	123	125
Physical and Sensory	288	281	221	217
Learning Disabilities	381	384	314	313
Older People	1,640	1,608	1,187	1,169
Substance Misuse	6	11	5	11
No recourse to public funds	17	17	10	10
TOTAL	2,470	2,439	1,860	1,845

The table below details the final placements expenditure compared to the February Forecast

Activity Data – Care Package Numbers	Total Actual Commitment March 2015 £000	Total Yearly Commitment January 2015 £000	Variance to Forecast £000
Service Area			
Mental Health	1,621	1,720	(99)
Physical and Sensory	4,215	4,316	(101)
Learning Disabilities	13,394	13,166	228
Older People	21,310	21,071	239
Substance Misuse	241	195	46
No recourse to public funds	202	204	(2)
Transport	238	258	(20)
Other Placement	28	77	(49)
Expenditure			
TOTAL Gross placement expenditure	£41,249	£40,953	296

Placement Pressures :-

Although there is evidence of success in managing demand and making specific savings, there are pressures in this area which are making it difficult to realise all savings. These include:

- Commitment on Mental Health placements for joint funded placements. It has been agreed that the joint panel arrangements will be reviewed to ensure funding of placements are apportioned on a fair basis with the CCG.
- Transitions costs from children coming through to adult services with greater and more complex needs. For example for those young people attending college, there is an increasing demand for accommodation and support to be arranged for them in holidays rather than their being with their families. This reflects the increased level of disability and challenging behaviour.
- A higher rate of dependency among those being discharged from hospital. One indicator for this is the number of people requiring two members of staff for transfers (e.g. between bed and chair), commonly referred to as “double ups”. The number requiring this has increased.
- Demography (e.g. increase in dementia in customers over 65 and corresponding increase in support needs)
- Greater challenge from the NHS in some cases where they have been funding or co-funding individuals
- The local provider market for social care. Merton has for some time had the benefit of lower than average unit costs and fees, partly through some long standing block contracts. As these block contracts are coming to an end the providers are demanding what they can get on the open market, and are comparing what Merton will pay with the rates they get from other neighbouring local authorities. This is in some cases causing cost increases.
- The Cheshire West judgement for Deprivation of Liberty Safeguards (DOLS). This Supreme Court interpretation of the Mental Capacity Act legislation has led to a much larger number of people in hospitals, care homes and community settings to require assessment as to whether they have the capacity to consent to where they are and, if they don't, whether the arrangement is in their best interests.
- The No Recourse to Public Funds (NRPF) pressures

Placements Income

The income budget was re-aligned as part of budget setting.

The placements income over-achieved by £612k. However this is £463k less than January forecast.

There were fewer clients in residential placements resulting in significantly less client contribution

The monitoring of income is a key budget area where enhancement of the monitoring needs to be further developed.

The effective overspend on net placements costs, taking both income and expenditure together, is therefore c. £3m.

Commissioning under -spend £221k

There is £183k salaries under-spend due to vacancies across the commissioning team.

Supporting People grant is £141k under-spend.

There is an over-spend of £138k on Voluntary organisations grants.

There are other small variances across the commissioning budgets.

Direct Provision over-spend £892k

The main cause of the overspend are Transport and Staffing

Transport SLA (Core-route) - £604k Over-spend

Operational measures have been taken to reduce volumes within the SLA, but this volume reduction has not been matched by a reduction in charges

Supported Living schemes - £109k net overspend

Supported Living use a lot of bank hours , the budgets are to be reviewed and the correct number of posts can be recruited accordingly .

Day Services - £58k net under-spend

Although Day services has a net underspend, salaries budgets were £127k overspent . This is mainly due to a vacancy factor being in place but no staff movement throughout the year. The budget will be re-aligned in 2015/16 and manager and senior positions will be reduced. There are a number of posts at JMC on a fixed term contract which have been kept on that basis to give some flexibility to downsize.

Residential Homes £222 k over-spend

Salaries budget was £187k over-spent.

There has been a need to increase staffing on a temporary basis.

Meadowsweet has an overspend as they provide staff to cover Cliveden Road, which is a Supported Living unit. There is a discrepancy between the amount of clients supported through the Supported Living team and the budget available. This is the historical Haslemere Avenue budget, when the number of clients supported was 12 clients. The complexity of people supported has also increased. The team now supports a total of 32 clients over four sites.

There are other small variances across the Direct Provisions budgets.

Directorate - £223k under-spend

The under-spend includes £125k care act implementation grant received which prevents the need to fund projects from existing resources and reduces the overall over-spend for C&H.

Libraries- £4k over-spend

There was a very small overspend on this service

MAE - £254k over-spend

The over-spend increased by £104k from that predicted in January .

The main cause of the over-spend is due to under-achievement of Income as a result of changes in the SFA funding regime made after budget setting in previous years and the non delivery of savings.

Staff costs increased due to additional payments during handover period of staff leaving and additional costs due to tutor moderation and staff meetings

Grant income reduced by by Clawback relating to Academic year 2013/14 and underachievement of Fee income

Strategic options for the service from 2015 onwards are being implemented and the service commissioned.

Housing - £105k under-spend

There are various small over and underspends across Housing netting to £105k under-spend.

Bed and Breakfast accommodation budget is £84k over-spend .

At the end of March there were a number of cases where Housing benefits had not been calculated and some cases where eligibility issues have been resolved but housing benefits have not been posted. As a result the actual Housing benefit income was less than forecast.

The Homelessness Prevention budget is £127k under-spend mainly as a result of a credit adjustment posted to this budget from balance sheet management reconciliation - £99k

Environmental Health budget is £59k under-spend as additional income was received from recovery of costs and charges for services.

Public Health

Public Health is underspend by £1.075m, an increase of £360k in the under-spend reported in January.

Public Health	2014/15 Budget £000	Final Out- turn (Mar) £000	Out-turn Variance £000	Forecast Variance (Jan) £000	2013/14 Final Out-turn £000
PH - Directorate	1,167	861	(305)	(75)	631
PH- Contraception	706	679	(26)	11	589
PH - STI Testing and Treatment (GUM)	2,060	2,170	110	284	2,275
PH - SH Advice, Prevent and Promotion	360	263	(97)	(79)	301
PH - NHS Health check	232	249	17	(1)	172
PH - Falls Prevention	66	65	(1)	0	55
PH - Obesity	354	327	(28)	(26)	357
PH – Live well (including smoking cessation)	355	320	(35)	(39)	346
PH - Substance Misuse (drugs and alcohol)	2,056	1,635	(422)	(317)	1,837
PH - School Nursing (including National Child Measurement programme)	628	624	(4)	(16)	570
PH - Surveillance and Control of Infectious Diseases	10	1	(9)	(8)	0
PH - Community Services Contract Estates	282	282	0	0	188
PH - New Investments	850	575	(275)	(449)	0
Total Public Health (controllable)	9,126	8,051	(1,075)	(715)	7,321
PH – Non-Recurrent Projects funded from Reserves	1,440	1,440	0	0	0
Total Public Health (including funding from Reserves)	10,566	9,491	(1,075)	(715)	7321

There are a number of reasons for the underspend in 2014-15.

The Public Health team only recruited its final post at the end of September 2014, which not only created an underspend on the staff budget, but also delayed delivery of the prevention portfolio where the main underspends are found. In addition, the Public Health commissioning manager for substance misuse continues to procure a new CCTV contract for LBM, delaying work on the Public Health substance misuse agenda.

Reviews of inherited services are now complete, with the exception of Livewell, which will be complete by end June 2015. This gives the PH team the opportunity to procure a fully integrated health and wellbeing service.

The Public Health team is now up to full capacity, although the size remains a challenge.

£1.440m of the £1.634m 2013-14 underspend in reserves is being spent on the approved non-recurrent projects.

Section 6 Reserves Position

Actual Movement in Reserves 2014/15	Bal at 31/3/14	Net Movt. in year	Bal. at 31/3/15
	£'000	£'000	£'000
General Fund Reserve (including HRA)	18,838	-3,687	15,151
Earmarked Reserves	35,574	-5,852	29,721
Grants & Contributions	5,398	-1,587	3,811
Schools	19,057	-2,120	16,937
Total Available Gen. Fund Rev. Reser	78,867	-13,245	65,622
Fixed to Contracts	1,955	0	1,955
Total General Fund revenue reserves	80,822	-13,245	67,576

Analysis			
Earmarked Reserves			
Outstanding Council Programme Board	11,105	-2,066	9,039
For use in future years for budget	8,252	-2,500	5,752
Revenue Reserves for Capital / Revn.	5,360	702	6,062
Renewable Energy reserve	1,441	0	1,441
Repairs & Renewal Fund	1,424	0	1,424
Transforming families reserve	784	-370	414
Pension Fund additional contribution	1,078	-1,015	63
Local Land Charges Reserve	1,260	159	1,419
Community Care Reserve	1,733	-347	1,385
Performance Reward Grant	265	-265	0
Apprenticeships	949	-301	648
Economic Development Strategy	1,322	-173	1,148
Wimbledon Tennis Courts Renewal	52	25	77
MertonActionSingleHomelessness	50	-50	0
Governor Support Reserve	0	52	52
Local Welfar Support Scheme	315	299	614
Corporate Services Reserve(other)	183	0	183
Earmarked Reserves	35,574	-5,852	29,721
Adult Social care contributions	670	-245	425
Culture and Environment contributions	1,204	-668	536
Culture and Environment grant	747	3	750
Childrens & Education grant	708	-58	650
Adult Social care grants	0	0	0
Housing Planning Development grant	299	-110	189
Housing GF grants	106	0	106
Public Health	1,664	-510	1,154
Grants & Contributions	5,398	-1,587	3,811
Sub-Total	40,972	-7,439	33,533

Insurance Reserve	1,955	0	1,955
Fixed to Contracts	1,955	0	1,955

DSG Reserve	2,728	857	3,585
Schools Reserve	168	-116	52
Schools PFI Fund	4,071	295	4,366
Refund of PFI contributions	0	400	400
Add Schools own reserves	12,090	-3,555	8,535
Schools Reserves	19,057	-2,120	16,937

Capital Grants	7,710	-2,301	5,409
Capital Contributions	466	-160	306
Capital Receipts	26,057	5,206	31,263
Capital Reserves	34,233	2,745	36,978

Earmarked reserves can only be retained for the purposes for which they were approved and a number have been closed and taken to the OCPB reserve for investment in efficiency and transformation. There will be further reviews of the usage of reserves in the year and other reserves that are not being actively used will be treated in a similar manner.

Section 7 CAPITAL

CAPITAL OUTTURN 2014-15

Outturn and Budget Management

The table (a) below shows that Total Capital Expenditure for 2014/15 is £36.9 million compared to the Total Projected by Budget Managers in November 2014 of £42.2 million (this equates to a negative variance of 12.54%) This overall total masks considerable variances on individual schemes and was less accurate than the projected 2012/13 variance of £4.8 million or 10.65% and 2013/14 variance of £1.6 million or 5.49%

Table Capital Outturn Position 2014/15

Department	Total Budget	Adjusted Actual	Outturn Variance to Budget	November Forecast For Year	November Forecast Variance to Outturn	% Variance to November Forecast
Column	(1)	(2)	(3)	(4)	(5)	(6)
			(2)-(1)		(2)-(4)	
Community and Housing	2,715,700	1,257,288	(1,458,412)	2,765,230	(1,507,942)	(54.53%)
Corporate Services**	4,886,601	2,496,862	(2,389,739)	3,622,756	(1,125,894)	(31.08%)
Children Schools and Families*	24,566,189	23,554,331	(1,011,858)	24,576,727	(1,022,396)	(4.40%)
Environment and Regeneration**	11,736,100	9,154,548	(2,581,552)	11,188,474	(2,033,926)	(18.18%)
Total	43,904,590	36,463,029	(7,441,561)	42,153,187	(5,690,158)	(13.50%)
Items Capitalised from Revenue	0	405,829	405,829	0	405,829	N/A
Adjusted Total	43,904,590	36,868,858	(7,035,732)	42,153,187	(5,284,329)	(12.54%)

* Actual Spend Adjusted for School Loans

** Actual spend adjusted for leases which are accounted for separately

Please see below for a description of major variances, slippage and drawn down on 2015/16 for funding of overspends.

Movement in the 2014/15 Original Approved Programme

The Capital Programme for 2014/15 as approved in March 2014 was £54.5 million. Subsequently, slippage from 2012/13 (£2.1m), additional external funding including schools (£2.9m) and internally funded schemes (£1.9m) were added giving an effective opening programme of £61.6m. However, during the financial year £16.8 million was re-profiled (moved) into subsequent financial years and £0.8 m was removed from the programme. These movements are shown below. Coupled with the £7.1million underspend there has been effectively a 40% slippage or reduction in schemes from the initial budget plus new schemes.

Table (b) – Summary Movement in the Capital Programme since Approval March 2014 (£000's)

Depts.	Original Budget 14/15	Slippage 2013/14	Reductions	New External Funding	New Internal Funding	Re-profiling	Final Budget 14/15
Community and Housing	2,603	302	(170)	577	295	(891)	2,716
Corporate Services	8,829	169	(550)	10	0	(3,571)	4,887
Children Schools and Families	27,193	304	0	1,003	0	(3,934)	24,566
Environment and Regeneration	15,920	1,368	(107)	1,356	1,640	(8,441)	11,736
Total	54,545	2,143	(827)	2,946	1,935	(16,837)	43,905

The table (c) below shows that levels of slippage and under spending remain high. In 2013/14 the outturn position of £30 million reflected the lower levels of spend on the primary expansion programme, this year almost 64% of outturn spend is from Children, Schools and Families.

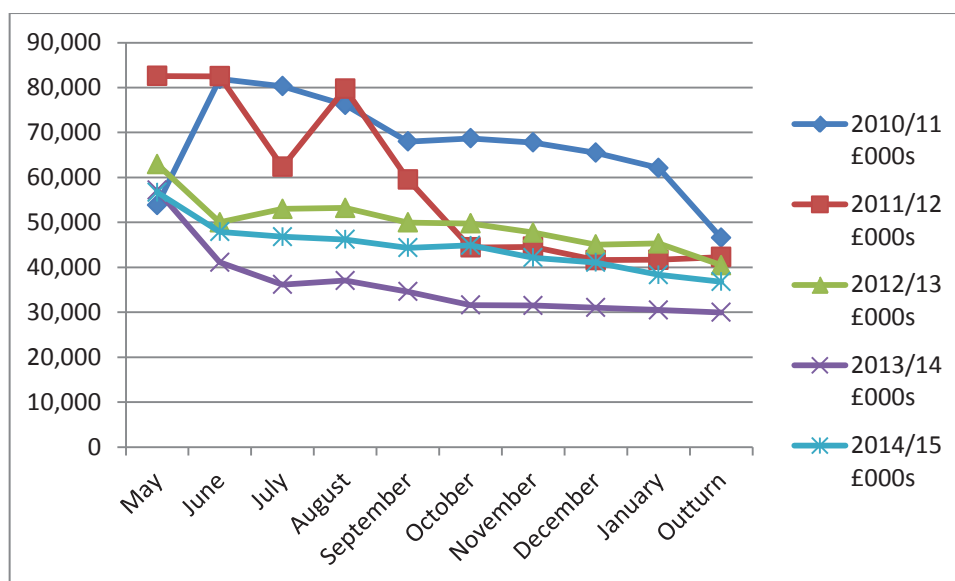
Table (c) – Gross Capital Programme Compared to Final Budget and Outturn 2014/15

Department	Gross Programme	Final Budget	Outturn	Underspend Against			
	£000s	£000s	£000s	Gross Budget		Final Budget	
				£000s	%	£000s	%
Community & Housing	3,777	2,716	1,257	(2,520)	(66.71%)	(1,458)	(53.70%)
Corporate Services	9,008	4,887	2,497	(6,511)	(72.28%)	(2,390)	(48.90%)
Children, Schools & Families	28,500	24,566	23,554	(4,946)	(17.35%)	(1,012)	(4.12%)
Environment & Regeneration	20,284	11,736	9,155	(11,129)	(54.87%)	(2,582)	(22.00%)
Items Capitalised from Revenue	0	0	406	406		406	
Total	61,569	43,905	36,852	(24,717)	(40.15%)	(7,053)	(16.06%)

Capital - Monthly Managers Forecast Spend to Outturn

The graph below shows the overall forecasting by managers of the outturn spend on capital over the last 4 years. There has clearly been an improvement with a much lower overestimate in spending in the earlier part of the year. For the financial years 2010-13 there was a continued problem with the quality of forecasting around December when the revenue budget for the following year is being prepared. The overestimate in spending feeds through into an overestimate of the budget for capital charges in the following year. For 2013/14, the graph shows that reasonably accurate outturn projects were available from October 2013. In 2014/15 budget, despite challenge, budget managers continued to provide unrealistic estimates of spending above £40million until January. This needs to be rectified to give more accurate projections of capital financing costs in the next years budget.

Table (d) – Managers' Forecasts 2010-2015



The 2015/16 Capital Programme is currently almost £48 million after slippage. This will be reviewed to give a more realistic programme that can be delivered

The Level of Re-Profiling / Slippage from 2014/15 - Current proposals for slippage total just over £7.2 million (compared to £2.1 million in 2013/14 and £5 million from 2012/13), this is summarised below. This will increase the budget re-profiled into subsequent financial years from 2014/5 to just under £22.5 million, of which £10.8 million was for Environment and Regeneration.

Table (e) – Current Slippage Position 2014/15

Department	Total Year End Variance 2014/15	Funded From Reserves	Recommend Accept Slippage	Surrender	Fund from 2015/16
Community & Housing	(1,458,412)	0	1,436,380	22,032	0
Corporate Services	(2,389,739)	0	2,407,720	(17,981)	0
Children, Schools & Families	(1,011,858)	0	1,388,040	(2,122)	(374,060)
Environment & Regeneration	(2,581,552)	0	2,382,860	236,412	(37,720)
Items Capitalised from Revenue	405,829	405,829			
Total	(7,035,732)	405,829	7,615,000	238,341	(411,780)

Major Variances

- Community and Housing – Budget has been relinquished for JMC Works appropriately charged to revenue. Slippage is required for the Gables £576k, Western Road £760k, Telehealth/social care system developments £79k and disabled facilities grants £20k.
- Corporate Services – Slippage has been provided for two corporately held budgets totalling £1,542k (Acquisitions £1,042k and capital bidding fund £500k) and two transformational IT schemes totalling £230k, invest to save £273k, disaster recovery £300k and IT Equipment £46k.

- c) Children, Schools and Families – The major variances are caused within the primary expansion programme where 10 expansions progressed more slowly (slippage of £1,126k) and 4 schools progressed faster resulting in a drawdown of 2015/16 funding of £374k. In addition, devolved formula capital/Raynes Park School £10k, free school meals £63k, secondary school expansion £100k and Schools maintenance £89k and there is concern over the level of expenditure required to apply targeted grant to Dundonald and the SEN Expansions.
- d) Environment and Regeneration - In total the department relinquished £230k of budgets and has drawn down £38k from 2015/16 budgets for 7 schemes that had progressed more quickly

The £2,383k requested as slippage is split as follows:

	£000's
Regeneration	1,035
Transport for London	357
London Road Extension	321
Replacement of Fleet Vehicles	302
Morden Leisure Centre	76
Multi Use Games Area	53
Numerous small Schemes below £30k	239

Total 2,383

The following budgets were overspent and require funding from 2015/16 programme:

Landscaping Coilliers Wood (S106)	3
Dilapidation WH Smith	8
Rowan Road Park Improvements (S106)	3
Wimbledon Library Flat	7
Connecting Colliers Wood (S106)	4
Street Scene Enhancements	2
Tackling Traffic Congestion	11

Total 38

- e) Items Capitalised from Revenue – This was due to a number invest to save schemes which should technically have been added to the Capital Programme and funded from a revenue contribution rather than simply charged to revenue.

Revised Capital Programme 2015-19: The table below summarises the proposed changes to the approved Capital programme for 2015-19 a summary of the capital programme including slippage is shown as Appendix 3.

Table (f) - Merton's Capital Programme 2015-19 (£000s)

Depts	Original Budget 15/16	Slippage 2014/15	Revised Budget 15/16	Original Budget 16/17	Original Budget 17/18	Original Budget 18/19
Community and Housing	2,161	1,436	3,597	1,334	340	340
Corporate Services	7,428	2,408	9,836	3,862	2,881	2,757
Children Schools and Families	17,105	1,014	18,119	26,084	20,979	20,104
Environment and Regeneration	15,240	2,345	17,585	26,129	10,327	6,379
Total	41,933	7,203	49,136	57,408	34,526	29,579

Summary

The Key observations from capital outturn are:

- a) The projected outturn position in November 2014 was less accurate than 2013/14 apart from Children, Schools and Families. There remain some large variations within individual schemes especially within regeneration and partnerships, Transport for London, and two housing related schemes. There was still considerable re-profiling of budgets from that originally approved by Council.. Schemes will be re-profiled to give greater realism to the programme and a focus placed on improving monitoring.
- b) The Capital Programme for 2015-19 will be reviewed and re-profiled to reduce it to a manageable level - The approved Capital Programme for 2015/16 was £41.933 million. Slippage from 2014/15, overspend adjustments, new funding and re-profiling have resulted in the proposed Capital Programme rising to £47.594 million. Whilst a number of primary expansion projects are currently being progressed it is envisaged that there will be some slippage from the existing profile within Children, Schools and Families and across the Authority.

8 CONSULTATION UNDERTAKEN OR PROPOSED

8.1 All relevant bodies have been consulted.

9 TIMETABLE

9.1 In accordance with current financial reporting timetables.

10. FINANCIAL, RESOURCE AND PROPERTY IMPLICATIONS

10.1 All relevant implications have been addressed in the report.

11. LEGAL AND STATUTORY IMPLICATIONS

11.1 All relevant implications have been addressed in the report.

12 HUMAN RIGHTS, EQUALITIES AND COMMUNITY COHESION IMPLICATIONS

12.1 Not applicable

13 CRIME AND DISORDER IMPLICATIONS

13.1 Not applicable

14. RISK MANAGEMENT AND HEALTH AND SAFETY IMPLICATIONS

14.1 There is a specific key strategic risk for the Business Plan, which is monitored in line with the corporate risk monitoring timetable.

15. APPENDICES – THE FOLLOWING DOCUMENTS ARE TO BE PUBLISHED WITH THIS REPORT AND FORM PART OF THE REPORT

Appendix 1 Out turn

Appendix 2 Corporate items

Appendix 3 Current Capital Programme 2015-19 including Slippage

Appendix 4 Car Parking Account 2014/15 (to follow)

16 **BACKGROUND PAPERS**

16.1 Budgetary Control files held in the Corporate Services department.

17. **REPORT AUTHOR**

- Name: Paul Dale
- Tel: 020 8545 3458
- Email: paul.dale@merton.gov.uk

**Summary Position as at 31st March
2015**

APPENDIX 1

	Original Budget 2014/15 £000s	Budget (Mar) £000s	Outturn (Mar) £000s	Full Year Forecast (Jan) £000s	OUTTURN Variance (Mar) £000s	Forecast Variance at year end (Jan) £000s	Outturn Variance 2013/14 £000
Department	-						
3A. Corporate Services	11,285	13,259	12,568	13,778	(691)	(35)	(732)
3B. Children, Schools and Families	48,040	49,325	51,988	52,111	2,663	2,781	556
3C. Community and Housing	-				0		
Adult Social Care	55,894	57,359	59,952	58,444	2,593	1,842	(1,088)
Libraries & Adult Education	3,232	3,218	3,498	3,369	281	131	(2)
Housing General Fund	2,207	2,292	2,192	2,265	(100)	(27)	(32)
3D. Public Health	0	365	365	1,441	(0)	0	0
3E. Environment & Regeneration	22,853	26,150	27,853	26,195	1,703	1,306	(576)
NET SERVICE EXPENDITURE	143,511	151,969	158,417	157,603	6,448	5,998	(1,820)
3E. Corporate Items	-						
Impact of Capital on revenue budget	14,103	14,012	14,217	14,103	205	0	0
Other Central items	3,996	-4,367	-7,184	-5,890	(2,817)	-1,793	2,429
Levies	931	931	931	931	0	0	0
TOTAL CORPORATE PROVISIONS	19,030	10,576	7,964	9,144	-2,612	-1,793	2,429
TOTAL GENERAL FUND	162,541	162,545	166,381	166,747	3,836	4,205	610
- Funding	-						
- Business Rates	-33253	-33253	-33253	-33253	0	0	0
- RSG	-39738	-39738	-39738	-39738	0	0	-249
- Council Tax Freeze Grant 2014/15	-858	-858	-852	-858	6	0	-13
- Section 31 Grant	-1118	-1118	-1278	-1199	-160	-81	-346
- New Homes Bonus	-3199	-3199	-3199	-3199	0	0	0
- PFI Grant	-4797	-4797	-4797	-4797	0	0	0
Grants	-82,963	-82,963	-83,117	-83,044	-154	-81	-610
Collection Fund - Council Tax Surplus(-)/Deficit	-4608	-4608	-4608	-4608	0	0	0
Collection Fund - Business Rates Surplus(-)/Deficit	372	372	372	372	0	0	0
Council Tax					0		
- General	-75049	-75049	-75049	-75049	0	0	0
- WPC	-293	-293	-293	-293	0	0	0
Council Tax and Collection Fund	-79578	-79578	-79578	-79578	0	0	0
FUNDING	-162,541	-162,541	-162,695	-162,622	-154	-81	-610
NET	0	4	3,686	4,125	3,682	4,124	-1

Outturn by subjective analysis

2014/15	Budget (Mar)	Outturn (Mar)	Full Year Forecast (Jan)	OUTTURN Variance (Mar)	Forecast Variance (Jan)	Outturn variance 2013/14
Expenditure	£000	£000	£000	£000	£000	£000
Employees	95,450	96,299	96,438	849	1,148	275
Premises Related Expenditure	8,876	5,443	9,020	(3,433)	(135)	(891)
Transport Related Expenditure	13,725	15,221	15,091	1,496	1,448	20
Supplies and Services	168,705	173,607	169,012	4,902	(1,423)	1,933
Third Party Payments	84,608	92,077	91,604	7,469	6,465	(2,106)
Transfer Payments	108,048	112,538	104,964	4,490	(3,383)	6,442
Support Services	32,421	32,488	32,421	67	(1)	1,501
Depreciation and Impairment Losses	17,768	17,768	15,226	(0)	(1)	(0)
Corporate Provisions	10,576	7,964	9,144	(2,612)	(1,793)	2,429
GROSS EXPENDITURE	540,177	553,405	542,920	13,228	2,326	9,603
Income						
Government Grants	(263,764)	(260,509)	(259,893)	3,255	4,064	(6,425)
Other Grants, Reimbursements and Contribs	(23,311)	(26,341)	(26,200)	(3,030)	(1,757)	(2,361)
Customer and Client Receipts	(56,922)	(64,237)	(58,268)	(7,315)	(1,736)	(1,141)
Interest	(44)	(20)	(19)	24	25	25
Recharges	(33,020)	(32,852)	(33,019)	168	1	(1,446)
Balances	(570)	(3,064)	1,225	(2,494)	1,281	2,352
GROSS INCOME	(377,632)	(387,023)	(376,174)	(9,392)	1,879	(8,994)
NET EXPENDITURE	162,546	166,381	166,747	3,836	4,205	610

APPENDIX 2

3E. Corporate Items	Council 2014/15 £000s	Original Budget 2014/15 £000s	Current Budget 2014/15 Period 14 £000s	Year to Date Budget (Period 12) £000s	Year to Date Actual (Period 12) £000s	Full Year Forecast (Period 12.) £000s	Forecast Variance at year end (Period 12) £000s	Forecast Variance at year end (Jan.) £000s
Cost of Borrowing	14,103	14,103	19,118	14,012	14,217	14,217	205	-71
Use for Capital Programme	0	0	0	0	0	0	0	71
Impact of Capital on revenue budget	14,103	14,103	19,118	14,012	14,217	14,217	205	0
Investment Income	-522	-522	-522	-522	-907	-907	-385	-154
Pension Fund	13,434	13,434	15,949	15,949	15,649	15,649	-300	1,004
Corporate Provision for Pay Award	807	807	169	169	0	0	-169	0
Provision for inflation in excess of 1.5%	538	538	449	449	0	0	-449	-250
Utilities Inflation Provision	300	300	300	300	35	35	-265	0
Pay and Price Inflation	1,645	1,645	918	918	35	35	-883	-250
Contingency	1,500	1,500	543	543	24	24	-519	-989
Single Status/Equal Pay	100	100	100	100	0	0	-100	0
Bad Debt Provision	500	500	500	500	1,174	1,174	674	0
Loss of income arising from P3/P4	400	400	400	400	0	0	-400	-400
Revenuisation and miscellaneous	2,166	2,166	2,374	1,974	2,383	2,383	409	0
Contingencies and provisions	4,666	4,666	3,917	3,517	3,581	3,581	64	-1,389
Local Services Support Grant	0	0	0	0	-37	-37	-37	0
Other	0	0	0	0	-877	-877	-877	0
Income items	0	0	0	0	-914	-914	-914	0
Appropriations: CS Reserves	0	0	-1,085	-1,085	-1,085	-1,085	0	0
Appropriations: E&R Reserves	0	0	-1,582	-1,582	-1,582	-1,582	0	0
Appropriations: CSF Reserves	0	0	170	170	170	170	0	0
Appropriations: C&H Reserves	0	0	-1,590	-1,590	-1,640	-1,640	-50	0
Appropriations: Public Health Reserves	0	0	-365	-365	-510	-510	-145	0
Appropriations: Corporate Reserves	0	0	-2,409	-2,009	-2,213	-2,213	-204	-1,004
Appropriations/Transfers	0	0	-6,861	-6,461	-6,860	-6,860	-399	-1,004
Depreciation and Impairment	-15,227	-15,227	-17,768	17,768	17,768	-17,768	0	0
Central Items	18,099	18,099	14,751	9,645	7,033	7,033	-2,612	-1,793
Levies	931	931	931	931	931	931	0	0
TOTAL CORPORATE PROVISIONS	19,030	19,030	15,682	10,576	7,964	7,964	-2,612	-1,793

Merton Summary Capital Report - Approved 2015/16 Budget with Slippage

Scheme Description	Total Budget	YTD Actual	YTD Budget	Variance To Date	Forecast For Year
Community and Housing	3,597,150	9,901	277,053	(267,152)	3,597,150
Corporate Services	9,835,580	(35,422)	1,220,475	(1,255,897)	9,835,580
Children Schools and Families	18,118,610	560,988	4,479,568	(3,918,580)	18,118,610
Environment and Regeneration	17,585,010	(75,831)	1,742,250	(1,818,081)	17,585,010
Total Capital	49,136,350	459,636	7,719,346	(7,259,710)	49,136,350

Community & Housing Summary Capital Report - Approved 2015/16 Budget with Slippage

Scheme Description	Total Budget	YTD Actual	YTD Budget	Variance To Date	Forecast For Year
Adult Social Care					
The Gables Mitcham	576,280	0	0	0	576,280
C&H ITOther	133,550	578	0	578	133,550
Libraries					
Self Service	350,000	0	0	0	350,000
Housing					
8 Wilton Road	0	(13,296)	0	(13,296)	0
Western Road	875,000	0	0	0	875,000
Disabled Facilities	1,662,320	22,619	277,053	(254,434)	1,662,320
Community and Housing	3,597,150	9,901	277,053	(267,152)	3,597,150

Corporate Services Summary Capital Report - Approved 2015/16 Budget with Slippage

Scheme Description	Total Budget	YTD Actual	YTD Budget	Variance To Date	Forecast For Year
Business Improvement Total	2,440,570	0	378,918	(378,918)	2,440,570
Corporate Governance	880	0	0	0	880
Corporate Items	2,920,340	0	166,666	(166,666)	2,920,340
Facilities Management Total	2,746,550	30,072	539,351	(509,279)	2,746,550
IT Total	930,550	(65,494)	14,166	(79,660)	930,550
Resources	561,700	0	38,042	(38,042)	561,700
IT Transformation Unallocated	234,990	0	83,332	(83,332)	234,990
Corporate Services	9,835,580	(35,422)	1,220,475	(1,255,897)	9,835,580

Children, Schools & Families Summary Capital Report - Approved 2015/16 Budget with Slippage

Scheme Description	Total Budget	YTD Actual	YTD Budget	Variance To Date	Forecast For Year
Aragon expansion	0	(11,083)	0	(11,083)	0
Beechholme	95,000	0	0	0	95,000
Cranmer expansion	31,260	(3,845)	0	(3,845)	31,260
Joseph Hood Permanent Expansn	3,830	(2,965)	0	(2,965)	3,830
St Mary's expansion*	19,870	2,254	19,870	(17,616)	19,870
All Saints/ South Wim YCC exp	3,550	(4,009)	0	(4,009)	3,550
Gorringe Park expansion	0	(22,646)	0	(22,646)	0
Hillcross School Expansion	1,560,510	200,704	748,595	(547,891)	1,560,510
Merton Abbey Temp Accomodation	1,179,940	192,067	192,885	(818)	1,179,940
Pelham School Expansion	3,135,400	(46,603)	688,945	(735,548)	3,135,400
Dundonald expansion	4,109,910	(41,160)	966,559	(1,007,719)	4,109,910
Poplar Permanent Expansion	249,900	76,698	0	76,698	249,900
Singlegate expansion	2,218,110	(1,288)	548,457	(549,745)	2,218,110
Wimbledon Park expansion	70,530	232,855	0	232,855	70,530
Primary Expansion	12,677,810	570,979	3,165,311	(2,594,332)	12,677,810
Devolved Formula Capital	568,830	30,146	93,964	(63,818)	568,830
Early Years	0	(59,158)	0	(59,158)	0
Free School Meals	173,080	0	27,500	(27,500)	173,080
Cricket Green Site	137,470	(1,200)	32,512	(33,712)	137,470
Primary school autism unit	1,419,200	0	391,628	(391,628)	1,419,200
Breaks-disabled children grant	0	(7,242)	0	(7,242)	0
Perseid	1,239,680	37,034	301,978	(264,944)	1,239,680
Secondary School Autism Unit	250,000	0	51,666	(51,666)	250,000
Schs Cap Maint & Accessibility	738,860	(8,571)	162,500	(171,071)	738,860
B631 - Solar PV Raynes Prk Pav	0	(1,000)	0	(1,000)	0
Raynes Park Sports Pavilion	4,770	0	0	0	4,770
Secondary School expansion	770,000	0	191,669	(191,669)	770,000
Expansion Inflation Contingency	34,460	0	8,615	(8,615)	34,460
Schools Equipment Loans	104,450	0	52,225	(52,225)	104,450
	5,440,800	(9,991)	1,314,257	(1,324,248)	5,440,800
Children Schools and Families	18,118,610	560,988	4,479,568	(3,918,580)	18,118,610

Environment & Regeneration Summary Capital Report - Approved 2015/16 Budget with Slippage

Scheme Description	Total Budget	YTD Actual	YTD Budget	Variance To Date	Forecast For Year
Footways Planned Works	1,060,000	(10,779)	30,000	(40,779)	1,060,000
Greenspaces	1,286,220	46,004	75,126	(29,122)	1,286,220
Highways General Planned Works	458,570	(14,390)	60,585	(74,975)	458,570
Highways Planned Road Works	1,503,890	0	50,000	(50,000)	1,503,890
Leisure Centres	1,328,760	(9,890)	0	(9,890)	1,328,760
Other E&R	93,260	(35)	25,000	(25,035)	93,260
On and Off Street Parking	20,140	10,236	0	10,236	20,140
Plans and Projects	25,740	0	0	0	25,740
Regeneration Partnerships	6,055,610	2,900	993,512	(990,612)	6,055,610
Street Lighting	200,000	0	0	0	200,000
Street Scene	358,370	6,122	12,580	(6,458)	358,370
Transport for London	2,292,230	(31,680)	272,200	(303,880)	2,292,230
Traffic and Parking Management	1,506,130	(21,562)	18,700	(40,262)	1,506,130
Transport and Plant	877,690	(52,757)	97,072	(149,829)	877,690
Safer Merton - CCTV & ASB	300,000	0	50,000	(50,000)	300,000
Waste Operations	218,400	0	57,475	(57,475)	218,400
Environment and Regeneration	17,585,010	(75,831)	1,742,250	(1,818,081)	17,585,010

Supplementary information to the Outturn Report for the FTG:-

Developing and Maintaining the Capital Programme

The authority has an annual bidding process for new schemes and managers are encouraged to submit invest to save schemes. The draft capital programme is first presented to cabinet in October and is presented to scrutiny for review in November and January as part of the Business Planning Process.

There are detailed reviews of the approved capital programme at year end, month 6 and month 8. Surplus or delayed schemes are removed and re-profiled as soon as it is practical.

The funding of the Capital Programme is reviewed each month as part of financial monitoring and movements in funding requirements (i.e. financing costs) are fed into the Medium Term Financial Strategy and reflected in deficit funding calculations and therefore savings targets.

The financing of the capital programme is where it impacts on the Medium Term Financial Strategy by the calculation of interest due on debt owed and the Minimum Revenue Provision (MRP). The MRP is the minimum debt to be repaid in each financial year. It is calculated by dividing the sum borrowed to fund the asset by the number of years useful life. The Table below details the useful life of assets used in the Authority:

Category	Depreciation (Years)
Properties valued over £1m	
Buildings	50
Mechanical & Electrical	20
External	20
Properties valued under £1m	
Buildings	40
Infrastructure (roads etc)	25
Computer software	5
Computer hardware	5
Large vehicles – e.g. buses, RCVs	7
Small vehicles – e.g. cars, vans	5
Other equipment e.g. CCTV	5

MRP years where there is no depreciation equivalent	
Land	50
Revenue Expenditure Funded by capital Under Statute e.g. Redundancy costs	20

Continued.....

The capital programme impacts on the Treasury Management Strategy in two places the Minimum Revenue Provision (MRP) and Prudential Indicators.

1. Minimum Revenue Provision - The council is required to pay off an element of the accumulated General Fund capital spend each year (the Capital Financing Requirement - CFR) through a revenue charge (the MRP), although it is also allowed to undertake additional voluntary payments if so desired
2. Prudential Indicators are “health check” calculations on the Authority’s activity – there are four calculations:
 - a) Capital Expenditure
 - b) Capital Financing Requirement (the level of borrowing to fund the capital programme once other sources of funding have been applied)
 - c) Ratio of Financing Costs to the Net Revenue Stream (which provides a trend in the cost of capital)
 - d) Incremental Impact of Capital Investment Decisions on Council Tax (as Council tax has remained the same since 2011/12 therefore there has been little or no incremental impact on Council tax band D properties.)

Committee: General Purposes

Date: 25 June 2015

Agenda item:

Wards: All

Subject: 2014/15 Draft Revenue Outturn and Final Accounts

Lead officer: Caroline Holland – Director of Corporate Services

Lead member: Councillor Mark Allison – Cabinet Member for Finance

Contact Officer: Paul Dale - AD Resources 0208-545-3458

Key decision reference number: This report is written and any decisions taken are within the Budget and Policy Framework Procedure Rules as laid out in Part 4-C of the Constitution.

Recommendations:

1. That General Purposes Committee note and comment on the draft Statement of Accounts for the Council for the year ended 31st March 2015 before they are authorised (subject to any final, minor, drafting narrative and numerical amendments) by the Section 151 Officer at a date up to the latest of 30th June 2015.
-

1. Purpose of report and executive summary

- 1.1 This report presents the Statement of Accounts for the year ended 31st March 2015 for note and comment by the General Purposes Committee prior to the commencement of the annual audit of accounts in accordance with the statutory requirements contained in the Accounts and Audit Regulations (2011).
- 1.2 The Statement of Accounts are attached as Appendix 2. A summary of the accounts is also included as Appendix 1.

2. Details

- 2.1 Regulation 8, "Signing, approval and publication of statement of accounts" of the Accounts and Audit (England) Regulations 2011, requires that the Council's accounts must be ready for audit by no later than 30th June 2015 and that these accounts must be certified by the external auditors and published by no later than 30th September 2015.
- 2.2 As a result of changes to the Accounts and Audit Regulations, which took effect from the financial year 2010/11, there is no longer a requirement for a Council Committee to approve the accounts in June. This change brought the approval process into line with all other "large size" organisations. Thus formal Committee approval of the Statement of Accounts is only needed by this Committee at its meeting on 16th September 2015. Members should note that the Section 151 Officer is still required to approve the accounts before the 30th

June 2015 and together with the Chair of General Purposes Committee, approve them again on 15th September 2015.

- 2.3 The audit by our external auditor, Ernst and Young (EY), will begin officially in mid July and will run for approximately six weeks. EY will advise in due course the date upon which they will sign the accounts.
- 2.4 The process of preparing the Statement of Accounts for the financial year represents the end of the financial reporting process. The purpose of this process is to provide Members with information about the overall financial position of the Authority.
- 2.5 The accounts comply with the Code of Practice on Local Authority Accounting 2014 produced by CIPFA. The Code is based upon International Financial Reporting Standards (IFRS) and comprises accounting standards issued by the International Accounting Standards Board (IASB) and interpretations of the International Financial Reporting Interpretations Committee (IFRIC). It also draws upon approved accounting standards issued by the International Public Sector Accounting Standards Board and the UK Accounting Standards Board where these provide additional guidance. There have been few changes to the Code compared to last financial year. Consequently, the emphasis in the financial year 2014/15 has been on further consolidation of the major changes which have taken place in previous years and on improving the overall quality of the accounts.
- 2.6 For 2014/15 the Pension Fund Accounts will again be audited separately to the Authority's overall accounts. The Pension Fund Accounts contain both Pension Fund investment and Pension Scheme data. The Pension Fund Advisory Committee (PFAC) will convene on 23rd June 2015 to consider the Pension Fund Accounts.
- 2.7 The Statement of Accounts comprises: -
- **The Statement of Accounting Policies** – this explains the basis for the recognition, measurement and disclosure of transactions and other events in the accounts.
 - **The Movement on Reserves (MRS)** – this shows the movement in the year on the different reserves held by the authority and is used to adjust the net surplus or deficit on the Comprehensive Income and Expenditure Account to the amount chargeable under statute to the Council's General Fund.
 - **The Comprehensive Income and Expenditure Account (CIES)** – this shows the accounting cost in the year of providing services for the functions for which the Council is responsible and demonstrates how they have been financed. The statement is designed to be comparable to the private sector in content in that it contains not only revenue transactions but also realised and unrealised capital gains or losses arising from the Council's capital transactions and changes in the value of pension fund assets and liabilities.

- **The Balance Sheet** – this summarises the Authority’s financial position at the year-end.
- **The Cash Flow Statement** – this summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.
- **Notes to the Core Financial Statements** - provide additional information which supports and explains the figures in the Core Financial Statements.
- **The Collection Fund** - reflects the statutory requirement for billing authorities to maintain a separate account that shows the transactions of the Council in relation to non-domestic rates and council tax.
- **Pensions Fund Accounts** - these show the contributions to, and the benefits paid from, the Pension Fund and identifies the investments which make up the assets of the fund.

2.8 Accounting and Auditing Standards

- 2.9 The Director of Corporate Services is responsible for the preparation of the attached Statement of Accounts for the year ended 31st March 2015 which sets out in detail the overall financial position of the Authority, subject to audit. In accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in Great Britain, the Statement is required to present a true and fair view of the financial position of the Authority at the accounting date and its income and expenditure for the year ended 31st March 2015.
- 2.10 The Council’s auditors, EY, are required to prepare a report under the International Standard on Auditing 260 (ISA 260). Under this Standard which covers “Communication of audit matters to those charged with governance” the auditor is required to report relevant matters relating to the audit to those charged with governance. This responsibility will be discharged following the conclusion of the audit by reporting relevant matters to the General Purposes Committee on the 15th September 2015.

3. Revenue outturn and variance analysis

- 3.1 **Overall outturn:** Members have been advised in budgetary control reports, throughout the last financial year, of the Council’s overall revenue position based on the predicted outturn of each service department. The final position is set out in Table 1.
- 3.2 In 2013/14, the overall £2.1m underspend (1.4% of the net budget) had represented a significant reduction in under spending compared to prior years.
- 3.3 In 2014/15 the outturn position is an overspend of £3.7m, or 2.4% of the net budget. Corporate provisions and grants underspent by a combined £2.7m, meaning net service expenditure was overspent by £6.4m.

Table 1: Revenue Outturn (net direct i.e excluding recharges to services)

REVENUE OUTTURN 2014/15	Current Budget	Outturn	Variance at year end
	£000s	£000s	£000s
<u>Department</u>			
Corporate Services	29,400	29,128	(272)
Children, Schools and Families	44,755	47,203	2,448
Community and Housing	57,632	60,379	2,747
Public Health	255	255	0
Environment & Regeneration	20,526	21,825	1,299
Net Recharges	(599)	(373)	226
NET SERVICE EXPENDITURE	151,969	158,417	6,448
TOTAL CORPORATE PROVISIONS	10,576	7,964	(2,612)
TOTAL GENERAL FUND	162,545	166,381	3,836

Business Rates	(33,253)	(33,253)	0
Grants	(49,710)	(49,864)	(154)
Council Tax and Collection Fund	(79,578)	(79,578)	0
FUNDING	(162,541)	(162,695)	(154)

NET	4	3,686	3,682
------------	----------	--------------	--------------

- 3.4 Prior to 2013/14 there had been major service underspending in the areas of waste, children's social care and adult social care. This underspending was reduced substantially in 2013/14, following the reduction of previously overprovided budgets.
- 3.5 In 2014/15 these three service areas shifted to having large overspends, and formed the bulk of the £6.4m overspend on services, as shown by Table 2:

Table 2: Major factors

Service Spending 2014/15	Current Budget	Outturn Variance to budget	Outturn Variance to budget	Budget as % of Council Budget	Overspend as % of Overspend
	£'000	£'000	%	£'000	£'000
Adult Social Care	53,399	2,595	4.86%	35.14%	40.25%
Waste	14,486	1,440	9.94%	9.53%	22.33%
Social Care, Youth Inclusion and Commissioning	18,794	1,867	9.93%	12.37%	28.95%
Total 3 major areas	86,679	5,902	6.81%	57.04%	91.53%
The Rest	65,290	546	0.84%	42.96%	8.47%
Total	151,969	6,448	4.24%	100.00%	100.00%

Outside these major services, in recent years, there has been a low aggregate variation from the budget. The bottom line position remains so in 2014/15, but there are other areas within each department with significant under and overspendings, as follows:

- 3.6 **Corporate Services £0.272m net underspend:** The main sources of underspend are from Customer Services (£0.3m), Corporate Governance (£0.4m), Resources (£0.3m), Infrastructure & Transactions (£0.3m) and Business Improvement (£0.3m). These underspends were offset by a £1.3m overspend in the area of Housing Benefits.
- 3.7 **Childrens, Schools and Families £2.448m net overspend:** Aside from Social Care, Youth Inclusion and Commissioning (£1.9m overspend) the other main overspending service is Education (£1.0m), largely due to SEN and FE transport costs. These overspends were partially offset by a £0.4m contribution from Public Health, which was used to offset Early Years costs relating to improving young children's health and wellbeing.
- 3.8 **Community and Housing £2.747m net overspend:** In addition to the £2.6m Adult Social Care overspend, there was a £0.3m overspend in Merton Adult Education. Housing General Fund was underspent by £0.1m.
- 3.9 **Environment & Regeneration £1.299m net overspend:** Aside from Waste (£1.4m overspend) the other main budget variances were in Traffic and Highways (£0.3m overspend), Greenspaces (£0.2m overspend), Transport Services (£0.3m underspend) and Future Merton (£0.2m underspend).

- 3.10 On Street Parking: The Council maintains a memorandum (across services) account in respect of on street parking to show how the income from it is spent. In 2014/15 the Council made a surplus of £5.85m (£6.24m in 2013/14) and that surplus was applied notionally as a contribution to concessionary fares, the costs of which are in the Community and Housing budget. This contribution was less than the full cost of concessionary fares which were £8.97m in 2014/15 (£8.67m in 2013/14). In the event that the surplus exceeded the cost of concessionary fares, the excess would be applied to fund day-to-day carriageway and footway maintenance, the cost of which was £1.00m in 2014/15 (£1.20m in 2013/14). Were any surplus to exceed both the cost of concessionary and day-to-day maintenance, any remaining excess would be applied to fund carriageway and footway planned maintenance, the cost of which was £2.48m in 2014/15 (£2.49m in 2013/14). Further details relating to the on street parking account are provided in Appendix 4.
- 3.11 **Corporate Provisions £2.612m net underspend:** The main sources of the corporate underspend are income items (£0.9m), pay and price inflation (£0.9m), reserve transfers (£0.4m), investment income (£0.4m) and pension fund (£0.3m). Expenditure on the cost of borrowing exceeded the budgeted figure by £0.2m.
- 3.12 **Transfers to Reserves:** Some transfers to reserves had been agreed in the year or are statutory. After allowing for these the overall overspending is £3.7m or 2.4% of the net budget. This overspend has been funded by an appropriation from the General Fund balance.
- 3.13 **Reconciliation:** The revenue outturn in the statement of accounts has been prepared in accordance with the CIPFA Service Reporting Code of Practice which sets out a standard form for the reporting of services to enable this authority to compare the gross and net cost of its services with all other local authorities. A reconciliation of the Cabinet reporting to the CIPFA Service Reporting Code of Practice is provided in Table 3. The reasons behind the difference in format are explained in Appendix 3.

Table 3: Reconciliation of Cabinet to Statement of Account figures

2014/15 Departmental Analysis	Corporate Services	Children, Schools & Families	Community & Housing	Public Health	Environment & Regeneration	Total
	£000	£000	£000	£000	£000	£000
<u>INCOME</u>						
Fees, charges and other service income	(17,892)	(8,550)	(19,338)	(415)	(27,295)	(73,490)
Government grants	(98,639)	(153,284)	(4,107)	(9,236)	(854)	(266,121)
Total Income	(116,531)	(161,834)	(23,445)	(9,651)	(28,149)	(339,611)
<u>EXPENDITURE</u>						
Employee expenses	24,644	128,498	18,567	858	23,370	195,937
Other service expenses	120,822	75,880	65,657	9,048	21,890	293,298
Depreciation & Impairment Losses	2,036	27,654	779	0	10,913	41,382
Support service recharges	(16,590)	4,785	5,263	110	4,893	(1,539)
Total Expenditure	130,912	236,817	90,266	10,016	61,066	529,078
Net Cost of Services (Statement of Accounts)	14,381	74,983	66,821	365	32,917	189,467
Items in Cost of Services not in Cabinet Outturn	(14,374)	27,780	6,442	110	11,092	31,050
Total Cabinet Outturn	28,755	47,203	60,379	255	21,825	158,417

4. Collection Fund

- 4.1 The Collection Fund accounts for the income raised from Council Tax and Non Domestic Rates (NDR) and its distribution. The Collection Fund comprises two separate sets of accounts brought together to record income and expenditure relating to local taxation. Under the Local Government Finance Act 2012 the Council now retains 30% of NDR income as part of the Business Rates Retention Scheme, with precepts being paid to the Greater London Authority (GLA) (20%) and Department for Communities and Local Government (DCLG) (50%).
- 4.2 As 31st March 2015, there was a deficit of £0.215m on the Collection Fund comprising a £5.990m Council Tax surplus and a deficit of £6.205m relating to NDR. The surplus or deficit represents the difference between the amount collected by the Council (after granting statutory discounts and exemptions and allowing for provisions for non payment) and the amount budgeted for payment

to the General Fund and other preceptors. Table 4 provides a breakdown of the surplus and deficit amounts due between the Council, GLA and DCLG.

Table 4: Council Tax Surplus and NDR Deficit

As at 31st March 2015	Council Tax	NDR	Total
	£000	£000	£000
London Borough of Merton (Surplus)/Deficit	(4,716)	1,862	(2,854)
Greater London Authority (Surplus)/Deficit	(1,274)	1,241	(33)
DCLG (Surplus)/Deficit	-	3,102	3,102
Total (Surplus)/Deficit	(5,990)	6,205	215

5. Pension Fund

- 5.1 For accounting purposes a valuation under IAS19 is carried out to produce an accounting figure of surplus or deficit as at the date of the Balance Sheet and in doing this, the methodology used is affected by current assumptions and short-term economic market conditions.
- 5.2 The Pension Fund deficit, on an IAS19 basis increased from £224m to £294m, a movement of £70m. The Authority's actuary estimated that as at 31st March 2015, future liabilities amount to £775m (£654m at 31st March 2014) with assets of £481m (£430m at 31st March 2014). The £70m increase in the deficit is the result mainly of a change in the assumptions used by the actuaries to calculate the scheme liabilities. The deficit figure bears no relationship to the basis upon which the actuary will value the fund for the purpose of calculating the contributions required.
- 5.3 The impact of pensions on council tax is dependent on the actuarial valuation of the pension fund carried out every three years. This is carried out using a completely different methodology. The new contributions came into force at 1st April 2014.

6. Reserves and balances

- 6.1 Revenue reserves and Fund Balances are shown below in Table 5.

Table 5: Revenue Reserves and Fund Balances

Actual Movement in Reserves 2014/15	Balance at 31/3/14	Net Movt. in year	Balance at 31/3/15
	£'000	£'000	£'000
General Fund Reserve	18,838	-3,686	15,152
Earmarked Reserves	35,574	-5,376	30,198
Grants & Contributions	5,398	-2,063	3,335
Schools	19,057	-2,120	16,937
Total Available General Fund Revenue Reserves	78,867	-13,245	65,622
Fixed to Contracts	1,955	0	1,955
Total General Fund Revenue Reserves	80,822	-13,245	67,577

Analysis Earmarked Reserves	Balance at 31/3/14	Net Movt. in year	Balance at 31/3/15
	£'000	£'000	£'000
Outstanding Council Programme Board	11,105	-1,590	9,515
For use in future years for budget	8,252	-2,500	5,752
Revenue Reserves for Capital / Revn.	5,360	702	6,062
Renewable Energy reserve	1,441	0	1,441
Repairs & Renewal Fund	1,424	0	1,424
Transforming families reserve	784	-370	414
Pension Fund additional contribution	1,078	-1,015	63
Local Land Charges Reserve	1,260	159	1,419
Community Care Reserve	1,733	-347	1,385
Performance Reward Grant	265	-265	0
Apprenticeships	949	-301	648
Economic Development Strategy	1,322	-173	1,148
Wimbledon Tennis Courts Renewal	52	25	77
Merton Action Single Homelessness	50	-50	0
Governor Support Reserve	0	52	52
Local Welfare Support Scheme	315	299	614
Corporate Services Reserve(other)	183	0	183
Earmarked Reserves	35,574	-5,376	30,198
Adult Social care contributions	670	-245	425
Culture and Environment contributions	1,204	-757	447
Culture and Environment grant	747	-384	363
Childrens & Education grant	708	-58	650
Adult Social care grants	0	0	0
Housing Planning Development grant	299	-110	189
Housing GF grants	106	0	106
Public Health	1,664	-510	1,154
Grants & Contributions	5,398	-2,063	3,335
Sub-Total	40,972	-7,439	33,533

Insurance Reserve	1,955	0	1,955
Fixed to Contracts	1,955	0	1,955

DSG Reserve	2,728	857	3,585
Schools Reserve	168	-116	52
Schools PFI Fund	4,071	295	4,366
Refund of PFI contributions	0	400	400
Add Schools own reserves	12,090	-3,555	8,535
Schools Reserves	19,057	-2,120	16,937

Capital Outturn

7.1 A summary of the draft year end position is shown in Table 6.

Table 6: Capital Outturn

Department	Gross Programme	Final Budget	Outturn	Underspend Against			
	£000s	£000s	£000s	Gross Budget		Final Budget	
				£000s	%	£000s	%
Community & Housing	3,777	2,716	1,257	(2,520)	(66.71%)	(1,458)	(53.70%)
Corporate Services	9,008	4,887	2,497	(6,511)	(72.28%)	(2,390)	(48.90%)
Children, Schools & Families	28,500	24,566	23,554	(4,946)	(17.35%)	(1,012)	(4.12%)
Environment & Regeneration	20,284	11,736	9,155	(11,129)	(54.87%)	(2,582)	(22.00%)
Items Capitalised from Revenue	0	0	406	406		406	
Total	61,569	43,905	36,852	(24,717)	(40.15%)	(7,053)	(16.06%)

7.2 The Capital Programme for 2014/15 as approved in March 2014 was £54.5 million. Subsequently, slippage from 2013/14 (£2.1m), additional external funding including schools (£2.9m) and internally funded schemes (£1.9m) were added giving an effective opening programme of £61.6m. However, during the financial year £16.8m was re-profiled (moved) into subsequent financial years and £0.8m was removed from the programme. Coupled with the £7.1m underspend there has been effectively a 40% slippage or reduction in schemes from the initial budget plus new schemes.

7.3 Table 6 above shows that levels of slippage and under spending remain high. In 2013/14 the outturn position of £31.6m reflected the lower levels of spend on the primary expansion programme, this year almost 64% of outturn spend is from Children, Schools and Families.

8. Whole of Government Accounts

8.1 The Whole of Government Accounts (WGA) comprises of a suite of returns based upon the Council's year end accounts that have to be submitted to HM Treasury. Officers have just started to prepare these returns which have to be submitted in draft format to HM Treasury in early July. The returns are then audited and returned again to HM Treasury (post audit) in October 2015.

9. Annual Governance Statement

9.1 The purpose of the Annual Governance Statement is to demonstrate the effectiveness of the Council's corporate governance. The Annual Governance Statement (AGS) is audited at the same time as the Statement of Accounts. There is a separate Committee report on this item on this agenda.

10 Next Steps

- 10.1 Local government electors have rights to inspect the accounts and to ask questions of the external auditors and the following dates have been agreed with the external auditors, EY. Local government electors for the area to which the accounts relate may exercise their rights to question the external auditors from Thursday 30th July. They also have the right to inspect and make copies of the accounts and supporting records from Thursday 2nd July
- 10.2 A further meeting of this Committee has been arranged for 16th September 2015 to consider the external auditors' final report. The ISA 260 requires auditors to report certain matters arising from the audit of the financial statements to "those charged with governance". These may include: -
- Any expected modifications to the audit report;
 - Any unadjusted non-trifling misstatements;
 - Any material weaknesses in accounting and internal control systems;
 - Qualitative aspects of accounting practice and financial reporting;
 - Matters required by other auditing standards to be reported to those charged with governance.
- 10.3 Following the conclusion of the audit, the Audit Commission will publish the Annual Audit Letter, which is addressed to all Members of the Council. Arrangements will be made for EY to present the Annual Audit Letter and for it to be debated in Committee and at Council.
- 10.4 If there are any issues arising from the annual accounts for 2014/15, these would be examined in detail by officers to identify if any had a continuing impact upon the 2015/16 budget and 2016/17 budget process, and which therefore would require further management action. The timing of the presenting of information to the Committee would be looked at as a priority.

11. Financial, resource and property implications

- 11.1 None for the purposes of this report.

12. Legal and statutory implications

- 12.1 As outlined in the report.

13. Human rights, equalities and community cohesion implications

- 13.1 None for the purposes of this report.

14. Risk Management and health and safety implications

14.1 None for the purposes of this report.

15. Appendices - the following documents are to be published with this report and form part of the report:

Appendix 1: Draft Summary Accounts 2014/15.

Appendix 2: Draft Statement of Accounts 2014/15.

Appendix 3: Explanation of the relationship between management accounts and financial accounts.

Appendix 4: On Street Parking Account 2014/15.

16. Background Papers

16.1 The following documents have been relied on in drawing up this report but do not form part of the report:

2014/15 Budgetary Control and Final Accounts Working Papers in the Corporate Services Department.

Appendix 3

Why do the financial accounts differ from the management accounts?

	Financial Accounts	Management Accounts
1. Purpose	Statutory reporting on a basis which is comparable with other local authorities and measures the economic value of changes in the financial position not impact on the taxpayer.	Internal revenue budgetary control showing the impact on the taxpayer.
2. Accounting Codes	Code of Practice (based on International Reporting Standard)-prescribes statements and disclosures. Service Reporting Code of Practice (Sercop)-for "below the level of the statement"- prescribes what must be charged to services and the order of services within the Comprehensive Income and Expenditure Account (CIES)	Based on Organisational requirements
3. Key statements	The financial accounts report revenue outturn through two statements- <ul style="list-style-type: none"> The Comprehensive Income and Expenditure Account (CIES). The Movement in Reserves (MRS). <p>The CIES shows ALL gains and losses due to the authority from all sources (including capital and pension fund) . In this respect it is deliberately designed to follow private sector practice and includes items that are notional, in that they do not impact on the taxpayer.</p> <p>The MRS (which included notional reserves to achieves this) reverses out elements in the CIES to match the bottom line to what is chargeable to local taxation.</p> <p>(See 4.)</p>	There are no set formats. but generally follow departmental structures and the council tax bill
4. What is included?	The CIES includes gains /losses from ALL sources as set out below- <ol style="list-style-type: none"> Revenue (based upon budget) <p>Plus-</p> <ol style="list-style-type: none"> Additional IFRS-related revenue entries, such as impairments and leasing adjustments Capital Gains and Losses- <ol style="list-style-type: none"> Realised gains/losses from fixed asset disposals Unrealised gains/losses Pension Fund- actuarial gains and losses based upon a completely different basis to that used to actually value the fund for contribution purposes 	The management accounts include <ol style="list-style-type: none"> Revenue based upon budget. Transfers to/from revenue reserves. (Under MRS in financial accounts)

	<p>All these extra entries (items 2-4) are charged or credited to the CIES but are reversed in the Movement in Reserves Statement and taken to Unusable Reserves so that they do not get charged to taxpayers. Those entries which are proper charges to the tax payer are substituted e.g. Minimum Revenue Provision to repay borrowing replaces depreciation.</p> <p>The Movement in Reserves Statement (MRS) includes only transfers to/from reserves -</p> <ol style="list-style-type: none"> 1. The reversal of all the entries which are not chargeable to tax payer and the substitution of replacement entries where applicable 2. Transfers to/from earmarked and general reserves 	
5. How are transactions managed to meet the different requirements of management and financial accounting?	A different hierarchical reporting structure (SERCOP) but using same bottom level posting codes as management structure	Management reporting hierarchy to meet needs of the organisation.
6. How are services organised in the CIES?	According to their technical purpose	<p>According to where they are managed.</p> <p>E.g. Industrial Units are part of Environmental Services.</p>
7. Why are reserves transfers treated differently between Financial and Management Reporting?	<p>Reserves in terms of the financial accounts are not income or expenditure which arise from the generation or consumption of resources respectively.</p> <p>Reserves are transfers of resources; they neither add to nor reduce overall resources. Therefore they feature in the MRS not the CIES.</p>	Reserves are included in the relevant income/expenditure line to show the net impact on the budget.
8. If capital grants are included in Income where is capital expenditure?	<p>Capital expenditure is not reported in the CIES or MRS but is held elsewhere where it receives funding entries from the MRS.</p> <p>The CIES includes capital grants and capital receipts which have been received and which are available to finance capital expenditure. These are transferred by means of the MRS to the Usable Capital Grants or Capital Receipts reserves (if available for funding but not yet applied in this way) or to the Capital Adjustment Account (if available and actually applied to financing capital expenditure).</p>	Management accounts do not include any capital elements in line with legislative requirements that capital grants and receipts cannot be used for revenue purposes.

Appendix 4

Consolidated Parking Account 2014/15		
<u>Restated 2013/14</u>		<u>2014/15</u>
£		£
	<u>INCOME</u>	
- 4,645,420	Penalty Charge Notices	- 4,498,949
- 1,089,250	Residents' Parking Permits	- 1,140,374
-721,199	Residents' Visitors' Parking Permits	-809,778
-222,903	Business Parking Permits	-234,236
-28,314	Teachers Parking Permits	-36,800
- 2,452,013	On-Street Parking Charges	- 2,495,527
-225,419	Other Income	-264,163
- 9,384,518	TOTAL INCOME	- 9,479,827
	<u>EXPENDITURE</u>	
911,501	On-Street Parking	1,251,368
90,024	Off-Street Parking Spaces	32,119
301,173	Parking Management & Planning	211,159
1,839,949	Parking Enforcement	2,139,427
6,241,871	Contribution to Public Transport (Concessionary Fares)	5,845,754
9,384,518	TOTAL EXPENDITURE	9,479,827

<u>MEMORANDUM ITEMS</u>		
£	Total Expenditure on:	£
8,674,737	Concessionary fares	8,965,603
1,204,852	Carriageway & Footway Maintenance	1,000,812
2,494,851	Carriageway & Footway Maintenance	2,479,583

Detailed Parking Account 2014/15		
On Street Parking	Bus Lanes	Moving Traffic Violations
£	£	£
-2,862,513	-625,549	-1,010,887
-1,140,374	0	0
-809,778	0	0
-234,236	0	0
-36,800	0	0
-2,495,527	0	0
-264,163	0	0
-7,843,391	-625,549	-1,010,887
796,199	173,995	281,175
20,436	4,466	7,217
134,352	29,360	47,446
1,361,237	297,473	480,717
5,531,166	120,255	194,333
7,843,391	625,549	1,010,887

Summary Statement of Accounts

31st March 2015

INTRODUCTION

The purpose of this explanatory paper is to provide Council stakeholders with a guide to the full Statement of Accounts and to give clear answers to the following key questions:

- What did our services cost in the year?
- Where did the money come from?
- What are our assets and liabilities?

It is both a summary and an interpretation of the accounts, highlighting the key issues that have arisen during the financial year. The full set of accounts and this summary are also available on the Council's website at: www.merton.gov.uk/council/finance.

THE STATEMENT OF ACCOUNTS

The Statement of Accounts, which has been prepared in accordance with the Local Authority Code of Accounting Practice, is the source of information for this paper, which focuses on the following key areas:

Comprehensive Income and Expenditure Statement - Shows the net cost of Council services and the income received from fees and charges and specific grants from Central Government.

Balance Sheet - Shows the Council's assets and how they have been financed.

Pension Fund - Shows member contributions to the fund and the benefits paid from it, together with details of investment activity during the year. It excludes Pension Fund liabilities.

FINANCIAL HIGHLIGHTS 2014/15

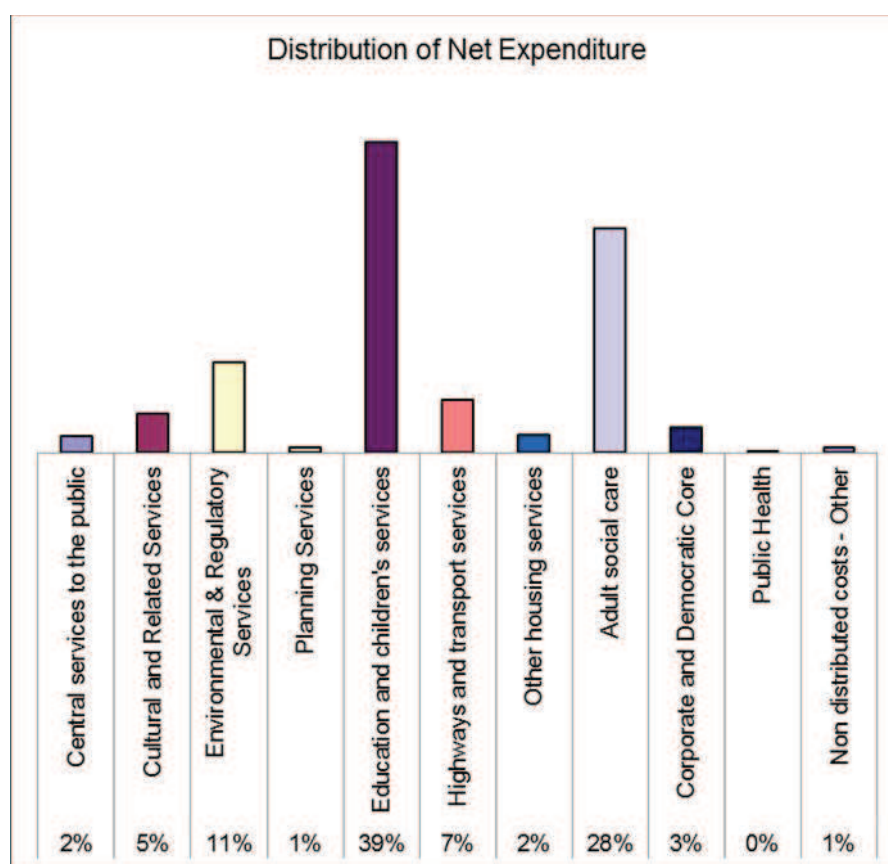
- The Council spent £37m on capital schemes, an increase of 16% from 2013/14.
- Total net assets decreased by £83m, with usable and unusable reserves decreasing by £10m and £73m respectively.
- Long Term borrowings remained at £117m.
- The Council had a net £3.7m over spend against its budget in 2014/15, which has been funded from the General Fund Balance.

REVENUE SPENDING

Merton's net cost of services was £189.5m, attributable to services as shown below:

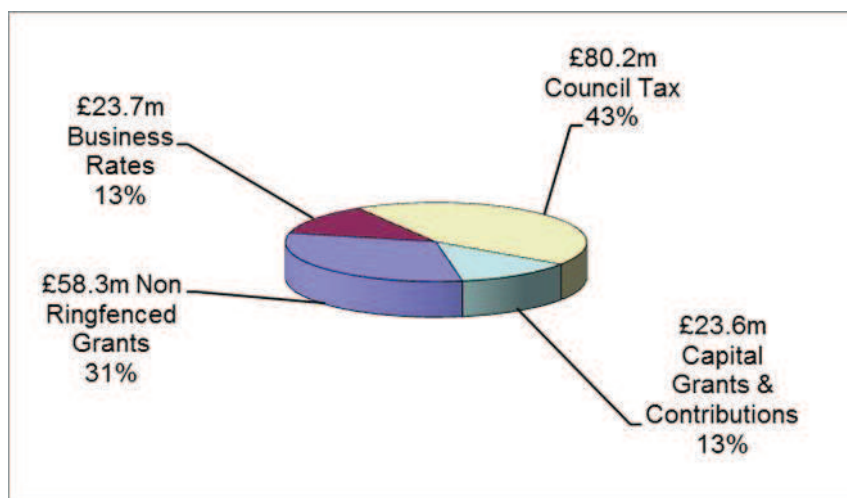
Service Areas	Gross Expenditure £m	Gross Income £m	Net Expenditure £m
Central services to the public	7.4	(3.4)	4.1
Cultural and Related Services	11.8	(2.4)	9.4
Environmental & Regulatory Services	26.1	(4.5)	21.6
Planning Services	7.1	(5.8)	1.3
Education and children's services	238.6	(163.9)	74.7
Highways and transport services	27.4	(14.9)	12.5
Other housing services	109.9	(105.6)	4.3
Adult social care	72.7	(18.8)	53.9
Corporate and Democratic Core	5.8	0.1	5.9
Public Health	10.0	(9.7)	0.4
Non distributed costs - Other	12.2	(10.8)	1.3
Net Cost of Services	529.1	(339.6)	189.5

Note 1 - Includes Housing Benefits, Homelessness and Supporting People.



How was expenditure funded?

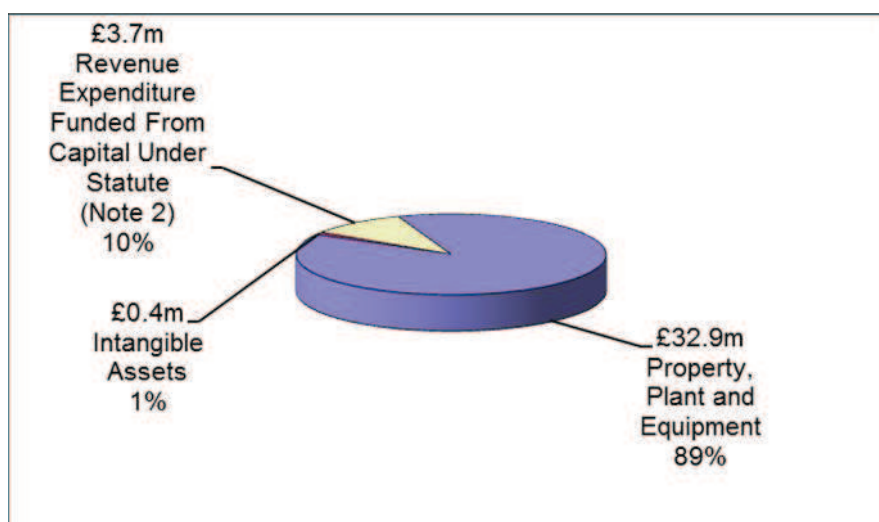
Other than income collected by departments from fees, charges and specific government grants, services are paid for from revenue support grant, which is money from Central Government, contributions from the business rates pool and Council Tax and special grants for specific purposes. The following chart shows the actual funding for 2014/15.



In 2014/15, Merton's Council Tax was the 10th lowest Council Tax (Band D) of the twenty outer London boroughs.

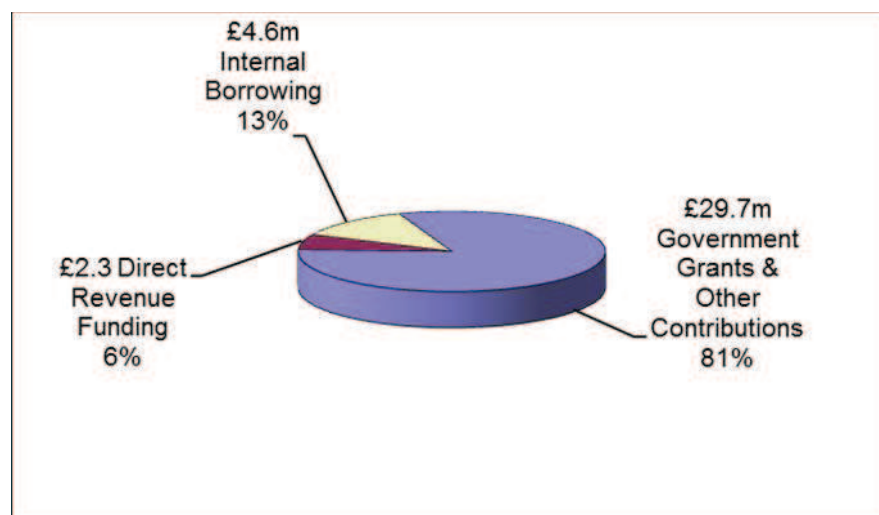
CAPITAL SPENDING

Capital expenditure relates to spending on fixed assets such as buildings and equipment where the benefits to the authority last for more than one year. The Council spent £37m in 2014/15 as shown below.



Note 2 - This is expenditure which is classified as revenue expenditure but which can be funded from capital resources under statutory requirements.

Capital spending was financed from a variety of resources as shown below.



FINANCIAL HEALTH

The Council's Balance Sheet gives a snapshot of the Council's financial position at the year-end (i.e. 31st March 2015). It shows what the Council owns (its assets) and what it owes (its liabilities) and the funds which support them.

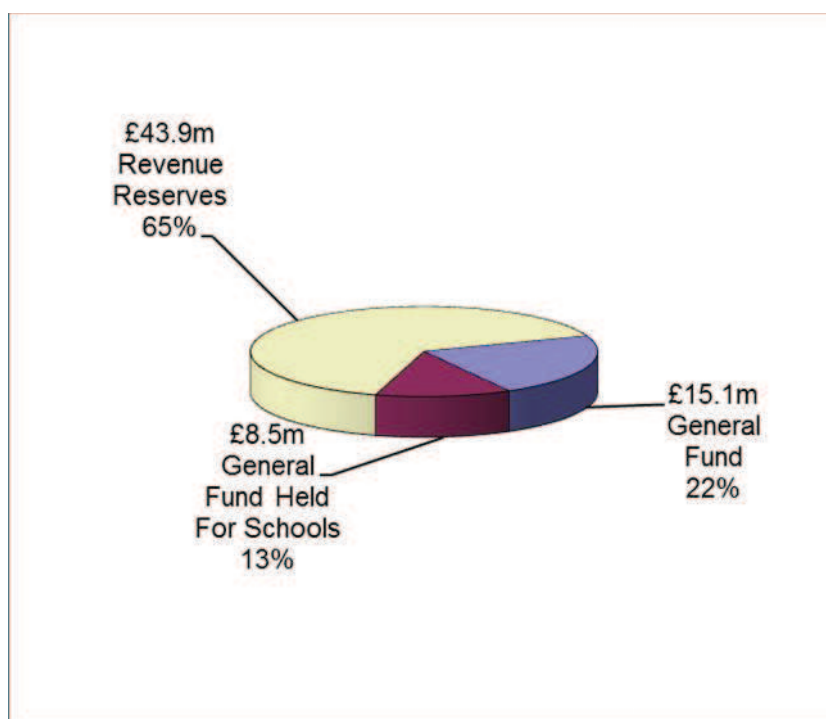
Summary Balance Sheet

	As at 31 st March 2014	As at 31 st March 2015
Assets	£m	£m
Fixed and Other Long Term Assets	463	457
Current Assets including investments, cash and debtors	126	126
Current Liabilities including creditors and short term borrowing	(64)	(69)
Total Assets Less Current Liabilities	525	514
Long term borrowings	(117)	(117)
Other liabilities and provisions	(50)	(52)
Pension Fund Liability	(224)	(294)
Total Long Term Liabilities	(391)	(463)
Total Net Assets	134	51
Represented by:		
Reserves and balances which can be spent	(115)	(105)
Reserves and balances which cannot be spent	(19)	54
Total Net Worth	(134)	(51)

RESERVES AND FUND BALANCES

In total, the Council now has usable reserves and fund balances amounting to £105m, £37m capital receipts and grants, and £68m fund balances and revenue reserves which are broken down below.

Breakdown of Fund Balances and Revenue Reserves



PENSION FUND

The pension scheme is financed by contributions from employees and the employer, together with income and proceeds from investments administered by the Council. The Council is required to report the assets and liabilities on a commitment basis (IAS19). On this basis the assets in the scheme increased by £51m during the year to £481m and the estimated pension liability increased by £121m to £775m, leading to a £70m increase in the pension deficit, which stands at a nominal £294m. Although this is a significant notional liability, it is not the basis on which the real deficit of the fund is valued and against which a deficit recovery plan has to be prepared. The fund was revalued on the real basis at the end of March 2013 and had a deficit of £53m. The

Council has a 12 year plan to eliminate the deficit, which included an additional £10m one-off payment made in 2014/15 and reported as part of the budget process.

CABINET REPORTING

The revenue outturn in the statement of accounts has been prepared in accordance with the CIPFA Service Reporting Code of Practice which sets out a standard form for the reporting of services to enable this authority to compare the gross and net cost of its services with all other local authorities. A reconciliation of the Cabinet reporting, which is used for management purposes, to the CIPFA Service Reporting Code of Practice is provided below.

2014/15 Departmental Analysis	Corporate Services	Children, Schools & Families	Adult Social Care	Libraries	Housing	Public Health	Environment & Regeneration	Total
	£000	£000	£000	£000	£000	£000	£000	£000
INCOME								
Fees, charges and other service income	(17,892)	(8,550)	(17,948)	(1,065)	(324)	(415)	(27,295)	(73,490)
Government grants	(98,639)	(153,284)	(348)	(1,603)	(2,156)	(9,236)	(854)	(266,121)
Total Income	(116,531)	(161,834)	(18,297)	(2,669)	(2,480)	(9,651)	(28,149)	(339,611)
EXPENDITURE								
Employee expenses	24,644	128,498	13,943	3,178	1,446	858	23,370	195,937
Other service expenses	120,822	75,880	61,491	1,577	2,589	9,048	21,890	293,298
Depreciation & Impairment Losses	2,036	27,654	147	632	0	0	10,913	41,382
Support service recharges	(16,590)	4,785	3,958	1,023	282	110	4,893	(1,539)
Total Expenditure	130,912	236,817	79,538	6,411	4,317	10,016	61,066	529,078
Net Cost of Services (Statement of Accounts)	14,381	74,983	61,242	3,742	1,837	365	32,917	189,467
Items in Cost of Services not in Cabinet Outturn	(14,374)	27,780	5,247	1,268	(73)	110	11,092	31,050
Total Cabinet Outturn	28,755	47,203	55,995	2,474	1,910	255	21,825	158,417

Disclaimer: - All of the figures in this summary have been compiled having due regard to proper accounting practice. In order to provide simplified and meaningful summary information, some figures have been combined.

Statement of Accounts

For the year ending 31st March 2015

Index

1. Explanatory Foreword	1
2. Core Financial Statements	6
3. Notes to the Core Financial Statements	11
4. Collection Fund	110
5. Pension Fund	120
6. Statements of Responsibilities	148
7. Independent Auditor's Report	N/A
8. Glossary	150

Explanatory Foreword

1. Introduction

This is the Council's Statement of Accounts for 2014/15. This statement summarises the financial performance of the Council during 2014/15 showing expenditure on all services during the year and the financial position as at 31st March 2015.

The explanatory foreword provides a guide to the most significant matters reported in the Council's 2014/15 Statement of Accounts. The Statement of Accounts is comprised of the following statements:

- **The Movement in Reserves Statement (MIRS)** – shows the movement in the year on the different reserves held by the Council and is used to adjust the net surplus or deficit on the Comprehensive Income and Expenditure Statement (CIES) to the amount chargeable under statute to the Council's General Fund.
- **The Comprehensive Income and Expenditure Statement (CIES)** – shows the accounting cost in the year of providing services for the functions for which the Council is responsible and demonstrates how they have been financed.
- **The Balance Sheet** - summarises the Council's financial position at year-end.
- **The Cash Flow Statement** - summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.
- **Notes to the Core Financial Statements** - provides additional information which supports and explains the figures in the Core Financial Statements.
- **Accounting Policies** - explains the basis for the recognition, measurement and disclosure of figures in the accounts.
- **The Collection Fund** - reflects the statutory requirement for billing authorities to maintain a separate account that shows the transactions of the Council in relation to Non-Domestic Rates and Council Tax.
- **Pension Fund Accounts** - shows the contributions to and the benefits paid from the Pension Fund and identifies the investments which make up the assets of the fund.
- **Statement of Responsibilities for the Statement of Accounts** – sets out the different responsibilities of the Council and the Director of Corporate Services.

2. Financial Performance

The Council's financial performance in 2014/15 is summarised by the table below, as reported to Cabinet in June 2015:

Cabinet Outturn Report	2014/15 Current Budget £000	2014/15 Outturn £000	2014/15 Variance £000
Department			
Corporate Services	29,400	29,128	(272)
Children, Schools & Families	44,755	47,203	2,448
Community & Housing	57,632	60,379	2,747
Public Health	255	255	0
Environment & Regeneration	20,526	21,825	1,299
Recharges	(599)	(373)	226
Net Service Expenditure	151,969	158,417	6,448
Corporate Provisions	17,037	14,824	(2,213)
Transfers to Earmarked Reserves	(6,461)	(6,860)	(399)
Total General Fund	162,545	166,381	3,836
Grants	(49,710)	(49,864)	(154)
Business Rates	(33,253)	(33,253)	0
Council Tax and Collection Fund	(79,578)	(79,578)	0
Funding	(162,541)	(162,695)	(154)
Net	4	3,686	3,682

Net service expenditure was overspent by £6.448m due to a number of variances, the three largest being £2.595m in Adult Social Care (Community & Housing department), £1.440m in the area of Waste (Environment and Regeneration department), and £1.867m within Social Care, Youth Inclusion and Commissioning (Children, Schools and Families department).

Corporate Provisions, including earmarked reserve transfers, were underspent by £2.612m and grant income exceeded the budgeted figure by £0.154m.

This reduced the overall net overspend to £3.682m, against a net budget of £0.004m.

The resulting £3.686m net expenditure has been met by an appropriation from the General Fund balance.

Monthly financial monitoring reports to Cabinet and Council Committees have fully detailed these variances throughout the financial year and are available on the Council's website for review.

3. Fund Balances and Reserves

During 2014/15 the Council's Usable Reserves decreased by £10.500m.

This was composed of a £3.556m decrease in the Schools' General Fund balance, a £6.860m decrease in Earmarked Revenue Reserves offset by a £0.856m increase in the Dedicated Schools' Grant reserve, a £5.206m increase in the Capital Receipts Reserve and a £2.461m decrease in Capital Grants Unapplied. General Fund balances decreased by £3.686m.

Usable Reserves	2013/14	2014/15
	£000	£000
General Fund Balances	18,838	15,152
General Fund Balances held by schools	12,090	8,534
Earmarked Revenue Reserves	49,892	43,889
Sub Total-Fund Balances and Revenue Reserves	80,820	67,575
Capital Receipts Reserve	26,058	31,264
Capital Grants Unapplied	8,176	5,715
Usable Reserves	115,054	104,554

4. Capital Summary

Capital investment amounted to £36.6m in 2014/15 (£31.6m in 2013/14). The programme was financed through internal borrowing (£4.6m), capital grants (£29.7m) and revenue contributions (£2.3m). Capital receipts received in year totalled £5.3m.

It is anticipated that capital expenditure will continue to be funded primarily from a mixture of grants, contributions, and unsupported borrowing. Suitable opportunities to utilise some direct revenue contributions and capital receipts will continue to be reviewed.

5. Investments and Borrowing

At 31st March 2015 the Council held short term and long term deposits totalling £73.4m and £13.0m respectively (£75.2m and £5.0m at 31/03/14). The Council generated £0.84m of investment income from these deposits.

Long term borrowing at 31st March 2015 remained unchanged at £117.0m. Short term borrowing increased to £13.1m, from £1.2m at 31st March 2014. The Council paid £6.7m in interest on these borrowings during 2014/15.

6. Pensions

The actuarial valuation of the pension fund, of which the Council is predominantly the largest employer, is carried out every three years. It determines the impact on Council Tax of the cost of paying for pensions.

The last applicable actuarial valuation for the whole fund was carried out as at 31st March 2013 with the assets of the Fund found to represent 89% of the accrued liabilities for the Fund; this compares with 84% at the 2010 actuarial valuation. The focus of the triennial valuation is the long-term financial health of the Pension Fund and to set a contribution rate to maintain this.

For accounting purposes a valuation under IAS19 is carried out to produce an accounting figure of surplus or deficit as at the date of the Balance Sheet. The methodology used is affected by current assumptions and short-term economic market conditions. The deficit attributable to the Council on an IAS19 basis increased from £224m to £294m, an increase of £70m. The authority's actuary estimated that as at 31st March 2015, future liabilities amount to £775m (£654m as at 31st March 2013) with assets of £481m (£430m as at 31st March 2013).

In 2014/15 the Council made an additional one-off payment of £10.0m from the General Fund into the Pension Fund, in accordance with its long term plan to reduce the deficit between the Pension Fund's assets and liabilities. The payment was made in consultation with the Authority's actuary and has been factored in to the above valuation.

7. CHAS 2013 Ltd

CHAS 2013 Ltd is a wholly owned subsidiary of LBM. It is a service offering health and safety pre-qualification assessments to nationally recognised standards.

The Council has not published Group Accounts in 2014/15, on the grounds that they are not materially different to the Council's single entity statements, and therefore the CHAS 2013 Ltd reserve is not shown within the Council's Balance Sheet. Instead, the Council has published disclosure note 38 to present the key information regarding CHAS 2013 Ltd.

8. Future Developments

New Accounts and Audit Regulations 2015 have recently been published by the Government. The main change under the new regulations is the requirement for Local Authorities to publish, from 2017/18, draft and audited Statement of Accounts by 31st May and 31st July, respectively. Under current regulations, Local Authorities are required to publish draft and audited accounts by 30th June and 30th September, respectively.

Transport Infrastructure Assets – following guidance from Cipfa, the method for valuing Transport Infrastructure Assets, such as roads, footways and street lights, in Local Authority accounts will change from historical cost to depreciated replacement cost. This change will take effect from 2016/17. This new method is expected to

significantly increase the reported values of such assets and will therefore substantially impact on the Council's Balance Sheet. Merton has set up a cross departmental working party to implement this change.

Core Financial Statements

1. Movement in Reserves Statement

This statement shows the movement in the year on the different reserves held by the authority, analysed into “usable reserves” (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The surplus or deficit on the provision of services represents the true economic cost of providing the authority’s services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts which are required to be charged to the General Fund Balance for council tax setting purposes. The Net Increase/Decrease before Transfers to Earmarked Reserves represents the statutory General Fund Balance before any discretionary transfers to or from Earmarked Reserves undertaken by the authority.

	General Fund Balance	Earmarked General Fund Reserves	Capital Receipts Reserves	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£000	£000	£000	£000	£000	£000	£000
Balance at 01 April 2013	(30,512)	(48,300)	(22,752)	(4,393)	(105,957)	(47,856)	(153,813)
<i><u>Movement in reserves during 2013/14</u></i>							
(Surplus) or deficit on the provision of services	15,092	0	0	0	15,092	0	15,092
Other Comprehensive Income and Expenditure	0	0	0	0	0	4,540	4,540
Total Comprehensive Income and Expenditure	15,092	0	0	0	15,092	4,540	19,632
Adjustments between accounting basis & funding basis under regulations (Note 18)	(17,100)	0	(3,305)	(3,783)	(24,188)	24,188	0
Net Increase/Decrease before Transfer to Earmarked	(2,008)	0	(3,305)	(3,783)	(9,096)	28,728	19,632
Transfers to/from Earmarked Reserves (Note 16)	1,592	(1,592)	0	0	0	0	0
Increase/Decrease in Year	(415)	(1,592)	(3,305)	(3,783)	(9,096)	28,728	19,632
Balance at 31 March 2014 carried forward	(30,928)	(49,892)	(26,057)	(8,176)	(115,053)	(19,128)	(134,182)

	General Fund Balance £000	Earmarked General Fund Reserves £000	Capital Receipts Reserves £000	Capital Grants Unapplied £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
Balance at 01 April 2014	(30,928)	(49,892)	(26,057)	(8,176)	(115,054)	(19,128)	(134,182)
<i><u>Movement in reserves during 2014/15</u></i>							
(Surplus) or deficit on the provision of services	23,524	0	0	0	23,524	0	23,524
Other Comprehensive Income and Expenditure	0	0	0	0	0	59,641	59,641
Total Comprehensive Income and Expenditure	23,524	0	0	0	23,524	59,641	83,165
Adjustments between accounting basis & funding basis under regulations (Note 18)	(10,278)	0	(5,206)	2,461	(13,023)	13,023	0
Net (Increase)/Decrease before Transfer to Earmarked	13,246	0	(5,206)	2,461	10,501	72,664	83,165
Transfers to/from Earmarked Reserves (Note 16)	(6,004)	6,004	0	0	0	0	0
(Increase)/Decrease in Year	7,242	6,004	(5,206)	2,461	10,501	72,664	83,165
Balance at 31 March 2015 carried forward	(23,686)	(43,889)	(31,263)	(5,715)	(104,553)	53,536	(51,018)

2. Comprehensive Income and Expenditure Statement

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

2013/14 Gross Expenditure £000	2013/14 Gross Income £000	2013/14 Net Expenditure Re-stated £000		2014/15 Gross Expenditure £000	2014/15 Gross Income £000	2014/15 Net Expenditure £000
6,843	(3,619)	3,225	Continuing Operations	7,405	(3,353)	4,052
11,318	(1,901)	9,417	Central services to the public	11,788	(2,366)	9,422
26,332	(4,066)	22,266	Cultural and Related Services	26,144	(4,514)	21,630
7,349	(5,740)	1,609	Environmental & Regulatory Services	7,149	(5,836)	1,312
219,571	(152,125)	67,446	Planning Services	238,555	(163,891)	74,665
26,634	(14,611)	12,024	Education and children's services	27,417	(14,867)	12,550
98,722	(94,731)	3,991	Highways and transport services	109,937	(105,589)	4,348
70,112	(16,915)	53,196	Other housing services	72,709	(18,812)	53,896
5,451	(86)	5,365	Adult social care	5,808	115	5,923
7,890	(6,545)	1,345	Corporate and Democratic Core	12,151	(10,846)	1,305
8,190	(9,851)	(1,661)	Non distributed costs - Other	10,016	(9,651)	365
			Public Health			
488,413	(310,189)	178,223	Cost of services	529,078	(339,611)	189,467
		(2,716)	Other operating income and expenditure re-stated (Note 3)			(1,187)
		23,205	Financing and investment income and expenditure re-stated (Note 4)			21,060
		(183,620)	Taxation and non-specific grant income (Note 5)			(185,816)
		15,092	(Surplus) or Deficit on Provision of Services			23,524
		(15,622)	(Surplus) or deficit on revaluation of Property, Plant and equipment (Note 17)			(8,984)
		20,162	Remeasurements of the net defined benefit liability/(asset) (Notes 17 & 35)			68,625
		4,540	Other Comprehensive Income and Expenditure			59,641
		19,632	Total Comprehensive Income and Expenditure			83,165

3. Balance Sheet

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the authority. The net assets of the authority (assets less liabilities) are matched by the reserves held by the authority.

31 March 2014			31 March 2015
£000		Notes	£000
447,000	Property, Plant & Equipment	19	433,619
669	Heritage Assets	22	669
0	Investment Property	20	0
5,000	Long Term Investments	9	13,000
1,896	Intangible Assets	21	1,639
231	Assets Held for Sale	23	0
7,763	Long Term Debtors	7 & 9	8,234
462,558	Long Term Assets		457,161
75,202	Short Term Investments	9	73,422
211	Inventories	40	68
28,303	Short Term Debtors	7	25,756
0	Assets Held for Sale	23	7,288
22,714	Cash and Cash Equivalents	14	19,324
126,431	Current Assets		125,858
(1,170)	Short Term Borrowing	9	(13,069)
(61,457)	Short Term Creditors	8	(56,054)
(861)	Current Provisions	11	(354)
(63,488)	Current Liabilities		(69,477)
(5,941)	Provisions	11	(6,977)
(116,976)	Long Term Borrowing	9	(116,976)
(35,201)	Other Long Term Liabilities	9	(34,099)
(224,327)	Pension Liability	35	(293,820)
(8,873)	Capital Grants Receipts in Advance	6	(10,651)
(391,319)	Long Term Liabilities		(462,523)
134,182	Net Assets		51,018
(115,054)	Usable Reserves	16	(104,554)
(19,128)	Unusable Reserves	17	53,536
(134,182)	Total Reserves		(51,018)

4. Cash Flow Statement

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows from operating activities indicates the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources, which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

2013/14		2014/15
£000		£000
15,092	Net (surplus) or deficit on the provision of services	23,524
(62,708)	Adjustments to net surplus or deficit on the provision of services for non cash movements (note 15)	(43,856)
19,612	Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities (note 15)	32,053
(28,004)	Net Cash flows from Operating Activities (note 15)	11,721
22,632	Investing Activities (note 15)	3,639
6,740	Financing Activities (note 15)	(11,969)
1,368	Net Increase or decrease in cash and cash equivalents	3,390
(24,082)	Cash and cash equivalents at the beginning of the reporting period	(22,714)
(22,714)	Cash and cash equivalents at the end of the reporting period (Note 14)	(19,324)

NOTES TO THE CORE FINANCIAL STATEMENTS

	Page
1. Income and Expenditure	12
2. Debtors, Creditors and Cash Flows	21
3. Reserves	39
4. Capital	50
5. Schools	61
6. Members, Officers and Related Parties	64
7. Pension Fund	71
8. Other Disclosure Notes	79
9. Technical Annex – Accounting Policies	86

INCOME AND EXPENDITURE

1. MATERIAL ITEMS OF INCOME AND EXPENSE

In 2014/15 the Council made an additional one-off payment of £10.0m from the General Fund into the Pension Fund, in accordance with its long term plan to reduce the deficit between the Pension Fund's assets and liabilities. The payment was made in consultation with the Authority's actuary and has been factored in to the 2014/15 valuation of the fund.

The payment is recognised in the Movement in Reserves Statement as part of 'Adjustments between accounting basis & funding basis under regulations (Note 18)'.

2. AMOUNTS REPORTED FOR RESOURCE ALLOCATION DECISIONS

In the Comprehensive Income & Expenditure Statement (CIES), income and expenditure is presented by service as specified by CIPFA's Service Expenditure Reporting Code of Practice. In addition, the CIES includes the income and expenditure of the authority's maintained schools as if it were the expenditure of the Authority.

The Authority's Executive primarily takes decisions about resource allocation on the basis of budget reports, which are analysed across service departments. These budget reports are summarised by the revenue outturn report, which appears in the Explanatory Foreword.

Budget reports are prepared on a different basis from the accounting policies used in the CIES. In particular:

- Budget reports include some charges in relation to capital expenditure e.g. budgeted depreciation, but not the adjustment to depreciation following revaluation, or some impairment losses, which are all charged to services in the CIES.
- Dedicated Schools Grant is recorded as supplies and services expenditure in the budget reports, but as employee expenditure in the CIES. This distinction occurs because the budget reports to the Authority's Executive show expenditure from the Council-only perspective. The CIES, however, must consolidate schools' expenditure into the Council's single entity accounts, as stipulated by CIPFA's Code of Practice (see schools policy XXV on page 106). For the same reason, any DSG-funded income received by the Council from schools is included in budget reports, but removed on consolidation from the CIES.
- The cost of retirement benefits in budget reports is based on cash flows (employer's pension contributions), rather than the current service cost of benefits accrued in the year as in the CIES
- The adjusting accrual for absences is also excluded from budget reports

The income and expenditure of the Authority's service departments recorded in the CIES for the year is as follows:

2014/15 Departmental Analysis	Corporate Services	Children, Schools & Families	Community & Housing			Public Health	Environment & Regeneration	Total
			Adult Social Care	Libraries	Housing			
	£000	£000	£000	£000	£000	£000	£000	£000
<u>INCOME</u>								
Fees, charges and other service income	(17,892)	(8,550)	(17,948)	(1,065)	(324)	(415)	(27,295)	(73,490)
Government grants	(98,639)	(153,284)	(348)	(1,603)	(2,156)	(9,236)	(854)	(266,121)
Total Income	(116,531)	(161,834)	(18,297)	(2,669)	(2,480)	(9,651)	(28,149)	(339,611)
<u>EXPENDITURE</u>								
Employee expenses *	24,644	128,498*	13,943	3,178	1,446	858	23,370	195,937
Other service expenses	120,822	75,880	61,491	1,577	2,589	9,048	21,890	293,298
Depreciation & Impairment Losses	2,036	27,654	147	632	0	0	10,913	41,382
Support service recharges	(16,590)	4,785	3,958	1,023	282	110	4,893	(1,539)
Total Expenditure	130,912	236,817	79,538	6,411	4,317	10,016	61,066	529,078
Net Cost of Services (Statement of Accounts)	14,381	74,983	61,242	3,742	1,837	365	32,917	189,467
Items in Cost of Services not in Explanatory Foreword	(14,374)	27,780	5,247	1,268	(73)	110	11,092	31,050
Total Explanatory Foreword (Cabinet Outturn)**	28,755**	47,203	55,995	2,474	1,910	255	21,825	158,417

*Includes expenditure on staff employed at voluntary-aided and foundation schools as follows:

Employee Expenditure	2013/14 £'000	2014/15 £'000
Voluntary-Aided Schools	25,901	27,166
Foundation Schools	4,940	5,111

** Corporate Services outturn includes net recharges, which are shown separately in Explanatory Foreword.

The table below shows a reconciliation between the Departmental Analysis, the Explanatory Foreword and the Surplus or Deficit on the provision of services:

2014/15	Total Explanatory Foreword	Items in Departmental Analysis not in Explanatory Foreword	Total Cost of Services	Corporate Amounts	Total (Surplus)/ Deficit on the provision of services
	£000	£000	£000	£000	£000
<u>INCOME</u>					
Fees, charges and other service income	(90,598)	17,109	(73,489)	0	(73,489)
Interest & investment income	0	0	0	(1,552)	(1,552)
Taxation & non-specific grant income (Note 5)	0	0	0	(185,816)	(185,816)
Recharges	(32,852)	32,852	0	0	0
Government grants	(260,509)	(5,612)	(266,121)	0	(266,121)
Other	(3,064)	3,064	0	(1,206)	(1,206)
Total Income	(387,023)	47,413	(339,610)	(188,496)	(528,183)
<u>EXPENDITURE</u>					
Employee expenses	96,299	99,639	195,938	0	195,938
Other service expenses	398,885	(105,588)	293,297	0	293,297
Depreciation & Impairment Losses	17,768	23,614	41,382	0	41,382
Support Service Recharges	32,488	(34,027)	(1,539)	0	(1,539)
Interest Payments	0	0	0	10,417	10,417
Precepts & Levies	0	0	0	931	931
Interest on net defined benefit liability (asset)	0	0	0	9,477	9,477
Gain or loss on disposal of fixed assets	0	0	0	(2,138)	(2,138)
Gain or loss on disposal of academies	0	0	0	3,923	3,923
Other	0	0	0	19	19
Total Expenditure	545,440	(16,363)	529,077	22,630	551,707
Net Expenditure/(Income)	158,417	31,050	189,467	(165,866)	23,524

2013/14 Comparative Figures

2013/14 Departmental Analysis Restated	Corporate Services £000	Children, Schools & Families £000	Community & Housing			Public Health £000	Environment & Regeneration £000	Total £000
			Adult Social Care £000	Libraries £000	Housing £000			
<u>INCOME</u>								
Fees, charges and other service income	(9,587)	(6,770)	(16,370)	(873)	(175)	(866)	(25,754)	(60,396)
Government grants	(93,648)	(143,326)	(132)	(1,907)	(1,179)	(8,985)	(616)	(249,793)
Total Income	(103,235)	(150,096)	(16,502)	(2,780)	(1,354)	(9,851)	(26,370)	(310,189)
<u>EXPENDITURE</u>								
Employee expenses *	23,606	119,104*	12,800	3,268	1,105	660	22,655	183,199
Other service expenses	108,287	71,632	60,427	1,527	2,059	7,431	21,972	273,336
Depreciation & Impairment Losses	2,074	21,698	132	732	0	0	10,098	34,734
Support service recharges	(18,451)	5,109	4,137	1,178	245	98	4,829	(2,856)
Total Expenditure	115,516	217,543	77,496	6,705	3,409	8,190	59,554	488,413
Net Cost of Services (Statement of Accounts)	12,281	67,447	60,993	3,925	2,055	(1,661)	33,184	178,223
Items in Cost of Services not in Explanatory Foreword	(14,261)	19,774	7,950	1,470	349	(1,661)	11,021	24,641
Total Explanatory Foreword (Cabinet Outturn)	26,542	47,673	53,043	2,455	1,706	0	22,163	153,582

2013/14 Restated	Total Explanatory Foreword	Items in Departmental Analysis not in Explanatory Foreword	Total Cost of Services	Corporate Amounts	Total (Surplus)/ Deficit on the provision of services
	£000	£000	£000	£000	£000
INCOME					
Fees, charges and other service income	(76,906)	16,510	(60,396)	0	(60,396)
Interest & investment income	0	0	0	(1,468)	(1,468)
Taxation & non-specific grant income (Note 5)	0	0	0	(183,620)	(183,620)
Recharges	(35,741)	35,741	0	0	0
Government grants	(250,061)	268	(249,793)	0	(249,793)
Other	(2,073)	2,073	0	0	0
Total Income	(364,781)	54,592	(310,189)	(185,088)	(495,277)
EXPENDITURE					
Employee expenses	92,668	90,531	183,199	0	183,199
Other service expenses	375,512	(102,176)	273,336	0	273,336
Depreciation & Impairment Losses	16,264	18,470	34,734	0	34,734
Support Service Recharges	33,919	(36,774)	(2,856)	0	(2,856)
Interest Payments	0	0	0	10,244	10,244
Precepts & Levies	0	0	0	914	914
Interest on net defined benefit liability (asset)	0	0	0	8,027	8,027
Gain or loss on disposal of fixed assets	0	0	0	(3,630)	(3,630)
Gain or loss on disposal of academies	0	0	0	6,102	6,102
Other finance and investment expenditure	0	0	0	300	300
Other	0	0	0	0	0
Total Expenditure	518,363	(29,950)	488,413	21,957	510,370
Net Expenditure/(Income)	153,582	24,642	178,223	(163,131)	15,092

3. OTHER OPERATING EXPENDITURE

2013/14 Restated £000		2014/15 £000
914	Precepts and Levies	931
(3,630)	(Gains)/ losses on the disposal of non-current assets	(2,138)
0	Payments to the Government Housing Capital Receipts Pool	19
(2,716)	Total	(1,187)

2013/14 CIES figures have been restated following the issuance of LAAP Bulletin 103 by CIPFA. The Bulletin clarifies that when a school transfers from Local Authority control to academy status, any gain or loss arising from the derecognition of the school assets from the Council's accounts should be recognised within the Financing and Investment Income and Expenditure line of the CIES. This loss on disposal, totalling £6.1m in 2013/14, had previously been recognised within Other Operating Expenditure. Disclosure notes 3 and 4 have also been restated to reflect this change.

4. FINANCING AND INVESTMENT INCOME AND EXPENDITURE

2013/14 Restated £000		2014/15 £000
10,244	Interest payable and similar charges (Note 9)	10,417
8,027	Net interest on defined pension liability (Note 35)	9,477
(1,468)	Interest receivable and similar income (Note 9)	(1,552)
300	Trading accounts not related to services (Note 39)	(329)
6,102	Loss on the disposal of academies	3,923
0	CHAS 2013 Ltd & other (income)/expenditure	(877)
23,205	Total	21,060

5. TAXATION AND NON-SPECIFIC GRANT INCOMES

2013/14 £000		2014/15 £000
(76,123)	Council tax income	(80,221)
(23,841)	Non domestic rates (see Note 6)	(23,676)
(67,622)	Non-ringfenced government grants (see Note 6)	(58,333)
(16,034)	Capital grants and contributions (see Note 6)	(23,586)
(183,620)	Total	(185,816)

6. GRANT INCOME

The London Borough of Merton credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2014/15:

	2013/14	2014/15
	£000	£000
<i>Credited to Taxation and Non Specific Grant Income</i>		
Collection Fund	(76,123)	(80,221)
Revenue Support Grant	(47,470)	(39,738)
Business Rates	(23,841)	(23,676)
Top-up Grant	(7,547)	(7,694)
Capital Grant Income	(16,034)	(23,586)
PFI Contribution	(4,797)	(4,797)
New Homes Bonus Grant	(2,724)	(3,199)
Section 31 Grant	(347)	(1,278)
Council Tax Freeze Grant	(848)	(852)
Education Services Grant	(3,246)	0
Total grants under £1 million	(643)	(774)
Total	(183,620)	(185,816)
<i>Credited to Services</i>		
<i>Grants over £1million</i>		
Schools Delegated Budget	(135,940)	(144,350)
Housing Benefits Subsidy	(90,864)	(96,042)
Public Health Grant	(8,985)	(9,236)
Benefits Administration	(1,396)	(1,311)
Pupil Premium	(4,959)	(6,078)
Bed & Breakfast Accommodation	(1,179)	(1,680)
Adult Education Main	(1,907)	(1,603)
	(245,231)	(260,301)
Total grants under £1million	(4,563)	(5,820)
Total Grants	(249,794)	(266,121)
<i>Contributions over £1million</i>		
Contributions from CCG	(1,542)	(1,525)
Registered Nursing Care Contribution	(1,386)	(1,008)
Local Taxation Services	(1,285)	(1,126)
Shared Legal Service	(2,851)	(5,065)
Non Delegated Statements	(1,051)	(1,338)
Funding Transfer from NHS England to Social Care	(2,677)	(3,428)
	(10,792)	(13,489)
Total contributions under £1million	(8,605)	(12,287)
Total Contributions	(19,397)	(25,776)
TOTAL GRANTS AND CONTRIBUTIONS	(269,191)	(291,897)

The authority has received a number of grants that have yet to be recognised as income as they have conditions attached to them, which if not met, will require the monies to be returned. The balances at the year end are as follows:

Current Liabilities

	2013/14	2014/15
	£000	£000
Capital Grants Receipts in Advance		
Total of grants under £1million	(82)	0
Total	(82)	0
Revenue Grants Receipts in Advance		
Grants over £1million:	(7,551)	0
Total grants under £1million	(1,827)	(1,664)
Total	(9,379)	(1,664)

Long Term Liabilities - Capital Grants Receipts in Advance

	2013/14	2014/15
	£000	£000
1. Government Grants and other contributions		
Standards Fund	(902)	0
Other Grants and Contributions	(654)	(2,751)
	(1,556)	(2,751)
2. Section 106	(6,642)	(7,044)
3. Schools Capital Grants	(675)	(855)
Total	(8,873)	(10,651)

DEBTORS, CREDITORS AND CASH FLOWS

7. DEBTORS

31 March 2014 £000		31 March 2015 £000
	Long Term Debtors	
847	Other Local Authorities	811
6,916	Bodies external to general government	7,423
7,763	Total Long Term Debtors	8,234
	Short Term Debtors	
5,842	Central government bodies	8,956
22,461	Bodies external to general government	16,800
28,303	Total short term debtors	25,756
36,066	Total Debtors	33,989

Financial Instruments in Debtors

31 March 2014 Re-stated £000		31 March 2015 £000
	Long Term Debtors	
846	Other Local Authorities	811
6,729	Bodies external to general government	7,033
7,575	Total Long Term Debtors	7,844
	Short Term Debtors	
15,193	Bodies external to general government	16,653
15,193	Total short term debtors	16,653
22,768	Total Debtors	24,497

2013/14 figures for financial instruments had included prepayments totalling £4.523m, within 'Bodies external to general government'. Prepayments should not be classified as financial instruments, however, and 13/14 figures have been restated accordingly.

8. CREDITORS

31 March 2014		31 March 2015
£000		£000
	Short Term Creditors	
(10,184)	Central government bodies	(3,452)
(1,779)	Other local authorities	(1,454)
(310)	NHS bodies	(199)
(49,184)	Bodies external to general government	(50,949)
(61,457)	Total Short Term Creditors	(56,054)

Financial Instruments in Creditors

31 March 2014		31 March 2015
£000		£000
	Short Term Creditors	
(310)	NHS bodies	(199)
(41,027)	Bodies external to general government	(41,088)
(579)	Other local authorities	(686)
(41,916)	Total Financial Instruments in Short Term Creditors	(41,973)

9. FINANCIAL INSTRUMENTS

Financial Instruments are contractual arrangements for the transfer of cash and include all debtors and creditors arising other than from statutory requirements. They do not include debtors and creditors that arise through statutory requirements such as local taxes and government grants.

The authority is required to disclose the risks inherent in its usage of financial instruments in its treasury activities, their significance, and how they are managed (Note 10). The following tables show the location of financial instruments within the authority's accounts.

Categories of Financial Instruments

	Long-term		Current	
	31 March 2014	31 March 2015	31 March 2014	31 March 2015
	£000	£000	£000	£000
Investments				
Loans and receivables	5,000	13,000	75,202	73,422
Total investments	5,000	13,000	75,202	73,422
Debtors				
Loans and receivables	6,634	N/A	19,865	N/A
Total debtors	6,634	N/A	19,865	N/A
Borrowings				
Financial liabilities at amortised cost	116,976	116,976	1,170	13,069
Total borrowings	116,976	116,976	1,170	13,069
Other Long Term Liabilities				
PFI and Finance Lease LT Liabilities	35,201	34,099	N/A	N/A
Total other long term liabilities	35,201	34,099	0	0
Short Term Creditors				
PFI and Finance Lease ST Liabilities	N/A	N/A	1,553	1,597
Other Financial liabilities at amortised cost	N/A	N/A	40,363	40,376
Total creditors	N/A	N/A	41,916	41,973

The authority's policy is to undertake its treasury activities within the scope of the CIPFA Code of Practice for Treasury Management. The Annual Treasury Strategy, reported to cabinet and the authority is developed with recognition of treasury risks, and includes Prudential Indicator limits for the overall amount of borrowing. The term (maturity) and fixed/variable interest rate characteristics of borrowing and investment are also considered. The Treasury Strategy report also proposes for the authority's approval, criteria for the minimum creditworthiness required for investment counter parties.

Income, Expense, Gains and Losses

	2013/14 Re-stated					2014/15				
	Financial Liabilities measured at amortised cost	Financial Assets: Loans and Receivables	Financial Assets: Available for sale	Assets and Liabilities at fair value through profit and loss	Total	Financial Liabilities measured at amortised cost	Financial Assets: Loans and Receivables	Financial Assets: Available for sale	Assets and Liabilities at fair value through profit and loss	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Interest Expense - Borrowings	6,707	0	0	0	6,707	6,687	0	0	0	6,687
Interest Expense - Finance Leases	3,527	0	0	0	3,527	3,711	0	0	0	3,711
Fee Expenses	10	0	0	0	10	19	0	0	0	19
Total Expenses in Surplus or Deficit on the Provision of Services	10,244	0	0	0	10,244	10,417	0	0	0	10,417
Interest Income - Investments	0	(790)	0	0	(790)	0	(842)			(842)
Interest Income - Finance Leases		(677)	0	0	(677)	0	(710)			(710)
Total income in Surplus or Deficit on the Provision of Services	0	(1,468)	0	0	(1,468)	0	(1,552)	0	0	(1,552)
Net gain/loss for the year	10,244	(1,468)	0	0	8,777	10,417	(1,552)	0	0	8,865

Investments

All short and long term investments are in compliance with the council's investment policy.

Investment Profile		31 March 2014 £000	31 March 2015 £000
Long term		5,000	13,000
Short term		75,000	73,100
Accrued Investment Income		202	322
Total		80,202	86,422
Investments - Movement in year			£000
Investments at 1 April 2014			80,202
Change in investment managed internally			6,100
Change in accrued investment income			120
Investment at 31 March 2015			86,422
Long term investment (book value)			13,019
Short term investment (book value)			73,403
	Book Value £000	Market Value £000	Unrealised Profits/(Losses) £000
Managed Internally	81,403	81,403	0
Managed Externally	5,019	4,751	(268)
Total	86,422	86,154	(268)

Fair Value of Assets and Liabilities

Fair value is defined as the amount for which an asset could be exchanged or a liability settled, assuming that the transaction was negotiated between parties knowledgeable about the market in which they are dealing and willing to buy/sell at an appropriate price, with no other motive than to secure a fair price.

The fair value of the authority's investment portfolio is not materially different to the book value, which is disclosed in the above table.

In line with FRS25 and IFRS7 on Financial Instruments, the authority has calculated the fair value of its borrowing portfolio in the following table. The calculation of fair value involves estimating the premium payable on each loan if it were redeemed at year end, and adding this to the outstanding principal. All loans are at fixed rates and do not include derivatives, to which the authority is directly exposed. The authority is not able to package its debt as a marketable security and no adjustment is required to the book value of these loans on the balance sheet.

The methods and assumptions used in the valuation technique were:

- For other market debt, Net Present Value (NPV) methodology has been used, which provides an estimate of the value of future payments in today's terms. The discount rate used in the NPV calculation is

usually equal to the current rate in relation to the same instrument from a comparable lender and would be the rate applicable in the market on the date of valuation, for an instrument with the same duration date to maturity.

- For PWLB (Public Works Loan Body) debt, fair values as at 31st March 2015 published by PWLB have been used.

Borrowing at source - Fair Value	31 March 2014 £000	31 March 2015 £000
Public Works Loan Board	64,224	75,209
Market Loan	78,940	95,804
Temporary Loan	0	11,911
Stock Loan	2,605	2,463
Total	145,769	185,387

Borrowing - Maturity Profile	31 March 2014 £000	31 March 2015 £000
Less than 1 year	0	11,910
Between 1 and 2 years	0	0
Between 2 and 5 years	3,966	3,966
Between 5 and 10 years	4,310	30,510
More than 10 years	108,700	82,500
Total over 1 year	116,976	116,976
Total Borrowings	116,976	128,886
Accrued Interest	1,170	1,159
	118,146	130,045

Balance Sheet figures are based upon the maturity profile of borrowings.

10. NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

Credit Risk

Credit risk arises in the lending of surplus funds to banks, building societies and other local authorities as well as credit exposures to the authority's customers.

Lending and Investments

In the case of lending/investing surplus funds, risk is minimised through the authority's credit policy that seeks to ensure that invested funds (deposits) are at relatively low risk of deposit-taker default. The policy sets a minimum level of creditworthiness for deposits in individual financial institutions, assessed by

reference to data from commercial credit rating agencies and credit default swap data. The minimum credit criteria for 2014/15 were as follows:

Category	Fitch	Moody's	Standard & Poor's	Definition
Banks and Building Societies				
Short Tem	F1	P-1	A-1	Highest Credit Quality on a 12 month view
Long Term	A-	A3	A-1	Very low expectation of credit risk developing
Viability/Rating	bbb+	c-	n/a	Adequate Institution with limited weakness
Support	1	n/a	n/a	Expectation of Central Government Support
Money Market Funds	AAAmf	Aaa-mf	AAAm	

In addition to deposits in higher rated deposit-takers, the authority may use an AAA rated Money Market Fund, (which spreads risk taking across deposit takers), and may also place deposits in UK public sector institutions, such as local authorities. At 31st March 2015 the disposition of investments was:

Category	£000	%	Spread (number of counterparties)	Fitch Rating
UK Clearing Banks	39,300	45.64%	2	A, F1, a-,1
UK Building Society	18,800	21.84%	1	A, F1, a,1
Local Authority Pooled Property Fund	23,000	26.71%	7	n/a
	5,000	5.81%	1	n/a
Total	86,100	100.00%	11	

A high credit standard increases concentration of deposits in fewer institutions than would ideally be the case. However, it is considered that in prevailing market circumstances high credit quality is crucial, and outweighs the alternative of a wider spread of deposits across less well-rated counterparties. As and when credit ratings allow, efforts will be made to spread investment across additional deposit-takers.

Current Deposits and Trade Debtors

No losses or impairments were incurred in 2014/15, nor are expected for the duration of current deposits. The authority does not generally allow credit for customers. The authority's maximum potential exposure to credit risk is with trade debtors, which are reviewed individually to assess risk of default and need for a provision. Factors taken into account in the assessment include the stability of the organisation, the size of the debt, the age of the debt and what, if any, security such as a charge on property has been provided. The past-due amount of trade debts can be analysed by age as follows:

	31 March 2014	31 March 2015
	£000	£000
< 3 months	5,067	8,526
3 to 12 months	2,417	1,731
> 1 year	3,554	3,902
Total	11,038	14,159

Cash

The authority's cash balances are held in UK Clearing banks and when the balance is significant, deposits are spread across a number of institutions to reduce risk.

The authority's maximum potential exposure to credit risk is with its trade debtors for which prudent provision has been made.

Liquidity Risk

The authority's ability to pay its financial commitments as and when due is supported by substantial resources. It plans a balanced annual budget that provides sufficient revenue to cover annual expenditure, and has access to borrowings from the Money Markets and the Public Works Loans Board.

The maturity profile is designed to limit the consequence of significant amounts of finance being required when market conditions are difficult or expensive. The maturity analysis of financial liabilities is set out in the following table:

	31 March 2014		31 March 2015	
	£000	%	£000	%
Under 12 months	0	0.0%	11,910	9.2%
1yr to 2yrs	0	0.0%	0	0.0%
2yrs to 5yrs	3,966	3.4%	3,966	3.1%
5yrs to 10yrs	4,310	3.7%	30,510	23.7%
10yrs and over	108,700	92.9%	82,500	64.0%
Total	116,976	100%	128,886	100%

The above represents the nominal exposure to debt maturities, but some Lenders Option (LOBO) debt allows the Lender to prompt a repayment by requesting an interest rate change that is unacceptable to the authority. The risk of this occurring is limited by the current rate of interest on such debt, which is higher than current and forecast levels. The authority is therefore not exposed to immediate refinancing risk. In addition, if redemption were required, the authority has adequate resources to finance it, and its occurrence would currently offer the prospect of cost saving.

LOBO debt Option exposure when market rates in range of:	Prospectively repayable / requiring Re-finance £000	Proportion of total debt %
4.00 - 4.99%	5,000	3.9
5.00 - 5.99%	34,000	26.4
6.00 - 6.99%	15,500	12.0
7.00 - 7.99%	2,000	1.6
8.00 - 8.99%	6,500	5.0

None of the above debt is reasonably in prospect of option exercise. Liquidity is supported by the significant funds the authority has under short-term cash investment. Fixed interest rate deposits (investments) are placed in maturities that balance the need to support liquidity for day-to-day cash flow needs with the spreading of investments over a range of periods to optimise investment return.

At 31st March 2015 the sources of potential borrowing appear unimpaired, and the maturity profile of investments, available to support liquidity going forward, is as follows:

	£000	%
April to June 2015	9,500	11.0
July to September 2015	25,550	29.7
October to December 2015	32,950	38.3
January 2016 to March 2016	5,100	5.9
April 2016 to June 2016	0	0.0
June 2016 to September 2016	8,000	9.3
October 2016 and over	5,000	5.8
	86,100	100.0

Given the resources available, the authority did not experience any significant liquidity problems in 2014/15 and does not anticipate any for 2015/16.

Interest Rate Risk

The authority is exposed to interest rate movements on its borrowings and investments as follows:

- Borrowing at variable rates – the interest expense charged to the Income and Expenditure Account will rise or fall.
- Investments at variable rates – the interest income credited to the Income and Expenditure Account will rise or fall accordingly.
- Borrowing at fixed rates – the fair value of the borrowing liability will fall if market rates rise and increase if they fall.
- Investments at fixed rates – the fair value of the assets will fall if rates rise and increase if rates fall.

If market interest rates move by 0.5% and 1.0%, with other variables held constant, the financial effect on the portfolio is estimated to be:

	2014/15 £000	0.5% £000	1.0% £000	Mitigation
Borrowings	128,886	285	570	In the short term, a 0.5% or 1.0% rise in market interest rate is unlikely to have any impact on the existing debt portfolio because of the LOBO rates in the portfolio. On the other hand, should a 0.5% or 1.0% change in market interest rate be translated directly into a corresponding increase in investment rates, the existing investment portfolio will be affected to the extent by which the council is locked into its investments until maturity. A premium will be payable to unwind the fixed deposits.
Investment Deposits	(86,100)	(129)	(258)	
Impact on CIES	N/A	156	312	

Borrowings

The authority's portfolio of borrowings is effectively on long-term fixed rates, and the consequence of exposure to short-term rate movements is very limited. Prudential Indicators, incorporated into Treasury Strategy, set limits to control exposure to this prospective risk and the policy of maintaining a spread of transaction maturities over time acts to average and moderate the consequences of interest rate movements.

Prudential Indicator Limits

Maximum % exposure to:	2014/15	2015/16	2016/17	2017/18
Fixed rates	100	100	100	100
Variable rates	50	50	50	50

At 31st March 2015 exposure to variable rates on borrowings is exclusively through future maturities and the risk of LOBO options being exercised. The prospect of the latter is currently not considered significant. The market risk is, therefore, through the spread of debt maturities, and an estimate of a possible financial consequence is shown in the following table. The prospective refinance rate is a normal level of Public Works Loans Board interest rate for long-term finance. This is considered an appropriate and cautious rate to use at present although this may change over time.

Maturity in	Actual at 31 March 2015 £000	Current average interest rate %	Prospective re-finance rate %	Margin %	Effect (Saving) £000 pa
Under 12 months	11,910	0.4	0.4	0.0	0
1 to 2 years	0	0.0	0.0	0.0	0
2 to 5 years	3,966	9.6	0.6	-9.0	(134)
5 to 10 years	30,510	6.1	2.2	-3.9	(1,202)
10 to 15 years	4,500	8.4	2.4	-6.0	(268)
15 to 20 years	1,000	4.3	2.7	-1.6	(16)
20 to 25 years	11,500	4.6	2.8	-1.8	(303)
25 to 30 years	13,500	6.6	2.9	-3.7	(501)
30 to 35 years	0	0.0	0.0	0.0	0
35 to 40 years	17,000	5.3	2.9	-2.4	(413)
40 to 45 years	15,000	4.0	2.9	-1.1	(159)
45 to 50 years	20,000	5.0	2.9	-2.2	(431)
	128,886	5.2	2.4	-2.8	(3,427)

At the currently forecast re-financing rate, which is considered reasonable in an environment where the Bank of England effects efficient control over inflation, re-financing is expected to be at lower cost.

Investments

Investment strategy seeks to exploit the forecast trend in interest rates. If rates are expected to rise, then investments tend to be placed on variable rate terms or short fixed period to allow early re-investment at higher rates. If they are expected to fall, an extended fixed period will maintain income at a higher rate for longer. However, interest rate forecasts do not imply certainty, and optimising investment returns has to be balanced with the need to maintain adequate liquidity. Against this background a Prudential Indicator controls the balance between short-term investments, influenced by liquidity, and longer strategic investment.

	2013/14	2014/15	2015/16	2016/17
Maximum investment over 1 year as percentage of total investments	50%	50%	50%	50%

At 31st March 2015, the investment portfolio's exposure to interest rate change is set out in the following table. The effective reduction of income relative to the interest rates being earned on the portfolio at 31st March 2015 is calculated in proportion to the period in 2014/15 over which it would apply, (i.e. investments maturing in the 0-3 month period would be re-invested at lower rates for 3 months).

Deposit Maturity in:	Actual at 31 March 2015 £000	Current average interest rate %	Prospective re-finance rate at 31 March 2015 %	Margin %	Reduction of income relative to 31 March 2015 £000 pa
0-3 months	9,500	0.7	0.4	0.3	0
3-6 months	25,550	0.9	0.5	0.4	34
6-9 months	32,950	0.9	0.7	0.2	41
9-12 months	5,100	0.9	0.8	0.1	3
over 12 months	13,000	1.1	0.9	0.1	19
	86,100	0.9	0.7	0.2	97

Note: Time deposits incur penalties if called before the end date, while the pooled property would incur selling fees.

PFI Borrowing

The PFI loans or liabilities and rate of interest payable are derived from the unitary payment schedule with NewSchools and do not change.

Price Risk

The authority, (excluding its Pension Fund, which is subject to separate reporting), does not currently invest in financial instruments that are subject to market price volatility. If this were to change then the treasury strategy would be developed to manage these risks.

Foreign Exchange Risk

The authority has no financial assets or liabilities denominated in foreign currencies (other than in respect of its Pension Fund), and thus has no exposure to loss arising from movements in exchange rates.

11. PROVISIONS

	Injury and damage compensation claims £000	Other provisions £000	Total £000
Balance at 1 April 2014	(4,063)	(2,739)	(6,802)
Additional provisions made in 2014/15	(1,393)	(1,598)	(2,992)
Amounts used in 2014/15	1,444	1,019	2,462
Balance at 31 March 2015	(4,013)	(3,319)	(7,331)

Outstanding Legal Cases

The authority is not involved in any legal cases other than those already disclosed as contingent liabilities.

Injury and Damage Compensation Claims:

- **Insurance Fund £4.013m**

The authority, in line with most other authorities, self-insures for claims up to a certain value. As part of this it maintains an Insurance Fund to cover claims. The authority tops up the fund at year end, so it is maintained within the limits recommended by the authority's actuaries.

Other Provisions:

- **Housing £0.234m**

As part of the stock transfer agreement made on 22 March 2010, the authority paid £1.85m to Merton Priory Homes in order for them to complete the 2009/10 capital programme. Due to health and safety and various design issues, the cost of the programme increased by £0.24m. The work has been completed and a provision of £0.343m was made for final settlement of this and other outstanding housing contracts. As at 31/03/2015, £0.234m remains in the provision for settlement of outstanding contracts.

- **Single Status £0.298m**

Single Status is a national agreement reached in 1997 aimed at modernising pay and rewards in Local Government. The agreement covers the introduction of a single job evaluation (JE) scheme for all Council workers, a standardised working week and a pay and grading review which recognises equal pay for work of equal value. A further national implementation agreement was reached in 2004 under which local authorities would complete and implement local pay reviews. In 2014/15, the authority made payments totalling £0.292m against the provision. The remaining £0.298m provision is the estimated outstanding liability for single status allowances.

- **PFI contribution refund £0.056m**

The Council has received a claim from an Academy school, totalling £0.056m, for the partial refund of past contributions made under the Council's PFI scheme (see Note 29). The authority considers it probable that settlement will be reached and has made a provision of £0.056m.

The Council has received similar claims from three other maintained schools, totalling £0.4m, where settlement is considered probable. However, as the three maintained schools are within the Council's single entity reporting boundary, no provision has been made. Instead, the Council has set aside funds for these three claims in an earmarked reserve (see Note 16).

- **NDR Appeals £2.730m**

The authority has a provision of £2.730m for its share of appeals against NDR (Business Rates) charges. At 31st March 2014, the provision had totalled £1.644m. During 2014/15, additional provision of £1.542m was made and

£0.456m charged against the provision. The increased provision at 31st March 2015 reflects an updated estimate of the potential effects of appeals and proposals that may be settled in future years.

Of the above provisions, those for single status and the PFI contribution refund commitment scheme are classified as current provisions, expected to fall due within one year of the balance sheet date. The remainder of the provisions, totalling £6.977m are long-term provisions, expected to fall due more than one year after the balance sheet date.

12. CONTINGENT LIABILITIES

Local Land Charges

LB Merton, along with many local authorities in the country, is a defendant in proceedings brought by a group of Property Search Companies for the refund of fees paid to councils for access to land charges data. The Council faces approximate claims of £200,000 plus interest and costs. The Local Government Association is co-ordinating the claims and the proceedings have been adjourned to see if settlement can be reached. Central Government may be willing to assist with reimbursement through a New Burdens payment.

Employment Disputes

There are five current employment disputes where compensation and/or costs are involved. One of the cases could result in a payment of up to £120,000. The maximum liability in respect of the other four is estimated to be £50,000. However, due to the inherent uncertainties surrounding their outcome, the Council has not made a provision for these in the accounts.

Education

There are two Special Educational Needs Tribunal cases of note. In both cases, the parents seeking a private special school place, the combined cost of which is approximately £65,000 a year. The hearings have not yet taken place. Costs are not generally awarded in Tribunal cases.

Due to the inherent uncertainties surrounding their outcome, the Council has not made a provision for these in the accounts.

Social Services

There is a pending judicial review costs appeals application in the High Court where the applicants are appealing a no costs order.

Civil Litigation

A High Court appeal has been received regarding a tree preservation order. There is a two day hearing in July, with counsel instructed. If the Council loses and has to pay the other side's costs, this could total £20,000.

There is a two day magistrates court hearing scheduled for July, regarding charitable relief for business rates. Both parties have exchanged evidence and at present there is no likelihood of settlement. Whichever side loses may wish to take the matter to the High Court for an authoritative determination on a point of law. The Council

estimates that its maximum liability would be approximately £320,000, although some of the costs may be reclaimable from central government.

There is a potential judicial review regarding cuts to the adult social care budget, although this is at the Letter Before Claim stage and proceedings have not yet been issued. A member of the public is seeking to quash a Council decision regarding proposed cuts to the adult social care budget for 2015/16 to 2018/19. There is no prospect of settlement.

CHAS

CHAS 2013 Ltd is a wholly owned subsidiary of the London Borough of Merton. It formerly operated as part of the Council as a trading account. It is the established market leader for health and safety pre-qualification in the UK.

A dispute has arisen, pre-dating the formation of CHAS 2013 Ltd, which may result in a damages claim and potential injunction against a third party, in respect of the use of the Council's registered trademark and name "CHAS Contractors Health & Safety Assessment Scheme".

The Council itself has been served a Letter Before Action claiming an unsubstantiated sum exceeding £720,000 plus legal costs, arising from a contract to provide CHAS client details to a third party, for it to sell insurance products to those CHAS customers. In response, the Council had served a formal response alleging cross contractual claims for unpaid commission and potential fraud against the third party. It is unclear whether the Council's claim will outweigh the third party's claim.

CHAS have instructed solicitors and proceedings have been deferred by the parties to see if this matter can be resolved out of court. A pre action protocol is being agreed. Neither claim is reflected in the accounts.

13. CONTINGENT ASSETS

Proceeds of Crime Act 2002 (POCA)

The Council has a POCA Order following an LBM trading standards prosecution of a betting scam. A confiscation order of £6.1m was made in May 2014, to be paid by 14th November 2014, of which the Council would receive 37.5%, less the costs of the financial investigator. Payment has not been forthcoming and the court is now considering applications for more time to pay.

The assets are "hidden" and consequently not identifiable.

14. CASH AND CASH EQUIVALENTS

The balance of Cash and Cash Equivalents is made up of the following elements:

31 March 2014 £000		31 March 2015 £000
(182)	Main bank account	(252)
976	Cash in transit (held by agents)	1,439
21,869	Cash advanced to schools	18,101
51	Cash advanced to establishments (Cash imprests)	36
22,714	Total Cash and Cash Equivalents	19,324

15. CASH FLOWS

Cash Flow Statement - Operating Activities

2013/14 £000		2014/15 £000
(37,319)	Employee and running costs less income	2,743
(1,402)	Interest received	(1,432)
7,190	Interest paid	6,699
3,527	Interest element of finance lease	3,711
(28,004)		11,721

Adjustments to Net Surplus or Deficit on the Provision of Services for Non-Cash Movements

2013/14 £000		2014/15 £000
	Non Cash Movements	
(15,761)	Depreciation	(17,075)
(18,408)	Impairment & downward valuations	(24,147)
(606)	Amortisation	(693)
(6,652)	Carrying amount of non-current assets and non-current assets held for sale, sold or derecognised	(6,930)
(9,290)	Movement in Pension Liability	(868)
(5,331)	(Increase)/decrease in provision for the impairment of bad debts	1,080
(670)	(Increase)/decrease in Provisions	(529)
(56,718)		(49,163)
	Accruals Adjustments	
(31)	Increase/(decrease) in Inventories	(143)
2,145	Increase/(decrease) in Debtors	(3,156)
65	Increase/(decrease) in Interest Debtors	120
(8,653)	(Increase)/decrease in Creditors	8,475
484	(Increase)/decrease in Interest Creditors	11
(5,990)		5,307
(62,708)	Total	(43,856)

Cash Flow Statement - Investing Activities

2013/14 Re-stated £000		2014/15 £000
26,434	Purchase of property, plant and equipment, investment property and intangible assets	31,389
455,875	Purchase of short-term and long-term investments	442,320
(3,320)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(4,870)
(440,775)	Proceeds from short-term and long-term investments	(436,220)
(15,582)	Other receipts from investing activities	(28,980)
22,632	Net cash flows from investing activities	3,639

Adjustments for Items Included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities

2013/14		2014/15
£000		£000
3,320	Proceeds from the sale of PP&E, investment property and intangible assets	4,870
16,292	Any other items for which the cash effects are investing or financing cash flows	27,183
19,612	Total	32,053

Cash Flow Statement - Financing Activities

2013/14		2014/15
£000		£000
(2,373)	Other receipts from financing activities	(11,910)
1,103	Cash payments for the reduction of finance leases (PFI)	(1,347)
8,000	Repayment of short- and long-term borrowing	0
10	Cash payments for the reduction of finance leases (Other)	1,270
0	Other payments	19
6,740	Net cash flows from investing activities	(11,969)

RESERVES

16. USABLE RESERVES

Usable Reserves	Balance at 31 March 2013 £000	Transfers out 2013/14 £000	Transfers in 2013/14 £000	Balance at 31 March 2014 £000	Transfers out 2014/15 £000	Transfers in 2014/15 £000	Balance at 31 March 2015 £000
General Fund:							
Balances held by schools under a scheme of delegation	(11,674)	598	(1,014)	(12,090)	3,593	(37)	(8,534)
General Fund Balances	(18,838)	0	0	(18,838)	3,686	0	(15,152)
Earmarked reserves	(48,300)	4,605	(6,197)	(49,892)	11,836	(5,833)	(43,889)
Total General Fund	(78,812)	5,203	(7,211)	(80,820)	19,116	(5,870)	(67,575)
Capital:							
Capital Receipts Reserves	(22,752)	600	(3,905)	(26,058)	138	(5,344)	(31,264)
Capital Grants Unapplied	(4,393)	2,162	(5,945)	(8,176)	3,329	(868)	(5,715)
Total Capital	(27,145)	2,762	(9,850)	(34,234)	3,467	(6,212)	(36,979)
Total Usable Reserves	(105,957)	7,965	(17,061)	(115,054)	22,583	(12,083)	(104,554)

Transfers to/from Earmarked Reserves

Reserve	Balance at 31st March 2013	Net Transfer to/from Reserve	Balance at 31st March 2014	Net Transfer to/from Reserve	Balance at 31st March 2015
	£000	£000	£000	£000	£000
Outstanding Council Programme Board	(9,789)	(1,317)	(11,105)	1,590	(9,515)
For use in future years' budgets	(9,752)	1,500	(8,252)	2,500	(5,752)
Revenue Reserve for Capital/Revenuisation	(4,269)	(1,091)	(5,360)	(702)	(6,062)
Energy renewable reserve	(1,441)	0	(1,441)	0	(1,441)
Repairs and Renewals Fund	(1,424)	0	(1,424)	0	(1,424)
Transforming families reserve	(1,318)	534	(784)	370	(414)
Pension Fund additional contribution	(1,078)	0	(1,078)	1,015	(63)
Local Land Charges	(1,075)	(185)	(1,260)	(159)	(1,419)
Apprenticeships	(1,000)	51	(949)	301	(648)
Community Care Reserve	(1,791)	58	(1,733)	347	(1,386)
Local Welfare Support Reserve	0	(315)	(315)	(299)	(614)
Performance Reward Grant	(651)	386	(265)	265	(0)
Economic Development Strategy	(623)	(698)	(1,322)	173	(1,148)
Governor Support Reserve	0	0	0	(52)	(52)
Wimbledon Tennis Courts Renewal	(27)	(25)	(52)	(25)	(77)
Merton Action Single Homelessness	(50)	0	(50)	50	0
Corporate Services Reserves	(249)	67	(182)	0	(182)
Used or eliminated reserves	(7)	7	0	0	0
Sub total earmarked reserves	(34,544)	(1,029)	(35,573)	5,376	(30,197)
Adult social care contributions	(1,482)	812	(670)	245	(425)
Culture & Environment contributions	(931)	(273)	(1,204)	757	(447)
Culture & Environment Grants	(852)	105	(747)	384	(363)
Childrens & Education Grants	(780)	72	(708)	58	(650)
Adult social care Grants	(101)	101	0	0	0
Housing planning development Grants	(345)	46	(299)	110	(190)
Housing GF Grants	(106)	0	(106)	0	(106)
Public Health Grant Reserve	0	(1,664)	(1,664)	510	(1,154)
Sub total IFRS earmarked reserves	(4,597)	(801)	(5,398)	2,063	(3,335)
Insurance reserves	(1,954)	0	(1,954)	0	(1,954)
Sub total fixed to contract reserve	(1,954)	0	(1,954)	0	(1,954)
DSG Reserve	(2,378)	(350)	(2,728)	(857)	(3,585)
Probable refund of school PFI contributions (see Note 11)	0	0	0	(400)	(400)
Schools Reserve	(1,060)	892	(168)	116	(52)
Schools PFI Fund	(3,767)	(304)	(4,071)	(295)	(4,366)
Sub total Schools reserves	(7,205)	238	(6,967)	(1,436)	(8,403)
Grand Total	(48,300)	(1,592)	(49,893)	6,004	(43,889)

17. UNUSABLE RESERVES

31 March 2014		31 March 2015
£000		£000
(71,054)	Revaluation Reserve	(73,934)
(167,021)	Capital Adjustment Account	(161,566)
224,327	Pensions Reserve	293,820
(5,555)	Deferred Capital Receipts Reserve	(5,547)
(3,814)	Collection Fund Adjustment Account	(2,854)
3,989	Accumulated Absences Account	3,616
(19,129)	Total Unusable Reserves	53,536

Revaluation Reserve

The Revaluation Reserve contains the gains made by the London Borough of Merton arising from increases in the value of its Property, Plant and Equipment and Intangible Assets. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The Reserve contains only revaluation gains accumulated since 1st April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

2013/14 £000		2014/15 £000
(57,840)	Balance at 1 April	(71,054)
(26,670)	Upward revaluation of assets	(12,486)
11,048	Downward revaluation of assets and impairment losses not charged to the Surplus/ Deficit on the Provision of Services	3,503
(15,622)	Surplus or deficit on revaluation of non-current assets not posted to the Surplus or Deficit on the Provision of Services	(8,984)
807	Difference between fair value depreciation and historical cost depreciation	4,225
1,601	Accumulated gains on assets sold or scrapped	1,879
2,408	Amount written off to the Capital Adjustment Account	6,104
(71,054)	Balance at 31 March	(73,934)

Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the authority as finance for the costs of acquisition, construction and enhancement.

The account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the authority. The account also contains revaluation gains accumulated on Property, Plant and Equipment before 1st April 2007, the date that the Revaluation Reserve was created to hold such gains.

2013/14 £000		2014/15 £000
(178,620)	Balance at 1 April	(167,021)
(2,408)	Amounts written out of the Revaluation Reserve	(6,104)
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement	
15,761	Charges for depreciation and impairment of non-current assets	17,075
18,407	Revaluation losses on Property, Plant and Equipment	24,147
606	Amortisation of intangible assets	693
3,334	Revenue expenditure funded from capital under statute	3,768
6,652	Amounts of non-current assets written off on disposal or sale as part of the gain/ loss on disposal to the Comprehensive Income and Expenditure Statement	6,930
0	Other	5
44,760		52,619
42,352	Net written out amount of the cost of non-current assets consumed in the year	46,514
	Capital financing applied in the year:	
(600)	Use of Capital Receipts Reserve to finance new capital expenditure	(119)
(14,976)	Application of grants and contributions to capital financing from the Capital Grants Unapplied Account	(29,676)
(8,815)	Statutory provision for the financing of capital investment charged against the General Fund	(9,137)
(6,421)	Capital expenditure charged against the General Fund	(2,327)
(30,812)		(41,258)
59	Loan Repayments	200
(167,021)	Balance at 31 March	(161,565)

Pensions Reserve

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The authority accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed, as the authority makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the authority has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2013/14		2014/15
£000		£000
194,875	Balance at 1 April	224,327
20,162	Remeasurements of the net defined benefit liability/asset	68,625
26,245	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit in the Provision of Services in the Comprehensive and Expenditure Statement	29,093
(16,955)	Employer's pensions contributions and direct payments to pensioners payable in the year	(28,225)
224,327	Balance at 31 March	293,820

Deferred Capital Receipts Reserve

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the authority does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

2013/14 Restated £000		2014/15 £000
(5,338)	Balance at 1 April	(5,555)
(236)	Correction of balance relating to previous years	0
8	Transfer of deferred sale proceeds credited as part of the gain/ loss on disposal to the Comprehensive Income and Expenditure Statement	9
11	Transfer to the Capital Receipts Reserve upon receipt of cash	0
(5,555)	Balance at 31 March	(5,547)

Collection Fund Adjustment Account

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax and Business Rates income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax and Business Rates payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

2013/14 £000		2014/15 £000
(4,986)	Balance at 1 April	(3,814)
1,172	Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	960
(3,814)	Balance at 31 March	(2,854)

Accumulated Absences Account

The Accumulated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31st March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

2013/14 £000		2014/15 £000
4,052	Balance at 1 April	3,989
(4,052)	Settlement or cancellation of accrual made at the end of the preceding year	(3,989)
3,989	Amount accrued at 31 March	3,616
(63)	Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(373)
3,989	Balance at 31 March	3,616

18. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

The following tables detail the adjustments that are made to the total comprehensive income and expenditure recognised by the authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the authority to meet future capital and revenue expenditure.

2014/15

	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserves	Capital Grants Unapplied	
	£000	£000	£000	£000
Adjustments primarily involving the Capital Adjustment Account:				
<u>Reversal of items debited or credited to the</u>				
<u>Comprehensive Income and Expenditure Statement:</u>				
Charges for depreciation and impairment of non current assets	(17,075)			17,075
Revaluation losses on Property Plant and Equipment	(24,147)			24,147
Amortisation of intangible assets	(693)			693
Revenue expenditure funded from capital under statute	(3,768)			3,768
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(6,930)			6,930
Other	(5)			5
<u>Insertion of items not debited or credited to the</u>				
<u>Comprehensive Income and Expenditure Statement:</u>				
Statutory provision for the financing of capital investment	9,137			(9,137)
Capital expenditure charged against the General Fund balance	2,327			(2,327)
Revaluation gains charged direct to Revaluation Reserve				
Adjustments primarily involving the Capital Grant Unapplied Account:				
Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement	27,215		(1,725)	(25,490)
Application of grants to capital financing transferred to the Capital Adjustment Account			4,186	(4,186)
Adjustments primarily involving the Capital Receipts Reserve:				
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	5,144	(5,144)		

	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserves	Capital Grants Unapplied	
	£000	£000	£000	£000
Use of the Capital Receipts Reserve to finance new capital expenditure		119		(119)
Use of Capital Receipts Reserve to finance debt premium				
Contribution to Housing Pool	(19)	19		
Contribution from the Capital Receipts Reserve towards administrative costs of non current asset disposals				
receipt of cash				
Repayment of debt		(200)		200
Adjustments primarily involving the Deferred Capital Receipts Reserve (England and Wales):				
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(9)			9
Correction of balance relating to previous years				
Adjustments involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 34)	(29,093)			29,093
Employer's pensions contributions and direct payments to pensioners payable in the year	28,225			(28,225)
Adjustments involving the Collection Fund Adjustments Account:				
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(960)			960
Adjustment involving the Accumulated Absences Account				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	373			(373)
Total Adjustments	(10,278)	(5,206)	2,461	13,023

2013/14 Comparative figures

	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserves	Capital Grants Unapplied	
	£000	£000	£000	£000
Adjustments primarily involving the Capital Adjustment Account:				
<u>Reversal of items debited or credited to the</u>				
<u>Comprehensive Income and Expenditure Statement:</u>				
Charges for depreciation and impairment of non current assets	(15,761)			15,761
Revaluation losses on Property Plant and Equipment	(18,407)			18,407
Amortisation of intangible assets	(606)			606
Revenue expenditure funded from capital under statute	(3,334)			3,334
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(6,651)			6,651
Other	0			0
<u>Insertion of items not debited or credited to the</u>				
<u>Comprehensive Income and Expenditure Statement:</u>				
Statutory provision for the financing of capital investment	8,815			(8,815)
Capital expenditure charged against the General Fund balance	6,421			(6,421)
Adjustments primarily involving the Capital Grant Unapplied Account:				
Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement	18,759		(5,945)	(12,814)
Application of grants to capital financing transferred from the Capital Grants Unapplied reserve to the Capital Adjustment Account			2,162	(2,162)
Adjustments primarily involving the Capital Receipts Reserve:				
Transfer of cash sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	3,835	(3,835)		

	Usable Reserves			Movement in Unusable Reserves
	General Fund Balance	Capital Receipts Reserves	Capital Grants Unapplied	
	£000	£000	£000	£000
Use of the Capital Receipts Reserve to finance new capital expenditure		600		(600)
Transfer from Deferred Capital Receipts Reserve upon receipt of cash		(11)		11
Repayment of debt		(59)		59
Adjustments primarily involving the Deferred Capital Receipts Reserve (England and Wales):				
Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	(8)			8
Correction of balance relating to previous years	236			(236)
Adjustments involving the Pensions Reserve:				
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see Note 34)	(26,245)			26,245
Employer's pensions contributions and direct payments to pensioners payable in the year	16,955			(16,955)
Adjustments involving the Collection Fund Adjustments Account:				
Amount by which council tax and NDR income credited to the Comprehensive Income and Expenditure Statement is different from council tax and NDR income calculated for the year in accordance with statutory requirements	(1,172)			1,172
Adjustment involving the Accumulated Absences Account				
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	63			(63)
Total Adjustments	(17,100)	(3,305)	(3,783)	24,188

CAPITAL

19. PROPERTY, PLANT AND EQUIPMENT

Movements on Balances

Depreciation

The following useful lives and depreciation rates have been used in the calculation of depreciation:

- Other Land and Buildings	20 - 50 years
- Vehicles, Plant, Furniture & Equipment	5 - 10 years
- Infrastructure	25 years

Amortisation

Intangible Assets are amortised over 5 years

Capital Commitments

As at 31st March 2015, the Authority has entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2015/16 and future years totalling an estimated £34m. Similar commitments for 2014/15 were approximately £24m.

Effects of Changes in Estimates

There are no material changes to the basis of estimation.

	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets under construction £000	Total Property, Plant and Equipment £000	PFI Assets Included in Property, Plant and Equipment £000
Cost or Valuation								
At 1 April 2014	332,461	23,078	150,417	0	2,000	7,884	515,840	54,002
Additions	22,382	1,886	7,029	1,199	0	358	32,854	223
Revaluation increase/(decreases) recognised in the Revaluation Reserve	1,647	0	0	0	0	0	1,647	1,572
Revaluation increase/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(22,811)	0	0	(1,336)	0	0	(24,147)	(872)
Derecognition - Disposals	0	(401)	0	0	0	0	(401)	0
Derecognition - Other	(5,690)	0	0	0	0	0	(5,690)	0
Recognition	983	0	0	0	0	0	983	0
Assets reclassified (to)/from held for Sale	(7,899)	0	0	0	0	0	(7,899)	0
Completed assets under construction	7,884	0	0	0	0	(7,884)	()	0
Other	0	(1,782)	0	137	0	0	(1,644)	2,370
At 31 March 2015	328,956	22,782	157,446	0	2,000	358	511,542	57,295
Accumulated Depreciation and Impairment								
At 1 April 2014	2,436	10,796	55,607	0	0	0	68,839	2,446
Depreciation Charge	7,702	3,460	5,914	0	0	0	17,075	1,185
Depreciation written out to the Revaluation Reserve	(5,787)	0	0	0	0	0	(5,787)	(3,631)
Derecognition - Disposals	(163)	(129)	0	0	0	0	(293)	0
Derecognition - Other	(131)	0	0	0	0	0	(131)	0
Other changes		(1,782)	0	0	0	0	(1,782)	0
At 31 March 2015	4,056	12,345	61,521	0	0	0	77,922	0
Net Book Value								
At 31 March 2015	324,900	10,436	95,925	0	2,000	358	433,620	57,295
At 31 March 2014	330,025	12,282	94,809	0	2,000	7,884	447,000	51,557

Comparative Movements in 2013/14:

	Other Land and Buildings £000	Vehicles, Plant, Furniture & Equipment £000	Infrastructure Assets £000	Community Assets £000	Surplus Assets £000	Assets under construction £000	Total Property, Plant and Equipment £000	PFI Assets Included in Property, Plant and Equipment £000
Cost or Valuation								
At 1 April 2013	331,598	21,926	143,307	0	2,000	14,055	512,886	53,340
Additions	11,664	1,775	7,082	471	0	5,996	26,988	0
Revaluation increase/(decreases) recognised in the Revaluation Reserve	1,996	0	0	0	0	0	1,996	897
Revaluation increase/(decreases) recognised in the Surplus/Deficit on the Provision of Services	(17,872)	0	0	(536)	0	0	(18,408)	(235)
Derecognition - Disposals	(6,363)	(165)	0	0	0	0	(6,528)	0
Derecognition - Other	(360)	(458)	0	0	0	0	(818)	0
Recognition							0	0
Completed assets under construction	11,867	0	28	0	0	(11,895)	0	0
Other	(69)	0	0	65	0	(272)	(276)	0
At 31 March 2014	332,461	23,078	150,417	0	2,000	7,884	515,840	54,002
Accumulated Depreciation and Impairment								
At 1 April 2013	9,639	7,800	49,957	0	0	0	67,397	2,056
Depreciation Charge	6,518	3,595	5,651	0	0	0	15,764	1,034
Depreciation written out to the Revaluation Reserve	(13,626)	0	0	0	0	0	(13,626)	(644)
Derecognition - Disposals	(81)	(142)	0	0	0	0	(223)	0
Derecognition - Other	(14)	(457)	0	0	0	0	(471)	0
Other changes	0	0	0	0	0	0	0	0
At 31 March 2014	2,436	10,796	55,608	0	0	0	68,841	2,446
Net Book Value								
At 31 March 2014	330,025	12,282	94,809	0	2,000	7,884	447,000	51,557
At 31 March 2013	321,959	14,126	93,350	0	2,000	14,055	445,489	51,285

20. INVESTMENT PROPERTIES

At 31st March 2015, the Council did not hold any investment properties.

21. INTANGIBLE ASSETS

The London Borough of Merton accounts for its software as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment. The intangible assets include both purchased licences and internally generated software.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the London Borough of Merton. The useful life assigned to the major software suites used by the London Borough of Merton is 5 years.

The carrying amount of intangible assets is amortised on a straight-line basis. The amortisation of £0.693m charged to revenue in 2014/15 (£0.607m in 2013/14) was charged to the IT Administration cost centre and then absorbed as an overhead across all the service headings in the Net Expenditure of Services. It is not possible to quantify exactly how much of the amortisation is attributable to each service heading.

The movement on Intangible Asset balances during the year is as follows:

	2013/14	2014/15
	Intangible Assets £000	Intangible Assets £000
Balance at start of year:		
Gross carrying amounts	3,324	4,027
Accumulated amortisation	(1,524)	(2,131)
Net carrying amount at start of year	1,800	1,896
Additions:		
Purchases	703	436
Amortisation for the period	(607)	(693)
Net carrying amount at end of year	1,896	1,639
Comprising:		
Gross carrying amounts	4,027	4,463
Accumulated amortisation	(2,131)	(2,824)
	1,896	1,639

22. HERITAGE ASSETS

The authority's collection of Heritage Assets consists of Regalia and Art. Much of the art is on display within the Civic Centre and Libraries. The Regalia is not generally accessible other than when in use and the higher value items are stored securely. All Heritage Assets are held on the Balance Sheet at insurance value, which is based on market values. The valuations were carried out during 2011/12 by qualified external valuers, Webb Valuations Fine Art Ltd, who specialise in Fine Art and Jewellery. There are four items within the Art collection and six items within the Regalia with a valuation of £20,000 or above. The highest value item is the Chain of Office of the Mayor of the former Borough of Wimbledon, which has been valued at £84,000.

The following table shows the carrying value of Heritage Assets held by the authority at the Balance Sheet date:

	Art Collection £000	Regalia & Ceremonial £000	Total Assets £000
Cost or Valuation			
31 March 2011	197	472	669
31 March 2012	197	472	669
31 March 2013	197	472	669
31 March 2014	197	472	669
31 March 2015	197	472	669

23. ASSETS HELD FOR SALE

	Non Current	
	2013/14 £000	2014/15 £000
Balance outstanding at start of year	231	231
The balance related to Eastfields Road property, which was sold during 2014/15.		(231)
Balance outstanding at year end	231	0

	Current	
	2013/14 £000	2014/15 £000
Balance outstanding at start of year	0	0
Recognition	0	425
Assets reclassified (to)/from Other Land & Building	0	7,899
Assets reclassified (to)/from Non Current Asset Held for Sale	0	231
Derecognition - Disposals	0	(1,267)
The balance relates to property, plant and equipment- Car Parks at Wimbledon and Sibthorpe Road to be sold to developer.		
Balance outstanding at year end	0	7,288

24. IMPAIRMENT LOSSES

The authority carried out an impairment review in 2014/15, the result of which was that there were no impairment losses recognised in 2014/15.

25. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI/PP contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the London Borough of Merton, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the London Borough of Merton that has yet to be financed. The CFR is analysed in the following table:

	2013/14	2014/15
	£000	£000
Opening Capital Financing Requirement	213,525	214,060
Capital Investment		
Property, Plant and Equipment	26,987	32,854
Intangible Assets	703	437
Revenue Expenditure Funded from Capital Under Statute	3,334	3,768
Loans to public sector organisations	600	59
REFCUS Adjustment	(277)	0
Sources of Finance		
Capital receipts	(600)	(119)
Government grants and other contributions	(15,253)	(29,676)
REFCUS Adjustment	277	0
Sums set aside from revenue:		
Direct revenue contributions	(6,421)	(2,327)
MRP	(8,815)	(9,137)
CFR Adjustment	0	(2,094)
Closing Capital Financing Requirement	214,060	207,826
Increase in underlying need to borrowing (unsupported by government financial assistance)	535	(6,234)
CFR Adjustment	0	2,094
Increase/(Decrease) in Capital Financing Requirement	535	(4,141)

26. CAPITALISATION OF BORROWING COSTS

Borrowing costs are expensed as incurred and included in interest payable (Note 4).

27. LEASES

Authority as Lessee

Finance Leases

In the past the Council has acquired a variety of assets, including operational buildings and IT equipment, under finance leases. The last such lease for IT equipment has now ended and current policy is not to enter into any more. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31 March 2014 £000		31 March 2015 £000
2,616	Other Land and Buildings	2,613
59	Vehicles, Plant, Furniture and Equipment	48
2,675	Total	2,661

The authority is committed to making minimum payments under these leases comprising settlement of the long term liability for the interest in the property acquired by the authority and finance costs that will be payable by the authority in future years while the liability remains outstanding.

The minimum lease payments are made up of the following amounts:

31 March 2014 £000		31 March 2015 £000
	Finance lease liabilities (net present value minimum lease payments):	
71	- current	140
468	- non current	665
1	Finance costs payable in future years	175
540	Total minimum lease payments	980

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Payments	
	31 March 2014 £000	31 March 2015 £000	31 March 2014 £000	31 March 2015 £000
Not later than one year	72	228	71	140
Later than one year and not later than five years	180	483	180	397
Later than five years	288	269	288	268
Total	540	980	539	805

The minimum lease payments do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2014/15 £0.064m contingent rents were payable by the authority (2013/14 £0.072m).

Operating Leases

The authority has acquired Land, Buildings and Vehicles by entering into operating leases. The minimum lease payments due under non-cancellable leases in future years are:

31 March 2014 £000		31 March 2015 £000
172	Not later than one year	205
519	Later than one year and not later than five years	736
760	Later than five years	1,265
1,451	Total	2,206

The expenditure charged to the Cultural, Environmental, Regulatory and Planning Services line in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2013/14 £000		2014/15 £000
126	Minimum lease payments	172
126	Total	172

Authority as Lessor

Finance leases

The authority has leased out property at a number of sites across the borough on a finance lease basis. The authority has a gross investment in the lease, made up of the minimum lease payments expected to be received over the remaining term and the residual value anticipated for the property when the lease comes to an end. The minimum lease payments comprise settlement of the long term debtor for the interest in the property acquired by the lessee and finance income that will be earned by the authority in future years whilst the debtor remains outstanding.

The gross investment is made up of the following:

31 March 2014		31 March 2015
£000		£000
	Finance lease debtor (net present value of minimum lease payments):	
10	- current	10
5,340	- non current	5,330
21,325	Unearned finance income	21,015
2	Unguaranteed residual value of property	2
26,677	Gross investment in lease	26,357

The gross investment in the lease and the minimum lease payments will be received over the following period:

	Gross investment in the Lease		Minimum Lease Payments	
	31 March 2014	31 March 2015	31 March 2014	31 March 2015
	£000	£000	£000	£000
Not later than one year	338	338	338	338
Later than one year and not later than five years	1,357	1,360	1,357	1,360
Later than five years	24,982	24,659	24,980	24,657
Total	26,677	26,357	26,675	26,355

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews. In 2014/15, £0.346m contingent rents were receivable by the authority (£0.389m in 2013/14).

Operating Leases

The authority leases out property and equipment under operating leases for the following purpose:

- For the provision of community services, such as sports facilities, tourism services and community centres.
- For economic development purposes to provide suitable affordable accommodation for local businesses.

The future minimum lease payments receivable under non-cancellable leases in future years are:

31 March 2014		31 March 2015
£000		£000
3,360	Not later than one year	3,225
10,650	Later than one year and not later than five years	9,830
31,205	Later than five years	28,874
45,215		41,929

The minimum lease payments receivable do not include rents that are contingent on events taking place after the lease was entered into, such as adjustments following rent reviews.

SCHOOLS

28. DEDICATED SCHOOLS GRANT

The authority's expenditure on schools is funded primarily by Dedicated Schools Grant (DSG), which is provided by the Department for Children, Schools and Families. DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2008. The Schools Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual Schools Budget (ISB), which is divided into a budget share for each maintained school. Details of the deployment of DSG receivable for 2014/15 are as follows:

	Central Expenditure £'000	Individual Schools Budget £'000	Total Expenditure £'000
Final DSG for 2014/15 before Academy recoupment			137,407
Academy figure recouped for 2014/15			(5,993)
Total DSG figure after Academy recoupment for 2014/15			131,414
Plus: Brought forward from 2013/14			2,728
Less: Carry-forward to 2015/16 agreed in advance			(2,225)
Agreed initial budgeted distribution in 2014/15	16,919	114,998	131,917
Final budgeted distribution for 2014/15	16,919	114,998	131,917
Less: Actual central expenditure	(17,222)		(17,222)
Less: Actual ISB deployed to schools		(113,335)	(113,335)
Plus: Local authority contribution for 2014/15	0	0	0
Carry forward for 2015/16	(303)	1,663	1,360
Carry-forward to 2014/15 agreed in advance			2,225
Total carry forward 2014/15			3,585

The £3.585m balance is held in the DSG earmarked revenue reserve (see Note 16).

The following table shows a breakdown of the Authority's schools, by category, and the net surplus/(deficit) attributable to each.

School Category		2013/14		2014/15	
		Number of Schools	Net surplus/ (deficit) £'000	Number of Schools	Net surplus/ (deficit) £'000
Maintained Schools	Primary	32	6,410	30	5,077
	Secondary	2	2,246	2	1,439
Voluntary Aided Schools	Primary	11	2,185	11	1,265
	Secondary	2	131	2	183
Foundation		1	489	1	133
Special Schools		4	630	4	438
Total		52	12,090	50	8,534

29. PRIVATE FINANCE INITIATIVES AND SIMILAR CONTRACTS

Property, Plant and Equipment

The authority has a Private Finance Initiative (PFI) scheme under which six secondary schools were rebuilt by a PFI operator, NewSchools Ltd. Following a partial termination of the contract in 2006, two schools were transferred to academies. In 2013, a third school also became an academy, but remains within the PFI scheme. Under the PFI contract, which runs until 2030, NewSchools Ltd are contracted to provide soft services (caretaking and facilities maintenance) to the remaining three schools and one academy, in return for an annual payment. At the end of the arrangement, the authority will retain ownership of the school land and buildings.

Value of Assets Held

The authority's accounts include school buildings constructed under the PFI scheme. In 2014/15, the school buildings were revalued upwards to £57.3m.

	31 March 2014	31 March 2015
	£000	£000
Gross Value	54,002	57,295
Accumulated Depreciation	(2,446)	0
Net	51,556	57,295

Value of Liabilities

The authority has two long term liabilities relating to the original PFI scheme of six schools. The first liability is in respect of the capital works on the two schools that became academies in 2006. The second liability is in respect of the capital works incurred on the remaining three schools and one academy within the PFI scheme.

	Capital £000	Interest £000	Services £000	Total £000
Mar 2016	1,457	3,494	3,845	8,796
Mar 2017 - 2021	8,236	17,891	22,279	48,405
Mar 2022 - 2026	11,289	16,838	26,147	54,273
Mar 2027 - 2030	13,752	16,637	23,068	53,457
Liability at 31st March 2015	34,734	54,860	75,339	164,932
Liability at 31st March 2014	36,216	58,326	78,649	173,190
Liability at 31st March 2013	37,286	61,389	81,914	180,589

Partial Termination

	Capital £000	Interest £000	Services £000	Total £000
Mar 2016	597	1,062	0	1,659
Mar 2017 - 2021	3,693	4,602	0	8,295
Mar 2022 - 2026	5,223	3,072	0	8,295
Mar 2027 - 2030	5,697	939	0	6,636
Liability at 31st March 2015	15,210	9,675	0	24,885
Liability at 31st March 2014	15,767	10,777	0	26,544
Liability at 31st March 2013	16,287	11,916	0	28,203

Three Schools and One Academy

	Capital £000	Interest incl. Contingent Rent £000	Services £000	Total £000
Mar 2016	860	2,432	3,845	7,137
Mar 2017 - 2021	4,543	13,289	22,279	40,110
Mar 2022 - 2026	6,066	13,766	26,147	45,978
Mar 2027 - 2030	8,055	15,698	23,068	46,821
Liability at 31st March 2015	19,524	45,185	75,339	140,047
Liability at 31st March 2014	20,449	47,549	78,649	146,646
Liability at 31st March 2013	20,999	49,473	81,914	152,386

MEMBERS, OFFICERS AND RELATED PARTIES

30. MEMBERS' ALLOWANCES

The London Borough of Merton paid the following amounts to members of the authority during the year:

	2013/14 £000	2014/15 £000
Salaries	0	0
Allowances	766	730
Expenses	0	0
Total	766	730

31. OFFICERS' REMUNERATION

The following table shows the number of staff whose total remuneration, excluding pensions contribution but including gross salary, expense allowances, supplements, compensation for loss of office (i.e. redundancy) and benefits, exceed £50,000 in bands of £5,000.

Recent CIPFA guidance states that the disclosure should exclude all staff where the authority is not the employee i.e. teaching staff employed at voluntary aided and foundation schools. Therefore, 52 voluntary aided and foundation school employees have been excluded from 2014/15 figures and 45 voluntary aided and foundation school employees have been excluded in the restated 2013/14 figures.

Remuneration Band £	2013/14 Teaching Staff Restated	2013/14 Other Staff Restated	2014/15 Teaching Staff	2014/15 Other Staff
50,000 – 54,999	63	41	70	46
55,000 – 59,999	26	23	34	27
60,000 – 64,999	11	14	11	10
65,000 – 69,999	8	5	13	7
70,000 – 74,999	7	18	6	17
75,000 – 79,999	7	3	7	2
80,000 – 84,999	5	2	6	4
85,000 – 89,999	2	2	3	2
90,000 – 94,999	2	3	1	0
95,000 – 99,999	0	1	0	3
100,000 – 104,999	1	0	2	0
105,000 – 109,999	1	1	0	0
110,000 – 114,999	0	0	1	0
115,000 – 119,999	1	0	0	0
120,000 – 124,999	0	0	1	1
125,000 – 129,999	0	0	0	0
130,000 – 134,999	0	0	0	0
135,000 – 139,999	0	4	0	5
140,000 – 144,999	0	0	0	0
145,000 – 149,999	0	0	0	0
150,000 – 154,999	0	0	0	0
155,000 – 159,999	0	0	0	0
160,000 – 164,999	0	0	0	0
165,000 – 169,999	0	0	0	0
170,000 – 174,999	0	0	0	0
175,000 – 179,999	0	0	0	0
180,000 – 184,999	0	0	0	0
185,000 – 189,999	0	1	0	1
Total	134	118	155	125

The numbers of exit packages with total cost per band and total cost of compulsory and other redundancies are set out in the table below. In line with recent CIPFA guidance, 5 foundation school employees have been excluded from 2014/15 figures and one voluntary aided employee has been excluded in the restated 2013/14 figures.

Exit package cost band (including special payments)	Number of compulsory redundancies		Number of other departures agreed		Total number of exit packages by cost band		Total cost of exit packages in each band	
	2013/14	2014/15	2013/14 Restated	2014/15	2013/14	2014/15	2013/14 Restated £	2014/15 £
£								
0 - 20,000	21	48	26	15	47	63	358,554	400,409
20,001 - 40,000	4	11	10	7	14	18	390,909	494,960
40,001 - 60,000	1	2	3	1	4	3	187,732	157,939
60,001 - 100,000	0	0	0	1	0	1	0	100,000
TOTAL	26	61	39	24	65	85	937,195	1,153,308

In accordance with the Accounts and Audit Regulations, there is a legal requirement to increase transparency and accountability in Local Government for reporting the remuneration of senior employees.

- Senior employees whose salary is £150,000 or more per year must be identified by name
- Senior employees who meet the regulation's definition and whose salary is between £50,000 and £150,000 must be listed by job title. Current Directors have chosen to be named to aid transparency.

The following table provides this detail for 2014/15 and also the 2013/14 comparative year data with supporting sub-notes.

2014/15 Post holder information	Sub- Notes	Remuneration (Including fees & Allowances) £	Employer's Pension contributions £	Total £
Chief Executive Ged Curran	1	185,000	25,715	210,715
Director of Corporate Services Caroline Holland	2	135,000	18,765	153,765
Director of Community and Housing Simon Williams	3	136,096	18,917	155,013
Director of Children, Schools and Families Yvette Stanley	4	135,000	18,765	153,765
Director of Environment & Regeneration Chris Lee	5	135,000	18,765	153,765

2013/14 Post holder information	Sub- Notes	Remuneration (Including fees & Allowances) £	Employer's Pension contributions £	Total £
Chief Executive Ged Curran	6	185,000	26,085	211,085
Director of Corporate Services Caroline Holland	7	135,000	19,035	154,035
Director of Community and Housing Simon Williams	8	136,096	19,190	155,286
Director of Children, Schools and Families Yvette Stanley	9	135,000	19,035	154,035
Director of Environment & Regeneration Chris Lee	10	135,000	19,035	154,035

Sub-notes2014/15

1. Mr G. Curran, Chief Executive, remuneration for 2014/15 was a salary of £185,000. One additional separate payment of £514.26 was received for Local Authority Gold Team duties.
2. Ms C. Holland, Director of Corporate Services, remuneration for 2014/15 was a salary of £135,000.
3. Mr S. Williams, Director of Community and Housing, remuneration for 2014/15 was a salary of £136,096.
4. Ms Y. Stanley, Director of Children, Schools and Families, remuneration for 2014/15 was a salary of £135,000.
5. Mr C. Lee, Director of Environment and Regeneration, remuneration for 2014/15 comprised of salary of £135,000. A separate payment of £514.26 was received for Local Authority Gold Team duties.

2013/14

6. Mr G. Curran, Chief Executive, remuneration for 2013/14 was a salary of £185,000. Two additional separate payments were received, totalling £1,300, for Local Authority Gold Team duties.
7. Ms C. Holland, Director of Corporate Services, remuneration for 2013/14 was a salary of £135,000. Two additional separate payments were received, totalling £1,128, for Local Authority Gold Team duties.
8. Mr S. Williams, Director of Community and Housing, remuneration for 2013/14 was a salary of £136,096.
9. Ms Y. Stanley, Director of Children, Schools and Families, remuneration for 2013/14 was a salary of £135,000.
10. Mr C. Lee, Director of Environment and Regeneration, remuneration for 2013/14 comprised of salary of £135,000. A separate payment of £172 was received for Local Authority Gold Team duties.

32. TERMINATION BENEFITS

The authority terminated the contracts of 85 employees in 2014/15, incurring liabilities of £1.153m (£0.937m and 65 employees in 2013/14) (Note 31).

33. RELATED PARTIES

During the year, transactions with related parties arose as follows:

Central Government

Central Government has significant influence over the operations of the authority. It provides the statutory framework within which the authority operates, the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the authority has with other parties (e.g. Council Tax bills, housing benefits). Details of grants received from government departments are set out in Note 6 as well as grant receipts outstanding at 31st March 2015. The following table provides a summary of the main amounts arising in the accounts:

	2013/14 Payments / (Receipts) £000	2014/15 Payments / (Receipts) £000
Central Government		
- Revenue Support Grant	(47,470)	(39,738)
- Receipts from NNDR Pool/Business Rates	(23,841)	(23,956)
- Levy by the Environment Agency	157	157
Precepting Authorities and Other Bodies		
- Greater London Authority precept	37,349	32,228
Levying Bodies – Levies paid		
- London Pensions Fund Authority	268	267
- Lee Valley Authority	220	214
- Wimbledon and Putney Commons Conservators	269	293

Members

Members of the authority have direct control over the financial and operating decisions of the authority. The total of members' allowances paid in 2014/15 is shown in Note 30.

This disclosure note has been prepared using the authority's Register of Members' Interest in addition to a specific declaration obtained in respect of related party transactions from Members and Senior Officers. The authority issued 60 standard letters to current Members and 22 letters to former Members who held office in 2014/15; to date, 56 and 22 current and former Members have responded respectively.

During 2014/15, members of the authority (or members of their immediate family or household) had links with the following organisations, which undertook related party transactions with LBM to the gross value of £0.969m (net £0.323m). The amounts disclosed below are those material to either party of the related party transaction (i.e. the London Borough of Merton (LBM) or the other entity) and therefore explains the large variance in the amounts identified for disclosure.

Organisation	Nature of transaction	2014/15 £000
Deen City Farm	Grant Received from LBM	123
Endeavour Youth Club	Grant Received from LBM	30
Friends in St Helier	Grant Received from LBM	29
Merton and Morden Guild	Grant Received from LBM	83
Merton Priory Homes (MPH)	Capital receipts paid to LBM as part of VAT sharing agreements with MPH	(646)
South Wimbledon Community Association	Funding received from LBM	6
Merton Community Transport	Grant Received from LBM	52
Total		(323)

Senior Officers

Senior officers of the authority also have direct control over the financial and operating decisions of the authority. Senior officers are required to make a specific declaration in respect of related party transactions. The authority issued 28 standard letters to current senior officers; there have been 28 responses to date.

One senior officer is director of CHAS 2013 Ltd (see note 38). One senior officer holds the positions of Governor at South Thames College and Director of London Grid for Learning. During 2014/15 the authority made payments and grants to these organisations of £416,000 and £675,000 respectively. One senior officer is a member of the NHS Merton CCG Board which made payments and grants of £3,971,000 in 2014/15. In all instances the grants were made with proper consideration of declarations of interest. Otherwise, senior officers within the authority did not hold any positions in other organisations which would enable them to significantly influence the policies of the authority and result in a related party transaction of a material nature.

Voluntary Organisations

The authority made grants and payments totalling £0.323m to voluntary and other organisations whose senior management included members of the authority (or members of their immediate family or household). These payments are summarised in the above disclosure on members' related party transactions. In all instances the grants were made with proper consideration of declarations of interest. The

authority's Register of Members' Interest is open to public inspection on the authority's website.

Pension Fund

The Pension Fund is a separate entity from the authority with its own Statement of Accounts. In 2014/15 an administration fee of £0.332m was paid by the Fund to the authority (£0.426m in 2013/14, See Pension Fund, Note 11).

PENSION FUND

34. PENSION SCHEMES ACCOUNTED FOR AS DEFINED CONTRIBUTION SCHEMES

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE). The Scheme provides teachers with specified benefits upon their retirement, and the Authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The scheme is a multi-employer defined benefit scheme. The scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. In 2014/15, the employer's contribution was 14.1% (unchanged from 2013/14). Valuations of the notional fund are undertaken every four years.

The scheme has in excess of 3,700 participating employers and consequently the Authority is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. The Authority is not liable to the scheme for any other entities' obligations under the plan.

The Council also pays an employer's contribution of 14.0% (unchanged from 2013/14) to the NHS Pension Scheme, for staff who have transferred to the Council but remain in the NHS scheme. The NHS scheme is currently a defined benefit scheme; staff benefits are linked to their average earnings in the final ten years of employment. From 1st April 2015, it will become a Career Average Revalued Earnings scheme.

Contributions for the current and previous year are set-out in the table below:

	2013/14 Restated £000	2014/15 £000
Council's contribution to DfE teacher's pension scheme	7,152	7,303
Council's contribution to NHS pension scheme	143	130

Assuming a 1% staff pay award in 2015/16, an estimate of the contributions to be paid in the next financial year would be:

DfE Teacher's Pension Scheme: £7.376m
NHS Pension Scheme: £0.131m

35. DEFINED BENEFIT PENSION SCHEMES

Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the authority makes contributions towards the cost of post employment benefits. Although the benefits will be payable in the future, (when employees retire), the authority is required to disclose current payments towards employees' future entitlements.

The authority participates in two post employment schemes:

- The Local Government Pension Scheme is administered locally by the London Borough of Merton, in accordance with the Local Government Pension Scheme Regulatory Framework 2014/15. This is a defined benefit, final salary scheme, whereby both the authority and employees make contributions into a fund. The contributions are calculated with the aim of balancing pension liabilities and investment assets. The scheme accounts are prepared in accordance with the Code of Practice on Local Authority Accounting in the UK 2014/15, which governs the preparation of financial statements for Local Government Pension Scheme funds.
- Discretionary post retirement benefits to fund early retirement. This is an unfunded defined benefit arrangement, liabilities are recognised when awards are made but there is no accompanying investment built-up to meet these pension liabilities, so cash has to be generated to meet actual pension payments as they fall due.

Transactions Relating to Post-employment Benefits

The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year.

The cumulative remeasurement of the net defined benefit liability/asset recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2015 is a loss of £68.625m (a loss of £20.162m in 2013/14).

	Local Government Pension Scheme	
	2013/14	2014/15
	£000	£000
Comprehensive Income and Expenditure Statement		
Cost of Services:		
Current Service Cost	17,760	19,223
<i>Finance and Investment Income and Expenditure</i>		
Net interest on defined liability	8,027	9,477
Administration	458	393
Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	26,245	29,093
<i>Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement</i>		
Remeasurement of the net defined benefit liability/asset	20,162	68,625
Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	46,407	97,718
Movement in Reserves Statement:		
Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the Code	(26,245)	(29,093)
Actual amount charged against the General Fund Balance for pensions in the year:		
Employers' contributions payable to scheme	16,955	28,225

Assets and Liabilities in Relation to Post-employment Benefits

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

	Local Government Pension Scheme	
	2013/14	2014/15
	£000	£000
Opening Defined Benefit Obligation	612,841	654,698
Current Service Cost		
Interest Cost	25,987	28,412
Change in financial assumptions	12,719	90,061
Change in demographic assumptions	14,320	0
Experience loss/(gain) on defined benefit obligation	(11,226)	1,048
Liabilities extinguished on settlements	(846)	(1,210)
Estimated benefits paid net of transfers in	(19,736)	(20,444)
Past service costs including curtailments	702	925
Contributions by Scheme participants	4,423	4,942
Unfunded pension payments	(1,849)	(1,919)
Defined Benefit Obligation at end of period	654,698	775,379

Reconciliation of fair value of the scheme (plan) assets:

	Local Government Pension Scheme	
	2013/14	2014/15
	£000	£000
Opening fair value of Scheme assets	417,967	430,372
Interest on assets	17,960	18,935
Return on assets less interest	(2,707)	22,484
Other actuarial gains/(losses)	(1,642)	0
Actuarial gains (losses)	-	-
Administration expenses	(458)	(393)
Contributions by employer including unfunded	16,955	28,225
Contributions by Scheme participants	4,423	4,942
Estimated benefits paid plus unfunded net of transfers in	(21,585)	(22,363)
Settlement prices received/(paid)	(541)	(642)
Fair value of Scheme assets at end of period	430,372	481,560

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date.

Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets. The estimated asset allocation for LBM as at 31st March is as follows:

LBM asset share - bid value	2013/14		2014/15	
	£000	%	£000	%
Equities	314,172	73	348,588	72
Gilts	98,986	23	115,796	24
Property	12,911	3	13,577	3
Cash	4,303	1	3,599	1
Total	430,372	100	481,560	100

Scheme History

	2010/11 £000	2011/12 £000	2012/13 £000	2013/14 £000	2014/15 £000
Present value of scheme liabilities					
The Local Government Pension Scheme (LGPS)	(443,887)	(529,492)	(589,722)	(630,064)	(748,920)
Unfunded Liabilities	(10,491)	(23,447)	(23,119)	(24,634)	(26,459)
Fair value of assets in the LGPS	351,387	363,253	417,967	430,372	481,560
Surplus / (Deficit) in the scheme	(102,991)	(189,686)	(194,874)	(224,326)	(293,819)

The liabilities show the underlying commitments that the authority has in the long run to pay retirement benefits. The total liability of £293.8m has a substantial impact on the net worth of the authority as recorded in the Balance Sheet. However, statutory arrangements for funding the deficit mean that the financial position of the authority remains healthy. The authority, through the advice of the actuary, provides additional employers contributions to the fund in support of the recovery of past service deficiencies over a twelve year period. The deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

Basis for Estimating Assets and Liabilities

	2013/14	2014/15
Long Term expected rate of return on assets in the scheme:	%	%
Mortality Assumptions	Years +	Years +
Longevity at 65 for current pensioners retiring today at 65:		
Men	22.3	22.4
Women	25.5	25.7
Longevity at 65 for future pensioners retiring in 20 years at 65:		
Men	24.5	24.6
Women	27.9	28.0
	%	%
Rate of Inflation	2.8	2.4
Rate of increase in salaries	4.6	4.2
Rate of increase in pensions	2.8	2.4
Rate for discounting scheme liabilities	4.4	3.3
Take up option to convert annual pension into retirement lump sum	50.0	50.0

The current estimate of the duration of the Council's liabilities is 18 years.

The following assumptions have also been made:

Members will retire at one retirement age for all tranches of benefit, which will be the pension weighted average tranche retirement age.

10% of active members will take up the option under the new LGPS to pay 50% of contributions for 50% of benefits.

Sensitivity Analysis

A sensitivity analysis on the major assumptions used in calculating the Fund liabilities is shown in the following table.

Sensitivity Analysis	£000	£000	£000
Adjustment to discount rate	+0.1%	0.0%	-0.1%
Present value of total obligation	761,669	775,379	789,350
Projected service cost	22,380	22,907	23,447
Adjustment to long term salary increase	+0.1%	0.0%	-0.1%
Present value of total obligation	777,240	775,379	773,530
Projected service cost	22,918	22,907	22,896
Adjustment to pension increases and deferred revaluation	+0.1%	0.0%	-0.1%
Present value of total obligation	787,599	775,379	763,385
Projected service cost	23,440	22,907	22,386
Adjustment to mortality age rating assumption	+1 Year	None	-1 Year
Present value of total obligation	748,014	775,379	802,997
Projected service cost	22,121	22,907	23,700

The sensitivity analysis shows the impact of adjusting individual assumptions. The analysis does not show the impact of adjusting combinations of assumptions, as this cannot easily be measured.

Estimation of Contributions to be paid 2015/16

The table below shows the estimated contributions to be paid to the plan during 2015/16, assuming a 1% staff pay award for 2015/16.

	2014/15 Actual £000	2015/16 Estimated £000
Employers contributions -normal	8,760	8,847
Employers contributions - Deficit Funding Contributions (Additional)	14,848	4,896
Early Retirements (Additional)	144	144
Employees Contributions	4,121	4,162
Total	27,873	18,050

Associated Risks

Participating in a defined benefit pension scheme means that the Council is exposed to a number of risks:

- **Investment risk.** The Fund holds investment in asset classes, such as equities, which have volatile market values and while these assets are expected to provide real returns over the long-term, the short-term volatility can cause additional funding to be required if a deficit emerges.
- **Interest rate risk.** The Fund's liabilities are assessed using market yields on high quality corporate bonds to discount the liabilities. As the Fund holds assets such as equities the value of the assets and liabilities may not move in the same way.

- Inflation risk. All of the benefits under the Fund are linked to inflation and so deficits may emerge to the extent that the assets are not linked to inflation.
- Longevity risk. In the event that the members live longer than assumed a deficit will emerge in the Fund. There are also other demographic risks.

In addition, as many unrelated employers participate in the London Borough of Merton Pension Fund, there is an orphan liability risk where employers leave the Fund but with insufficient assets to cover their pension obligations so that the difference may fall on the remaining employers.

All of the risks above may also benefit the Council e.g. higher than expected investment returns or employers leaving the Fund with excess assets which eventually get inherited by the remaining employers.

OTHER DISCLOSURE NOTES

36. EVENTS AFTER BALANCE SHEET DATE

To date, there have been no post balance sheet events.

37. ACQUIRED AND DISCONTINUED OPERATIONS

There were no acquired or discontinued operations during 2014/15.

38. INTEREST IN SUBSIDIARIES & JOINT VENTURES

Subsidiary

CHAS 2013 Ltd was established as a private company in June 2013. It provides businesses with health and safety pre-qualification assessments to nationally recognised standards.

CHAS 2013 Ltd is a wholly owned subsidiary of LB Merton, based in the council's offices at the Civic Centre in Morden. Its Board of Directors is chaired by LBM's Director of Corporate Services.

Prior to June 2013, CHAS had operated as a trading account within LB Merton (see Note 39).

LBM's investment in CHAS 2013 Ltd is recognised and measured at cost in the Council's Balance Sheet. LBM is exposed to variable returns from CHAS 2013 Ltd. In 2014/15, CHAS 2013 Ltd's profit after tax was £0.5m (£0.8m profit in 2013/14). Dividends received by LBM from CHAS 2013 Ltd will be recognised within the Council's Comprehensive Income and Expenditure Statement (CIES). No dividend was declared in either 2013/14 or 2014/15.

Separate from any dividends, CHAS 2013 Ltd also makes an annual licence fee payment to LBM, for use of intellectual property owned by the Council. In 2014/15, the licence fee was £0.8m, which has been recognised within Financing & Investment Income & Expenditure in the CIES.

Audited abbreviated accounts of CHAS 2013 Ltd are filed with Companies House and available on request from:

London Borough of Merton
Civic Centre
London Road
Morden
SM4 5DX

On the grounds of materiality, it is considered unnecessary to produce Group Accounts which consolidate CHAS 2013 Ltd with the single entity accounts of the Council. This is because they would not have a material effect on the overall

financial statements and therefore their inclusion would not provide any further benefit to the users of the Statement of Accounts.

Joint Venture

The Merton and Sutton Joint Cemetery Board (MSJCB) oversees the Merton and Sutton Joint Cemetery, which is situated on Garth Road in Morden.

MSJCB is jointly controlled by the London Boroughs of Merton and Sutton. Any cash balance belonging to MSJCB is held by LB Merton in its single entity Balance Sheet as a debtor. At 31/03/2015, there was a net debtor balance for MSJCB of £0.062m (net debtor balance of £0.176m at 31/03/2014).

On the grounds of materiality, consolidated Group Accounts for MSJCB and LB Merton have not been produced.

Audited accounts of MSJCB are available on request from:

London Borough of Merton
Civic Centre
London Road
Morden
SM4 5DX

39. TRADING OPERATIONS

The authority has established trading units where the service is required to operate in a commercial environment and balance its budget by generating income from other parts of the authority or from other organisations. A brief description is given below:

- Printing and Graphic Design: design and printing of official documents.
- Translation Services: provides translation and interpreting services.
- Transport: recharged income and expenditure for service department vehicles
- Contractors Health and Safety Assessment (CHAS) provides health and safety assessments for other local authorities and businesses. On 3rd June 2013, CHAS commenced trading as a private limited company (see Note 38). Both 2013/14 and 2014/15 CHAS turnover and expenditure relate to the period 1st April 2013 to 2nd June 2013. The 2014/15 figures are an adjustment to the prior year.

Included within Financing and Investment Income and Expenditure		2013/14	2014/15
		£000	£000
Printing and Graphic Design	Turnover	(359)	(421)
	Expenditure	259	313
	(Surplus)/Deficit	(99)	(108)
Translation Services	Turnover	(422)	(465)
	Expenditure	368	417
	(Surplus)/Deficit	(55)	(48)
Transport	Turnover	(8,555)	(10,109)
	Expenditure	9,184	9,948
	(Surplus)/Deficit	630	(162)
Contractors Health and Safety Assessment Scheme (CHAS)	Turnover	(689)	9
	Expenditure	514	(20)
	(Surplus)/Deficit	(175)	(11)
All trading operations		2013/14	2014/15
		£000	£000
	Turnover	(10,025)	(10,987)
	Expenditure	10,325	10,658
Total	(Surplus)/Deficit	300	(329)

40. INVENTORIES

The stock balance of £0.068m in 2014/15 (£0.211m in 2013/14) represents the complete stock relating to the Partnership Agreement with the Merton Clinical Commissioning Group and Integrated Community Equipment Services (ICES).

	Consumable Stores	
	2013/14 £000	2014/15 £000
Balance outstanding at the start of the year	243	211
Purchases	751	738
Recognised as an expense in the year	(782)	(882)
Balance outstanding at year-end	211	68

41. POOLED BUDGETS – Partnerships - Section 75

During 2014/15 the authority has continued to operate the Partnership Agreements with the Merton Clinical Commissioning Group, under Section 75 of the National Health Service Act 2006, to provide integrated community equipment services (ICES). This includes the continued operation of the pooled funds in respect of these services.

POOLED FUND FOR COMMUNITY EQUIPMENT SERVICES IN MERTON MEMORANDUM ACCOUNT	Total 2013/14 £000	Total 2014/15 £000
INCOME		
PARTNERS' CONTRIBUTIONS		
Brought forward	302	310
LB Merton	341	330
Merton CCG	255	247
Additional From LB Merton	200	200
TOTAL CONTRIBUTIONS	1,098	1,086
EXPENDITURE		
Community Equipment Services	751	738
Stock Adjustment	31	143
Management & Support Costs	6	6
TOTAL EXPENDITURE	788	887
NET (UNDER) / OVERSPEND CARRIED FORWARD	(310)	(199)

The pooled budget net underspend is included within Creditors.

42. EXTERNAL AUDIT COSTS

The authority has incurred the following costs in relation to the audit of the Statement of Accounts, certification of grant claims and statutory inspections and to non-audit services provided by the authority's external auditors:

	2013/14 Re-stated £000	2014/15 £000
Fees payable to the External Auditor with regard to audit services carried out by the appointed auditor for the year	209	191
Rebate received from the Audit Commission	(19)	0
Sub total	189	191
Fees payable to the External Auditor for the certification of grant claims and returns for the year	63	38
Fees payable to the External Auditor for other services provided in year	10	10
Total	262	239

In 2014/15, the Council received a £19,397 rebate from the Audit Commission, relating to the 2013/14 audit fee. This was offset by £22,000 additional audit fees, invoiced in 2014/15 but relating to the 2013/14 audit.

The 2013/14 figures have been restated to reflect the updated external audit costs.

43. TRUST FUNDS

Funds for which the authority acts as custodian trustee are displayed in the tables below.

2014/15	Income £000	Expenditure £000	Assets £000	Liabilities £000
LBM Funds				
Tamworth Recreation External Investments The Investment with Black Rock Merrill Lynch investment managers held on behalf of Tamworth Recreation Grounds. This is the investment's market value.			157	
Tamworth Recreation Ground & Allotment This Trust Fund was set up to fund works at Tamworth Recreation Ground and allotments. Amount shows all internal funds held by LBM on behalf of Tamworth. Established by the authority pre 1990s			15	
Maintenance of Graves This Trust Fund was set up for the maintenance of graves in perpetuity. The amount shows all internal funds held in LBM bank accounts. Established pre 1990s from residence estates naming LBM as a beneficiary			23	
Allotments for Working Men Established in 1922 to provide allotment gardens for working men at the frontage to Cambridge Road situated in Cottenham Park, Wimbledon. The area covered being 10.5 acres.			1	
Rock Terrace Trust Established under the indenture dated 19th March 1925. LBM holds the premises "to the intent that the same shall be held used and enjoyed as an open space for the use and recreation of the public"	1		60	
Total	1		256	

The £256,000 total comprises £157,000 held in an external investment fund, which is shown at market value, and £99,000 cash held in the authority's bank account. The £99,000 is shown within Short Term Creditors on the Balance Sheet.

2013/14	Income £000	Expenditure £000	Assets £000	Liabilities £000
LBM Funds				
Tamworth Recreation External Investments				
The Investment with Black Rock Merrill Lynch investment managers held on behalf of Tamworth Recreation Grounds. This is the investment's market value.			148	
Tamworth Recreation Ground & Allotment				
This Trust Fund was set up to fund works at Tamworth Recreation Ground and allotments. Amount shows all internal funds held by LBM on behalf of Tamworth. Established by the authority pre 1990s			15	
Maintenance of Graves				
This Trust Fund was set up for the maintenance of graves in perpetuity. The amount shows all internal funds held in LBM bank accounts. Established pre 1990s from residence estates naming LBM as a beneficiary	1		23	
Allotments for Working Men				
Established in 1922 to provide allotment gardens for working men at the frontage to Cambridge Road situated in Cottenham Park, Wimbledon. The area covered being 10.5 acres.			1	
Rock Terrace Trust				
Established under the indenture dated 19th March 1925. LBM holds the premises "to the intent that the same shall be held used and enjoyed as an open space for the use and recreation of the public"	1		59	
Total	2	0	246	0

TECHNICAL ANNEX – ACCOUNTING POLICIES

44. ACCOUNTING POLICIES

i. General Principles

The Statement of Accounts summarises the authority's transactions for the 2014/15 financial year and its position at the year end of 31st March 2015. The authority is required to prepare an annual Statement of Accounts by The Accounts and Audit (England) Regulations 2011, in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 and the Service Reporting Code of Practice 2014/15, supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

ii. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the authority transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the authority.
- Revenue from the provision of services is recognised when the authority can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the authority.
- Supplies are recorded as expenditure when they are consumed – where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including services provided by employees) are recorded as expenditure when the services are received rather than when payments are made.
- Interest receivable on investments and payable on borrowings is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.
- Where income and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where debts may not be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

iii. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in no more than three months from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the authority's cash management.

iv. Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the authority's financial performance.

v. Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change and do not give rise to a prior period adjustment.

Changes to accounting policies are only made when required by proper accounting practices, or when the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the authority's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

vi. Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible non-current assets attributable to the service.

The authority is not required to raise Council Tax to fund depreciation, revaluation and impairment losses or amortisations. However, it is required to

make an annual contribution from revenue towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the authority in accordance with statutory guidance. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the Minimum Revenue Provision (MRP) in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement for the difference between the two.

Depreciation is provided for on all non-current assets (other than land and investment properties) with a determinable finite life, and is calculated on a straight-line basis over the asset's estimated useful economic life.

vii. Employee Benefits

Benefits Payable During Employment

Short-term employee benefits are those due to be settled within 12 months of the year-end. They include benefits such as wages and salaries, paid annual and sick leave and non-monetary benefits in lieu of salary (e.g. nursery vouchers, bicycles), where material for current employees. They are recognised as an expense for services in the year in which employees render service to the authority. An accrual is made for the cost of holiday entitlement (or any form of leave, e.g. time off in lieu) earned by employees but not taken before the year-end which employees can carry forward into the next financial year. The accrual is made at the wage and salary rates applicable in the following accounting year, if these are available, being the period in which the employee takes the benefit. If these are not available, the accrual is made at the wage and salary rates of the year of account. The accrual is charged to Surplus or Deficit on the Provision of Services, but then reversed out through the Movement in Reserves Statement so that holiday benefits are charged to revenue in the financial year in which the holiday absence occurs.

Termination Benefits

Termination benefits are amounts payable as a result of a decision by the authority to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the individual services, within the Cost of Services line in the Comprehensive Income and Expenditure Statement when the authority is demonstrably committed to the termination of the employment of an officer or group of officers or has made an offer to encourage voluntary redundancy.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the authority to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end.

Post-employment Benefits

Employees of the Authority are members of the following separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DfE).
- The National Health Service Pension Scheme, administered by NHS Pensions.
- The Local Government Pensions Scheme, administered by the London Borough of Merton.

All schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Authority.

However, the arrangements for the teachers' and NHS schemes mean that liabilities for these benefits cannot ordinarily be identified specifically to the Authority. The schemes are therefore accounted for as if they were defined contribution schemes and no liability for future payments of benefits is recognised in the Balance Sheet.

The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Pension Fund attributable to the Authority are included in the Balance Sheet on an actuarial basis using the projected unit method – ie an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 3.3%.
- The assets of the Pension Fund attributable to the Authority are measured at fair value:
 - quoted securities: current bid price
 - unquoted securities: professional estimate
 - unitised securities: current bid price
 - property: market value

The change in the net pensions liability is analysed into the following components:

Service cost comprising:

- current service cost – the increase in liabilities as a result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
- past service cost – the increase in liabilities as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
- net interest on the net defined benefit liability (asset), ie net interest expense for the authority – the change during the period in the net defined benefit liability (asset) that arises from the passage of time charged to the Financing and Investment Income and Expenditure line of the Comprehensive Income and Expenditure Statement – this is calculated by applying the discount rate used to measure the defined benefit obligation at the beginning of the period to the net defined benefit liability (asset) at the beginning of the period – taking into account any changes in the net defined benefit liability (asset) during the period as a result of contribution and benefit payments.

Remeasurements comprising:

- the return on plan assets – excluding amounts included in net interest on the net defined benefit liability (asset) – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure
- actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure

Contributions paid to the Pension Fund:

- Cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund Balance to be charged with the amount payable by the Authority to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are transfers to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact to the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

Discretionary Benefits

The Authority also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

viii. Events After Balance Sheet Date

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

ix. Financial Instruments*Financial Liabilities*

Financial liabilities are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

Where financial instruments are identified as impaired because of a likelihood arising from a past event that amounts due under the contract will not be made, the asset is written down and a charge made to the relevant service.

For most of the borrowings that the authority has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Account is the amount payable for the year according to the loan agreement.

Financial Assets

Financial assets are classified into two types:

- loans and receivables – assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets – assets that have a quoted market price and/or do not have fixed or determinable payments.

Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the authority becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are subsequently measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Account for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For all of the loans that the authority has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where premiums and discounts are charged to the Comprehensive Income and Expenditure Account, the Council charges the whole amount incurred in the year.

In respect of soft loans, where the interest foregone is material, the Council will recognise it in the CIES.

x. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, revenue grants and third party contributions and donations are recognised as due to the authority when there is reasonable assurance that:

- the authority will comply with the conditions attached to the payments, and
- the revenue grants or contributions will be received.

Amounts recognised as due to the authority are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset in the form of the revenue grant or contribution are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Sums advanced as revenue grants and contributions for which conditions have not been satisfied and are unlikely to be satisfied are carried in the Balance Sheet as creditors. Where conditions are not satisfied but are expected to be met, these are classified as Receipts in Advance. When

conditions are satisfied, the revenue grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-specific Grant Income (non-ringfenced revenue grants and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grants have yet to be used to finance capital expenditure, they are posted to the Capital Grants Unapplied reserve. Where they have been applied, they are posted to the Capital Adjustment Account. Amounts in the Capital Grants Unapplied reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

Business Improvement Districts

A Business Improvement District (BID) is a precisely defined area within the local authority's boundaries within which the businesses have voted to invest collectively in local improvements to enhance their trading environment. The authority has two active BIDs and accounts for income received and expenditure incurred (including contributions to the BID project) within the relevant services within the Comprehensive Income and Expenditure Statement.

Community Infrastructure Levy

The Authority has elected to charge a Community Infrastructure Levy (CIL). The levy will be charged on new builds (chargeable developments for the Authority) with appropriate planning consent. The Council charges for and collects the levy, which is a planning charge. The income from the levy will be used to fund a number of infrastructure projects (these include transport, flood defences and schools) to support the development of the area. CIL is received without outstanding conditions; it is therefore recognised at the commencement date of the chargeable development in the Comprehensive Income and Expenditure Statement in accordance with the accounting policy for government grants and contributions set out above. CIL charges will be largely used to fund capital expenditure. However, a small proportion of the charges may be used to fund revenue expenditure.

xi. Heritage Assets

Heritage assets are those assets that are intended to be preserved in trust for future generations because of their cultural, environmental or historical associations. They are held by the authority in pursuit of its overall objectives in relation to the maintenance of heritage. The majority of the authority's heritage assets are held in the Civic Centre, with a number of paintings of minor value held in the authority's libraries around the borough. Heritage assets are measured at valuation in accordance with FRS30 but where it is not possible to obtain a valuation at a cost which is commensurate with the benefit to the users of the financial statements, heritage assets are measured at historical cost (less any depreciation, amortisation and impairment). Depreciation or amortisation is not required on assets with indefinite lives.

xii. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the authority as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the authority.

Internally generated assets are capitalised where it can be demonstrated that the project is technically feasible and is intended to be completed (with adequate resources being available) and the authority will be able to generate future economic benefits or deliver service potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase. Research expenditure cannot be capitalised. Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the authority's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the authority can be determined by reference to an active market. In practice, no intangible asset held by the authority meets this criterion, and they are therefore carried at amortised cost. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired – any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

xiii. Interest in Subsidiaries and Other Entities

The authority has reviewed its relationships with companies and external organisations in accordance with the Code guidelines. In 2014/15, the authority has one subsidiary and one joint venture. The authority has not published Consolidated Group Accounts on the grounds of materiality. Details of the subsidiary and jointly controlled entity are disclosed in Note 38.

xiv. Inventories and Long Term Contracts

The inventory balance is the Council and the Merton Clinical Commissioning Group's shared value of the aids and adaptations stock owned by the Pooled Account. The stock is maintained in partnership with Croydon Integrated Procurement Hub (IPH). Inventories are measured at the lower of cost and current replacement cost.

xv. Jointly Controlled Operations

Jointly controlled operations are activities undertaken by the Authority in conjunction with other venturers that involve the use of the assets and resources of the venturers rather than the establishment of a separate entity. The Authority recognises on its Balance Sheet the assets that it controls and the liabilities that it incurs and debits and credits the Comprehensive Income and Expenditure Statement with the expenditure it incurs and the share of income it earns from the activity of the operation. These arrangements are set out below:-

Shared Human Resources Service: this is a cost-sharing arrangement with the London Borough of Sutton which administers the service and recharges this authority. This recharged cost is accounted for as a rechargeable overhead in the Comprehensive Income and Expenditure Account.

South London Waste Partnership (SLWP): the SLWP is a joint operation with the Royal Borough of Kingston for the collection and disposal of waste. RB Kingston recharges the authority for its share of the cost and this is accounted for as part of the Cultural, Environmental and Planning Service in the Comprehensive Income and Expenditure Account. The SLWP is managed by a joint committee of officers which cannot contract on its own behalf but must do so through one of the participating boroughs.

South London Legal Partnership: this is a cost-sharing arrangement with the London Borough of Richmond, London Borough of Sutton, and the Royal Borough of Kingston-Upon-Thames. The London Borough of Merton administers the service and recharges the other authorities with their share of the cost.

Pooled Budget: this is a cost-sharing arrangement with the Merton Clinical Commissioning Group. The authority's contribution is accounted for in the Adult Social Care line in the Comprehensive Income and Expenditure Account. The Balance Sheet contains the value of the pooled aids and adaptations stock.

Greenwich Leisure Limited (GLL): the authority pays GLL to run its leisure centres but retains ownership of those assets. The contribution to GLL is accounted for in the Cultural and Related Services line in the Comprehensive Income and Expenditure Account and the assets are held in the Balance Sheet. The authority has no control over the strategic, financial or operating decisions of the entity.

NewSchools: This company is the authority's PFI provider for its school PFI project. This authority makes an annual unitary payment to NewSchools, which is recorded in the Children's and Education Services line in the Comprehensive Income and Expenditure Account (as payment for services) and in Financing and Investment Income and Expenditure (as payment for

loans taken out by NewSchools to finance the building of the schools under the scheme). The arrangement with NewSchools is purely contractual. Regulatory Services Partnership (RSP): The RSP administers key public protection services including Environmental Health, Trading Standards and Licensing. The partnership is based on a cost-sharing arrangement with the London Borough of Richmond. London Borough of Merton administers the service and recharges Richmond with their share of the cost. The service is governed via a Management Board and a Joint Regulatory Committee.

xvi. Leases

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

The key consideration for classifying the authority's leases are as follows:-

- Whether the Present Value of the Minimum Lease Payments amounts to substantially all the fair value of the leased asset.
- The duration of the lease agreement in relation to the anticipated economic useful life of the asset.
- Terms in the lease relating to the transfer (or lack thereof) of risks and rewards in relation to the asset.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Authority as Lessee

Finance Leases

Property, Plant and Equipment (PPE) held under finance leases are recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the authority are added to the carrying amount of the asset. Contingent rents are charged as expenses in the periods in which they are incurred.

Lease payments are apportioned between :

- a charge for the acquisition of the interest in the PPE – applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

Property, Plant and Equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated

useful life (where ownership of the asset does not transfer to the authority at the end of the lease period).

The authority is not required to raise Council Tax to cover depreciation or revaluation and impairment losses arising on leased assets. Instead, a prudent annual contribution is made from revenue funds towards the deemed capital investment in accordance with statutory requirements. Depreciation and revaluation and impairment losses are therefore substituted by a revenue contribution in the General Fund Balance, by way of an adjusting transaction between the Capital Adjustment Account and the Movement in Reserves Statement for the difference between the two.

Operating Leases

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased PPE. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g. there is a rent-free period at the commencement of the lease).

The Authority as Lessor

Finance Leases

Where the authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- a charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received), and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement).

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and is required to be treated as a capital receipt. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are received, the element for the capital receipt for the disposal of the asset is used to write down the lease debtor. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are therefore appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

xvii. Overhead and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Code of Practice 2014/15 (SerCOP). The total absorption costing principle is used – the net cost of overheads and support services is shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core – costs relating to the authority's status as a multifunctional, democratic organisation.
- Non-Distributed Costs – the cost of discretionary benefits awarded to employees retiring early and impairment losses chargeable on Assets Held for Sale.

These two cost categories are defined in SerCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

xviii. Plant, Property and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year, are classified as Property, Plant and Equipment (PPE).

Recognition

Expenditure on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the authority and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (e.g. repairs and maintenance) is charged as an expense when it is incurred.

De Minimis

Capital expenditure of under £10,000 is charged directly to the Comprehensive Income and Expenditure account.

Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management

- the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located.

The authority does not capitalise borrowing costs incurred whilst assets are under construction.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure and assets under construction – depreciated historical cost
- all other assets – fair value, determined as the amount that would be paid for the asset in its existing use (Existing Use Value – EUV).

Where there is no market-based evidence of fair value because of the specialist nature of an asset, Depreciated Replacement Cost (DRC) is used as an estimate of fair value.

Where non-property assets have short useful lives or low values (or both), depreciated historical cost basis is used as a proxy for fair value.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the year-end, but as a minimum every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where they arise from the reversal of a loss previously charged to a service.

Where decreases in value are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

The Revaluation Reserve contains revaluation gains recognised since 1st April 2007 only, being the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

Revaluations

The revaluations of the authority's properties, which have been performed during the financial year, were carried out by an internal valuer who is a member of the Royal Institution of Chartered Surveyors.

Revaluations are undertaken as at 1st April. A review is then conducted at year-end to ensure the revaluations remain materially correct at 31st March. Where a material movement has occurred in-year, a further revaluation of affected properties is undertaken at 31st March.

Assets regarded by the authority as operational were valued on the basis of Existing Use Value (EUV) or, where this could not be assessed because there was no market for the subject asset, by the Depreciated Replacement Cost method (DRC), subject to the prospect and viability of the occupation and use.

Parks, allotments, cemetery land and crematorium land, which are non-operational are classified as Community Assets. Community Assets are carried at fair value.

Assets regarded by the authority as non-operational such as Assets Held For Sale were valued on the basis of fair value as defined by The International Valuation Standard Council. Assumptions for fair value are similar if not identical to market value. Fair value represents the price that would be reasonably agreed between two specific parties for the exchange of an asset. Although the parties may be unconnected and negotiating at arm's length, the asset is not necessarily exposed in the wider market. In addition, the price agreed may be one that reflects the specific advantages (or disadvantages) of ownership to the parties involved rather than the market at large.

Impairment

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for as follows:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

Depreciation

Depreciation is provided for on all non-current assets (other than land and assets under construction) with a determinable finite life, and is calculated on a straight-line basis over the asset's estimated useful economic life.

Depreciation is calculated on the following bases:

- dwellings and other buildings – straight-line allocation over the useful life of the property as estimated by the valuer

- vehicles, plant, furniture and equipment – a percentage of the value of each class of asset in the Balance Sheet, as advised by a suitably qualified officer
- infrastructure – straight-line allocation over 25 years.

Where a Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

Componentisation

Componentisation is a method used for accounting and financial reporting purposes, to ensure assets are accurately included on the Balance Sheet and that the consumption of economic benefit of these assets is accurately reflected over their individual useful lives through depreciation charges.

The Code of Practice on Local Authority Accounting in the United Kingdom 2014/15 requires the separate recognition of two or more significant components of an asset for depreciation purposes – i.e. as if each component was a separate asset in its own right.

The authority will follow these requirements where significant components of material items of assets have been identified.

A component is defined as such part of an item of Property, Plant and Equipment with a cost that is significant in relation to the total cost of the item, where the value of the component is 5% or more of the total gross carry value of the asset.

Even if the cost of a component is significant in relation to the total cost of an item of PPE, from an accounting perspective it is not necessary to identify the value of that component if its useful life and required method of depreciation is in line with the overall asset.

Where there are a number of parts of the same asset which have the same useful life and depreciation method, such parts will be grouped in determining the depreciation charge.

Componentisation has not been applied retrospectively. It will be considered only for new revaluations carried out after 1st April 2010, when enhancement and/or acquisition expenditure is incurred after that date.

Component accounting will only be considered and applied in cases where the omission to recognise and depreciate a separate component may result in material differences in the statement of accounts.

Componentisation will not be applied to items of PPE where the depreciation of the item as a single asset is unlikely to result in a material misstatement of either the depreciation charges or the carrying amount of the PPE.

The authority recognises two primary components of a property asset which will be accounted for separately namely:

- Land
- Buildings

Componentisation is not applicable to land as land is non-depreciable and has an infinite life.

The authority also recognises three secondary components of the buildings primary component; namely:

- Structure (including the building sub-elements of substructure, superstructure, finishes, sanitary-wares, disposal installation, but excluding fittings and furnishings)
- Services (including sub-elements of mechanical and electrical services installation such as plant and lifts)
- External Work (including sub-elements of hard landscaping, but excluding playground equipment and soft landscaping)
- In addition, there may be cases where the Valuer feels a particular asset contains unusual components that are deemed material. In these instances specific components would be created specifically for that asset.

On the grounds of materiality, the authority has determined that any building with a gross carry amount of less than £1,000,000 will not be recognised as having secondary components of the building.

At revaluation the basis for componentisation is fair value (EUV) for the relevant asset class.

Where a component is replaced or restored (i.e. enhancement) the carrying amount of the old component shall be derecognised before reflecting the enhancement (applicable from 1st April 2010). In respect of property, on grounds of materiality and practicality, this is applied where the new part of the component is greater than £100,000 or, in the case of lesser amounts, where the existing component is specifically identifiable. In respect of all infrastructure expenditure, the equivalent depreciated carrying amount is derecognised.

Disposals and Non-Current Assets Held for Sale

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this carrying amount and the fair value less costs of sale, or recoverable amount. Where there is a subsequent reduction in fair value less costs of

sale, the loss is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Gains in fair value are recognised only up to the amount of any previous losses recognised in the Surplus or Deficit on Provision of Services. Depreciation is not charged on Assets Held for Sale.

If assets no longer meet the criteria to be classified as Assets Held for Sale, they are reclassified back to non-current assets and valued at the lower of their carrying or recoverable amount. The carrying amount used is that before the assets were classified as held for sale adjusted for depreciation, amortisation or revaluations that would have been recognised had they not been classified as Held for Sale. The recoverable amount of the asset is at the date of the decision not to sell. Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account. Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. Receipts are credited to the Capital Receipts Reserve, and can only be used for new capital investment, to fund debt redemption premiums (or set aside to reduce the authority's underlying need to borrow (the capital financing requirement)). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of non-current assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

xix. Private Finance Initiative (PFI) and Similar Contracts

PFI and similar contracts are agreements to receive services, where the responsibility for making available the Property, Plant and Equipment needed to provide the services passes to the PFI contractor. As the authority is deemed to control the services that are provided under its PFI schemes, and as ownership of the Property, Plant and Equipment will pass to the authority at the end of the contracts for no additional charge, the authority carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment.

The original recognition of these assets at fair value (based on the cost to purchase the Property, Plant and Equipment) was balanced by the recognition

of a liability for amounts due to the scheme operator to pay for the capital investment.

Non-Current assets recognised on the Balance Sheet are revalued and depreciated in the same way as Property, Plant and Equipment owned by the authority.

The amounts payable to the PFI operators each year are analysed into five elements:

- Fair value of the services received during the year – debited to the relevant service in the Comprehensive Income and Expenditure Statement.
- Finance cost - an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.
- Contingent rent – increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.
- Payment towards liability – applied to write down the Balance Sheet liability towards the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)
- Lifecycle replacement costs – a proportion of the amounts payable is posted to the Balance Sheet as a prepayment and then recognised as additions to Property, Plant and Equipment when the relevant works are eventually carried out.

xx. Provisions, Contingent Liabilities and Contingent Assets

Provisions

1. General

The Council makes provision where it has a legal or constructive obligation that probably requires settlement by a transfer of economic benefits and a reliable estimate can be made of the amount of the obligation. The council does not normally create provisions for sums less than £250,000.

2. Insurance Fund

The Insurance Fund provides an integral part of our risk management policy to meet claims excluding catastrophic losses, which are insured by an external provider. The level of the fund is based upon a statistical assessment of claims information. The authority makes provision for its legal obligations for claims as at the 31st March each year. Where there is a possibility of further claims for which at this stage the authority is not legally obligated, on grounds of prudence the authority sets aside further sums in a separate Insurance Reserve. The expected timing of a future transfer of economic benefit depends upon the settlement of claims and no assumption has been made in respect of these.

Contingent Liabilities

These are possible liabilities as a result of a past event that will only materialise as a result of an uncertain future event. The authority's policy is to disclose a contingent liability when this criterion has been met.

Contingent Assets

These are possible assets as a result of a past event that will only materialise as a result of an uncertain future event. The authority's policy is to disclose a contingent asset when this criterion has been met.

xxi. Reserves

The authority sets aside specific amounts as usable reserves for future policy purposes or to cover contingencies. These reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure from a Usable Reserve is incurred it is charged to the appropriate service in that year and forms part of the Surplus or Deficit in the CIES. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge to Council Tax for the expenditure.

The authority has a protocol for setting up and managing usable reserves. Under this protocol usable revenue reserves require the approval of the Director of Corporate Services.

Unusable Reserves are kept to manage accounting processes for non-current assets, financial instruments, retirement and employee benefits and do not represent usable resources for the authority.

xxii. Revenue Expenditure Funded from Capital Under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset has been charged as expenditure to the relevant service in the Comprehensive Income & Expenditure Statement in the year. Where the authority has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of Council Tax.

xxiii. VAT

Income and expenditure are shown net of VAT. VAT is included in the Comprehensive Income and Expenditure account only where it is irrecoverable.

xxiv. Acquired Operations

Where the authority acquires an operation during the financial year, the gross income and expenditure for the acquired operation will be disclosed separately on the face of the Comprehensive Income & Expenditure Statement, where material.

In the following financial year, the operation will be consolidated into the relevant Comprehensive Income and Expenditure line, as directed by SeRCOP.

xxv. LOCAL AUTHORITY SCHOOLS IN ENGLAND AND WALES

The Code of Practice on Local Authority Accounting in the United Kingdom confirms that the balance of control for local authority maintained schools (ie those categories of school identified in the School Standards and Framework Act 1998, as amended) lies with the local authority. The Code also stipulates that those schools' assets, liabilities, reserves and cash flows are recognised in the local authority financial statements (and not the Group Accounts). Therefore schools' transactions, cash flows and balances are recognised in each of the financial statements of the authority as if they were the transactions, cash flows and balances of the authority.

45. ACCOUNTING STANDARDS THAT HAVE BEEN ISSUED BUT HAVE NOT YET BEEN ADOPTED

The 2015/16 Code of Practice will include updates to reflect changes to the following seven accounting standards:

- IFRS 13 Fair Value Measurement (May 2011);
- IFRIC 21 Levies;
- IFRS 1 Meaning of effective IFRSs;
- IFRS 3 Scope exceptions for joint ventures;
- IFRS 13 Scope of paragraph 52 (portfolio exception); and
- IAS 40 Clarifying the interrelationship of IFRS 3 Business Combinations
- IAS 40 Investment Property when classifying property as investment property or owner-occupied property

The amendments are not expected to have a material impact on LBM's Statement of Accounts.

The Code requires implementation from 1 April 2015 and therefore there is no impact on the 2014/15 Statement of Accounts.

46. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying certain policies set out in Note 44, the authority has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

- It is expected that future levels of funding will be reduced however this is not expected to influence the authority's ability as a going concern.

- CHAS 2013 Ltd and MSJCB excepted, the authority's relationships with other bodies does not fall within the scope of group accounts. The authority has not published consolidated group accounts on the grounds of materiality.
- The authority is party to a number of joint arrangements; these are set-out in Accounting Policy XV – Jointly Controlled Operations.
- Apart from those already declared there are no further service concessions.
- The potential outcomes from legal claims are not expected to be material to the authority's accounts.
- As part of the voluntary stock transfer agreement, which was reached with Merton Priory Homes (MPH) in March 2010, VAT that can be reclaimed from HM Revenue and Customs in respect of specific qualifying works is shared. This arrangement is unique to authorities and registered social landlords upon transfer. The authority's share of reclaimable VAT amounted to £1.2m in 2014/15 and following completion of delayed works from the 2014/15 programme an additional £2.0m could become due.
- The authority has agreed to share any proceeds of former house sales if they are subsequently sold by Merton Priory Homes. The agreement lasts until 31 March 2040 and the amount received will depend on the number of sales each year. The authority's share of the proceeds for each sale is treated as a capital receipt in the year that the property is sold.
- The authority has given a number of warranties to Merton Priory Homes and Circle Anglia Treasury, the Prudential Trustee Company Ltd and others in conjunction with the stock transfer. The warranties relate to various legal, property and other issues, including public liabilities in relation to exposure to asbestos up to 2050 with no financial limit. These warranties were taken into consideration in setting the level for the Council's insurance fund.
- Accounting for Schools – Consolidation. In line with accounting standards and the Code on group accounts and consolidation, all maintained schools in the borough are considered to be entities controlled by the Council. Rather than produce group accounts the income, expenditure, assets, liabilities, reserves and cash flows of each school are recognised in the Council's single entity accounts.
- Accounting for Schools – Balance Sheet Recognition of Schools. The Council recognises the land and buildings used by schools in line with the provisions of the Code of Practice. It states that property used by local authority maintained schools should be recognised in accordance with the asset recognition tests relevant to the arrangements that prevail for the property. The Council recognises the schools land and buildings on its Balance Sheet where it directly owns the assets, the school or Governing Body own the assets or rights to use the assets have been transferred from another entity. Where the land and building assets used by the school are owned by an entity other than the Council, school or Governing Body then it is not included on the Council's Balance Sheet. The exception is where the entity has transferred the rights of use of the asset to the Council, school or school Governing Body.

47. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The Statement of Accounts contains estimated figures that are based on assumptions made by the London Borough of Merton about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the London Borough of Merton's Balance Sheet at 31st March 2015 for which there is a significant possibility of material adjustment in the forthcoming financial year are as follows:

Item:

Property, Plant and Equipment (PPE)

Uncertainty:

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate and funding position may have an impact on the levels of spending on repairs and maintenance, thus impacting on the useful lives assigned to assets.

Effect if actual result differs from assumptions:

PPE of £433.619m is included in the accounts. Therefore a 1% movement in value would result in a change of £4.336m. The average PPE depreciation period is 27 years. A difference of one year would result in a change in the depreciation charge of approximately £0.6m.

Item:

Provisions

Uncertainty:

The authority has made provisions of £4.013m for insurance claims. The fund is used to pay claims for which the authority is self insured. The level of the fund is calculated by a firm of actuaries and is based on a number of assumptions. The current funding climate for local authorities raises the risk of cut backs on repairs and maintenance works, which could lead to greater incidence of claims against the authority.

Effect if actual result differs from assumptions:

If the actuals differ from the assumptions then it is possible that the Insurance Fund would be insufficient to cover the liabilities of the authority and further demands would be made on the General Fund. If future claims exceeded the insurance fund provision by 1%, this would result in an additional £0.4m charge to the General Fund.

Item:

Provision for NDR appeals

Uncertainty:

The authority has made provision of £2.730m for its share of appeals against business rates charges. The amount represents an estimate of the potential effects of appeals and proposals that may be settled in future years. It is based upon the most recent outstanding Rating List proposals provided by the Valuation Office Agency. The potential effect of the proposals is an estimate based on changes in comparable properties, market trends and other valuation issues including the potential for certain proposals to be withdrawn.

Effect if actual result differs from assumptions:

If the actuals differ from the assumptions this will impact on the NDR surplus/deficit of the Collection Fund for following years, as the cash collected from NDR payers will be different to that anticipated in calculated estimates of NDR collection which are used to determine the Council's retained income. Similarly, there is a potential impact on possible future safety net and levy payments introduced in the business rate retention scheme, these are calculated by comparing actual amounts collected to the Council's NDR funding baseline.

Item:

Pension Liability

Uncertainty:

Estimation of the net £293.820m pension liability depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the authority with expert advice about the assumptions to be applied.

Effect if actual result differs from assumptions:

The assumptions interact in complex ways and changes in assumptions cannot be easily measured. Refer to Note 35 for further detail.

Collection Fund

This statement represents the transactions of the Collection Fund, a statutory fund separate from the General Fund of the Council. The presentation of these accounts is based on the Collection Fund Regulations alone and does not take into account the requirement of the Code to show as a liability the shares of the fund balance relating to the Greater London Authority and to central government.

Note 5 to this statement contains this information and thus provides the link between the Collection Fund accounts and the core statements. The Collection Fund accounts for income from Council Tax and Non-Domestic Rates on behalf of the Council, the Greater London Authority and central government. The costs of administering collection are accounted for in the General Fund.

This statement reflects the changes to the Collection Fund resulting from the Business Rates Retention Scheme introduced in 2013/14. Prior to 2013/14 proceeds from rates collected from business ratepayers were paid into a pool administered by the Government for re-distribution to local authorities' General Funds. Since 2013/14, the Council is entitled to retain a share of the proceeds from business rates with precepts being paid to central government and the Greater London Authority, details are provided in Note 2.

2013/14				2014/15		
Business Rates	Council Tax	Total		Business Rates	Council Tax	Total
£000	£000	£000		£000	£000	£000
			A) INCOME			
0	99,225	99,225	Council Tax Receivable	0	101,000	101,000
83,938	0	83,938	Business Rates Receivable	84,448	0	84,448
2,600	0	2,600	Business Rates Supplements Receivable	2,551	0	2,551
86,538	99,225	185,763		86,999	101,000	187,999
			B) EXPENDITURE			
			Apportionment of Previous Year Surplus/(Deficit):			
0	0	0	Central Government	(620)	0	(620)
0	2,545	2,545	Billing Authority (LBM)	(372)	4,608	4,236
0	739	739	Greater London Authority	(248)	1,266	1,018
0	3,284	3,284		(1,240)	5,874	4,634
			C) Precepts, Demands and Shares			
40,787	0	40,787	Central Government (DCLG): NDR	42,131	0	42,131
24,472	74,119	98,591	Billing Authority (LBM): NDR & Council Tax	25,279	75,342	100,621
16,315	20,295	36,610	Greater London Authority: NDR & Council Tax	16,852	20,358	37,210
2,600	0	2,600	Greater London Authority: Business Rates Supplement	2,551	0	2,551
84,174	94,414	178,588		86,813	95,700	182,513
			D) Charges to Collection Fund			
(1,294)	2,223	929	Less: increase/(decrease) in bad debt provision	107	(896)	(789)
5,479	0	5,479	Less: increase/(decrease) in provision for appeals	5,141	0	5,141
281	0	281	Less: cost of collection	281	0	281
4,466	2,223	6,689		5,529	(896)	4,633
(2,102)	(697)	(2,798)	Surplus/(Deficit) arising during the year (=A-(B+C+D))	(4,103)	322	(3,781)
0	6,365	6,365	Surplus/(Deficit) b/fwd 1st April	(2,102)	5,668	3,566
(2,102)	5,668	3,567	Surplus/(Deficit) c/fwd 31st March	(6,205)	5,990	(215)

1. Council Tax

Council Tax income is derived from charges on the value of residential properties. There are eight separate valuation bands. These bands are based on valuations taken in April 1991 for this specific purpose.

The Council tax base is the total number of properties in each of the eight valuation bands adjusted by a set proportion for each band to convert to the Band D equivalent for that band. The Band D charge is the required income from the Collection Fund divided by the Council Tax base. An individual amount due for each Band is calculated by multiplying the Band D charge by the proportion that is specified for each particular band. The Council Tax base in 2014/15 before adjustments for localisation of Council Tax Support, technical reforms to Council Tax, and allowance for non-collection is 70,913 (78,271 for 2013/14). The derivation of this is shown in the table above.

Council Tax Band	Number of Dwellings on Valuation Officers List		Number of Dwellings after Discounts, Exceptions and CTS scheme		Ratio to Band D	Equivalent Number of Band D Properties	
	2013/14	2014/15	2013/14	2014/15		2013/14	2014/15
A adjust	2	0	0	0	5/9	0	0
A	1,017	1,003	508	514	6/9	338	343
B	8,111	8,125	4,787	4,895	7/9	3,724	3,808
C	21,727	21,987	15,518	15,954	8/9	13,794	14,181
D	27,412	27,484	21,994	22,135	9/9	21,994	22,135
E	12,903	12,933	11,287	11,264	11/9	13,795	13,768
F	5,112	5,153	4,632	4,671	13/9	6,690	6,747
G	3,924	3,936	3,626	3,663	15/9	6,043	6,105
H	1,591	1,620	1,513	1,551	18/9	3,027	3,102
Total						69,405	70,188
Defence properties						5	5
Council Tax Base						69,410	70,193

The average Council Tax charge for a Band D property (including the GLA) was £1,401.25 in 2014/15 compared to £1,405.55 in 2013/14. From this an income yield of £95.7m was expected (£94.4m in 2013/14). In 2014/15 the income generated was £101m (£99.225m in 2013/14) and includes changes to liabilities, exemptions, discounts and the council tax support scheme incurred in the current year but which relate to previous years. This income is received from council taxpayers and prior to 2013/14 also through council tax benefit transferred to the Collection Fund.

2. Non-Domestic Rates (NDR)

The Council is responsible for collecting rates due from the business ratepayers in its area. Her Majesty's Revenue and Customs (HMRC) sets the rateable value. These values are then multiplied by a Uniform Business Rate, which is set by Central Government. Under the Business Rates Retention Scheme introduced in 2013/14 as part of the Local Government Finance Act 2012, the Council now retains a 30% share of NDR Income. Precepts are also paid from NDR Income to the Greater London Authority (20%) and central government (50%) as shown in the Collection Fund statement.

	31 st March 2014	31 st March 2015
Non-domestic rateable value at year end	£204m	£201m
Number of Hereditaments	5,428	5,396
Uniform Business Rate (in the £)	47.1p	48.2p

The amounts included in the Collection Fund in respect of non-domestic rates were as follows:

	2013/14 £000	2014/15 £000
Gross Rates payable (including net amounts for previous years)	94,372	97,066
Mandatory and discretionary reliefs	(10,604)	(12,006)
Transitional Protection Payments	170	(612)
Business Rates Receivable	83,938	84,448
Provision for bad and doubtful debts	1,294	(107)
Provision for losses on appeals	(5,479)	(5,141)
Cost of collection	(281)	(281)
Net Income	79,472	78,919

Business Rate Supplements (BRS) were introduced by the Business Rate Supplements Act 2009 and related regulations and statutory guidance. The Act confers powers on relevant local authorities 'to impose a levy on non-domestic

ratepayers to raise money for expenditure on projects expected to promote economic development.'

LBM have a duty under the BRS Act to collect and enforce the Crossrail BRS on behalf of the GLA. All properties with a rateable value greater than £55,000 pay an additional 2p in the pound.

The amounts included in the Collection Fund in respect of National Business Rate Supplements were as follows:

	2013/14 £000	2014/15 £000
Gross Rates payable	2,849	2,813
Mandatory and discretionary reliefs	(249)	(262)
Net contribution to GLA	2,600	2,551

3. Provisions for Impairment of Bad Debts and Losses on Appeals

The movements in the provisions for impairments of bad debts and for losses on appeals were as below. Following the introduction of the Business Rates Retention Scheme in April 2013, the Council is liable for its proportionate share of successful appeals against NDR charges made in the period to 2014/15. A provision based on best information available has been made for appeals that are outstanding with the Valuation Office Agency (VOA).

	Balance at 1 st April 2014	Allowance for Impairment	Amounts charged against Allowance	Balance at 31 st March 2015
	£000	£000	£000	£000
Council Tax: Impairment of Bad Debts	6,800	(896)	(620)	5,284
Non-Domestic Rates: Impairment of Bad Debts	2,954	107	(788)	2,273
Non-Domestic Rates: Losses on Appeals	5,479	5,141	(1,520)	9,100
TOTAL	15,233	4,352	(2,928)	16,657

4. Collection Fund Surpluses and Deficits

Council Tax

There is an accumulated surplus of £5.990m on the Collection Fund (£5.668m in 2013/14). This surplus is attributable to the London Borough of Merton and to the Greater London Authority (GLA) and is based on their respective demands upon the Collection Fund. The estimated shares of the fund are shown in the following table.

	2013/14	2014/15	Change in the Year
	£000	£000	£000
London Borough of Merton Council Tax surplus	4,446	4,716	270
Greater London Authority Council Tax surplus	1,222	1,274	52
Total	5,668	5,990	322

In the Council's Balance sheet, the Collection Fund balance contains the Council's share only. The share owed to the Greater London Authority is included in a net balance owed to the Greater London Authority. This treatment is in accordance with the Code. A detailed analysis of the balances is given below.

	Greater London Authority	London Borough of Merton	Total
	£000	£000	£000
Accumulated surplus as at 1 st April 2014	(1,222)	(4,446)	(5,668)
Paid to GLA in 2014/15	1,266	0	1,266
Transfer to General Fund in 2014/15	0	4,608	4,608
Surplus/Deficit in 2014/15	(1,318)	(4,878)	(6,196)
Total	(1,274)	(4,716)	(5,990)

NDR

There is a deficit of £6.205m on the Collection Fund (£2.102m in 2013/14). This deficit is attributable to the London Borough of Merton, the Greater London Authority and central government; it is based on their respective demands upon the Collection Fund. The estimated shares of the fund are shown in the following table.

	2013/14	2014/15	Change in the Year
	£000	£000	£000
London Borough of Merton NDR (surplus)/deficit	631	1,862	1231
Greater London Authority NDR (surplus)/deficit	420	1,241	821
DCLG NDR (surplus)/deficit	1,051	3,102	2,051
Total	2,102	6,205	4,103

In the Council's Balance sheet, the Collection Fund balance contains the Council's share only. The shares owed to the Greater London Authority and central government are included in net balances owed to the Greater London Authority and central government. This treatment is in accordance with the Code. A detailed analysis of the balances is given below.

	Greater London Authority	DCLG	London Borough of Merton	Total
	£000	£000	£000	£000
Accumulated (surplus)/deficit as at 1 st April 2014	420	1,051	631	2,102
Payments to/(from) preceptors in 2014/15	(248)	(620)	0	(868)
Transfer to/(from) General Fund in 2014/15	0	0	(372)	(372)
(Surplus)/deficit in 2014/15	1,069	2,671	1,603	5,343
Total	1,241	3,102	1,862	6,205

5. Link to Core Statements

This note provides the link between the Collection Fund accounts, which are based on the Collection Fund Regulations, and the relevant Core Statements, which are based on the Code.

CIES

The £80.221m Council Tax income and the £23.676m NDR income in the CIES show the Council's share of Council Tax and NDR income received in the year according to normal accounting rules. The Council Tax and NDR income which ultimately is credited to the General Fund includes the Council's share of the Collection Fund surplus or deficit generated from the previous year's income.

Income and Expenditure Council Tax	2013/14	2014/15
	£000	£000
Demand on the Fund	74,119	75,342
Transfer of Surplus	2,545	4,608
Total included in CIES under Collection Fund Regulations	76,664	79,950
Adjustment of Collection Fund Surplus under 2011 Code (Reversed in the Movement in Reserves Statement)	(541)	271
Council Taxation Fund Income	76,123	80,221
Movement in Reserves Statement	2013/14	2014/15
	£000	£000
Reversal of adjustment of Collection Fund Surplus under 2011 Code	541	(271)
Net charge to General Fund, which is based on statutory requirements	76,664	79,950

Income and Expenditure: NDR	2013/14	2014/15
	£000	£000
Retained Business Rates: London Borough of Merton	24,472	25,279
Transfer of Surplus/(Deficit)	0	(327)
Total included in CIES under Collection Fund Regulations	24,472	24,907
Adjustment of Collection Fund Deficit under 2011 Code (Reversed in the Movement in Reserves Statement)	(631)	(1,231)
NDR Fund Income	23,841	23,676
Movement in Reserves Statement: NDR	2013/14	2014/15
	£000	£000
Reversal of adjustment of Collection Fund Deficit under 2011 Code	631	1,231
Net charge to General Fund, which is based on statutory requirements	24,472	24,907

Balance Sheet

The cash collected by the Council for Council Tax and NDR belongs proportionately to the Council and its major preceptors (the GLA and the DCLG). There will therefore be a debtor/creditor position at the end of year to be recognised between the Council

and each of its major preceptors since the net cash paid to each major preceptor in the year will not be its share of cash collected from Council Tax and NDR payers. The amounts paid to preceptors are based on estimates made prior to the financial year as required by statute.

In 2014/15, the net cash paid to major preceptors was less than their proportionate share of net cash collected from Council Tax and NDR debtors/creditors in the year. The Council has therefore recognised a credit adjustment for the amount underpaid to its major preceptors in the year.

The following table summarises the Council Tax and NDR cash balances for the Collection Fund and the Council's Balance Sheet. In the Collection Fund column the balance relating to each preceptor is their proportionate share of the surplus/deficit. In the Balance Sheet column the balance relating to each preceptor is a consolidated figure of proportionate share of the surplus/deficit and their proportionate share of arrears, provisions and receipts in advance.

Balance Sheet	Collection Fund 2014/15	Balance Sheet 2014/15
	£000	£000
Council Tax		
Arrears	8,951	7,067
Impairment Allowance for Doubtful Debts	(5,284)	(4,326)
Receipts in Advance	(5,479)	(4,172)
Collection Fund (Surplus) / Deficit	(4,716)	(4,716)
GLA	(1,274)	(1,655)
Cash	(7,802)	(7,802)
Business Rates		
Arrears	4,039	1,211
Impairment Allowance for Doubtful Debts	(2,273)	(682)
Impairment for Loss on Appeals	(9,100)	(2,730)
Receipts in Advance	(3,287)	(986)
Collection Fund (Surplus) / Deficit	1,862	1,862
GLA	1,241	(883)
DCLG	3,102	(2,208)
Cash	(4,416)	(4,416)

Cash Flow Statement

The Cash Flow Statement of the Council, includes within operating activities only its own share of Council Tax net cash collected from Council Tax and NDR debtors in the year; and excludes amounts paid to major preceptors. The difference between the major preceptors' share of the net cash collected from Council Tax and NDR debtors and net cash paid to major preceptors as precepts and settlement of the previous year's surplus or deficit on the Collection Fund is included within financing activities in the Cash Flow Statement.

Pension Fund Accounts

Fund Account	Notes	2013/14 £000	2014/15 £000
Dealings with members, employers and others directly involved in the fund			
Contributions	7	(20,863)	(34,340)
Transfers in from other pension funds	8	(765)	(983)
Total Income		(21,628)	(35,323)
Benefits	9	20,265	22,080
Payments to and on account of leavers	10	1,524	1,143
Total Expenditure		21,789	23,223
Net (additions)/withdrawals from dealing with members		161	(12,100)
Management expenses (2013/14 restated)	11/14	1,499	856
Returns on Investments			
Investment and other income	12	(9,512)	(10,954)
Taxes on Income	13	296	316
Gains and losses on disposal and change in the market value of investments: (2013/14 restated)	15.3	(8,475)	(48,464)
Net Returns on Investments		(17,691)	(59,102)
Net (increase)/decrease in the net assets available for benefits during the year		(16,031)	(70,346)

Note: As at 31st March 2014, the net assets totalled £472.2m. During 2014/15, the fund's net assets increased by £70.4m to £542.6m at 31st March 2015.

Net Assets Statement

2013/14 £000		Notes	2014/15 £000
469,578	Investment assets	15	528,108
2,535	Cash deposits	15	2,145
472,113			530,253
0	Cash Deposits (Internally managed funds)	15	13,000
(2,163)	Investment liabilities	15	(1,681)
3,170	Current assets	20	1,586
(877)	Current liabilities	21	(568)
472,243	Net assets of the fund available to fund benefits at period end		542,590

Note: The Fund's financial statements do not take account of liabilities to pay pensions and other benefits after the period end. The actuarial present value of promised retirement benefits is disclosed in Note 19.

Notes to the Pension Fund Accounts

1. Description of Fund

The London Borough of Merton Pension Fund (“the fund”) is part of the Local Government Pension Scheme and is administered by the London Borough of Merton (“the Council”). The Council is the reporting entity for this Pension Fund.

The Local Government Pension Scheme Regulations require the authority to maintain specified pension arrangements for eligible employees, and to act as the Administering Body for these arrangements.

(a) General

The fund is governed by the Public Service Pensions Act 2013. The fund is administered in accordance with the following secondary legislation:

- The Local Government Pension Scheme Regulations 2013 (as amended);
- The Local Government Pension Scheme (Transitional Provisions, Savings and Amendments) Regulations 2014 (as amended), and;
- The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009.

A Pension Fund Advisory Committee (PFAC) oversees and advises on investment of the Fund. This Committee comprises Council Members, a pensioner representative, staff side representative and officers, with the Director of Corporate Services responsible for administration. The authority takes independent professional advice on investment policy and strategy. The Committee is not a full Committee and is ordinarily referred to as a Panel.

(b) Membership

Certain associated organisations, known as Admitted and Scheduled Bodies, may also participate in the Pension Scheme. The Scheduled Bodies have a right to be incorporated, whereas Admitted Bodies require the agreement of the Administering Body. In addition to the Council, the Admitted and Scheduled Bodies that currently contribute to the fund are:

Admitted Bodies	Scheduled Bodies
<ul style="list-style-type: none"> • Greenwich Leisure • Merton Priory Homes 	<ul style="list-style-type: none"> • Wimbledon and Putney Commons Conservators • Harris Academy Merton • Harris Academy Morden • Harris Academy Primary • St Mark’s Academy • Benedict Academy • Park Community School • CHAS (Contractors Health and Safety Assessment Scheme)

The following table summarises the membership numbers of the scheme.

2013/14 Restated		2014/15
	Active Members	
2,984	London Borough of Merton	3,390
174	Scheduled Bodies	215
107	Admitted Bodies	89
3,265		3,694
	Pensioners	
3,183	London Borough of Merton	3,264
139	Scheduled Bodies	148
86	Admitted Bodies	97
3,408		3,509
	Deferred Pensioners	
3,710	London Borough of Merton	3,943
193	Scheduled Bodies	226
108	Admitted Bodies	114
4,011		4,283

Note: The figure for Deferred Pension has been restated for 2013/14 to include 'Undecided' and 'Frozen' members, who do not contribute to the Fund.

(c) Funding

The Pension Scheme is financed by contributions from employees and employers, together with income and proceeds from investment of a Pension Fund administered by the Council in accordance with the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2013.

The rates of contribution paid by employees and employers are determined by national regulations, as are the scheme's benefits. The Pension Scheme is financed by contributions from employees and employers, together with income and proceeds from investments. Contributions are made by active members of the fund and range from 5.5% to 12.5% of pensionable pay for the financial year ending 31st March 2015. The Employee contributions are matched by the employer contributions which are set based on triennial actuarial funding valuations. The latest valuation occurred in 2013. Currently, employer contribution rates range from 12.0% to 24.2%. Employers pay a monetary contribution towards past service costs.

(d) Benefits

The Defined Benefits Scheme provides payment of benefits in the form of retirement pensions, ill health provision and death grants where death occurs either in service or in retirement.

The benefits payable in respect of service from 1 April 2014 are based on career average revalued earnings rather than final salary. The detail of the changes to retirement pensions are shown in the following table:

Pre 1st April 2014	Post 1st April 2014
Each year worked is worth $1/60 \times$ final pensionable salary. Pensionable pay excludes non-contractual overtime and non-pensionable additional hours.	Each year worked is worth $1/49 \times$ Career Average Revalued Earnings (CARE). Pensionable pay includes non-contractual overtime and additional hours.

Normal Pension Age is no longer assumed to be 65, but rather the State Pension Age, which is subject to change. This would affect survivor benefits and ill health provision.

2. Basis of Preparation

The Statement of Accounts summarises the Fund's transactions for the 2014/15 financial year and its financial position at year-end as at 31 March 2015. The accounts have been prepared in accordance with the 'Code of Practice on Local Authority Accounting in the United Kingdom 2014/15, which is based upon International Financial Reporting Standards (IFRS), as amended for the UK public sector.

The financial statements summarise the transactions of the Fund and report on the net assets available to pay pension benefits. They do not take account of obligations to pay pensions and benefits, which fall due after the end of the Fund year. The actuarial position of the Fund, which does take account of such obligations, is disclosed in Note 19.

The Fund Account is operated on an accruals basis except where otherwise stated.

3. Summary of Significant Accounting Policies

Fund account – revenue recognition

3.1 Contributions

Normal contributions, both from members and from the employer, are accounted for on an accruals basis at the percentage rate recommended by the fund actuary in the payroll period to which they relate.

Employer deficit funding contributions are accounted for on the due date on which they are payable in accordance with the recovery plan under which they are paid. Employers' deficit funding contributions are made on the advice of the authority's actuary. Their purpose is to finance the recovery of past service deficiencies over an agreed period (currently twelve years).

Refunds of contributions have been brought into the accounts on the basis of all valid claims paid during the year rather than the date of leaving or date of retirement.

Where members of the pension scheme have no choice but to receive a refund or single cash sum on retirement, these accounts have included any material amounts as accruals.

3.2 Transfers

Transfer values are sums paid to or received from other pension schemes, relating to periods of previous pensionable employment. These are included on the basis of payments made or receipts received in the case of individual transfers and on an accruals basis for bulk transfers, which are considered material to the accounts.

3.3 Investment income

Investment income is reported gross of taxation, regardless of whether tax may be payable on a portion of that income. Tax paid is reported separately.

The figure shown as investment income is made up of different types of income (dividend income for equity, rental income for property, interest income for the bond yields).

3.4 Interest income

Interest income is recognised in the fund account as it accrues, using the effective interest rate of the financial instrument as at the date of acquisition or origination. Income includes the amortisation of any discount or premium, transaction costs or other differences between the initial carrying amount of the instrument and its amount at maturity calculated on an effective interest rate basis.

3.5 Dividend income

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset.

Revenue account – expense items

3.6 Benefits Payable

Pensions and lump-sum benefits payable include all amounts known to be due as at the end of the financial year. Lump sums are accounted for in the period in which the member becomes a pensioner. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities.

3.7 Taxation

The fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

By virtue of the Council being the Administering authority, VAT input tax is generally recoverable on all fund activities.

3.8 Management Expenses

All management expenses are accounted for on an accruals basis.

(a) Investment Management Expenses

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. They are deducted from fund assets by the fund managers.

A proportion of the council's costs representing management time spent by officers on investment management are charged to the fund.

(b) Oversight and Governance costs

All oversight and governance expenses are accounted for on an accruals basis. All staff costs associated with governance and oversight are charged direct to the fund.

The cost of obtaining investment advice from the external advisor is included in oversight and governance costs.

3.9 Administrative Expenses

All administrative expenses are accounted for on an accruals basis. Pension administration has been carried out by the London Borough of Wandsworth on a shared service basis since 1st December 2013.

Net Asset Statement

3.10 Investment Assets

The Pensions SORP requires that investments should be included at their market value at the date of the Net Assets Statement, where such a value is available. Changes in market value are debited or credited to the Fund Account. The SORP promotes the use of bid values for market values but only where they are quoted prices in an active market. If a market is not active or has not been active since significant change in economic circumstances, then fund managers may provide an alternative valuation, which in their professional opinion provides a more reliable basis for market value. Based upon these principles, investments are valued as follows:-

- Quoted securities are valued at current market "bid" price.
- Unquoted securities are valued using professional estimates of fair value provided by investment managers, or otherwise at the lower of estimate or book value where considered more prudent.
- Pooled investment vehicles are valued at bid price where available in an active market or otherwise at a single closing price.
- The two UBS Property Holdings are valued as follows: The UBS Triton Property Unit Trust (UBS Triton Trust) price is based upon the UBS Triton Property Fund (the Partnership) price after taking into account management fees and expenses, tax, income and cash balances. The UBS Life Triton Property Fund (UBS Life Triton) price is based upon the UBS Triton Property Fund (the Partnership) price after taking into account management fees and expenses, income and cash balances. UBS Life Triton Is valued at Bid Price.

- Property investments are in pooled vehicles rather than direct investments in property. Property investments (i.e. managed funds) are valued at bid prices where available and representative, or at a single price provided by the fund manager where there are no representative bid/offer spreads and the chosen single price better represents fair value.
- Derivatives are used to effect efficient management of the investment portfolio, and not as an investment class nor for speculative purposes. These are valued from prices set by independent participants in the market, with variance margins calculated against published FTSE indices. The value of futures is determined using fair value for the asset and book cost for the liability.

3.11 Financial liabilities

The Fund recognises financial liabilities at fair value as at the reporting date. A financial liability is recognised in the net assets statement on the date the Fund becomes party to the liability. From this date any gains or losses arising from changes in the fair value of the liability are recognised by the Fund.

3.12 Movement in the net market value of investment

Changes in the net market value of investments (including investment properties) are recognised as income and comprise all realised and unrealised profits/losses during the year.

3.13 Foreign currency

Foreign currency transactions are converted into Sterling by the investment managers. This is done at London rates prevailing at close of business on the 31 March 2015.

3.14 Cash

Cash comprises cash in hand and demand deposits.

3.15 Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits is assessed on a triennial basis by the scheme actuary in accordance with the requirements of IAS19 and relevant actuarial standards.

As permitted under IAS26, the fund has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net assets statement (Note 19).

3.16 Provisions

Provisions are liabilities of uncertain timing or amount. Provision is made for unusual items which meet the definition of a provision but only when these are judged to be material to the accounts.

3.17 Additional Voluntary Contributions

Merton Pension fund provides an additional voluntary contributions (AVC) scheme for its members, the assets of which are invested separately from those of the pension fund. The Fund now only uses one provider, the Prudential PLC. The Bank

of Ireland has ceased to exist as a provider and any outstanding accounts with them have been transferred to the Prudential PLC.

AVC's are not included in the accounts in accordance with section 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (SI 2009/3093) but are disclosed as a note only (note 22).

3.18 Going Concern

The Pension Fund Accounts have been prepared on a going concern basis.

4. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in Note 3 above, the Council has had to make certain critical judgements about complex transactions or those involving uncertainty about future events.

4.1 Pension Fund Liability

An actuarial valuation of the Fund is carried out every three years and there are annual updates in the intervening years. These valuations determine the pension fund liability at a given date. There are various assumptions used by the actuary that underpin the valuations, therefore the valuations are subject to significant variances dependent on the assumptions used.

5. Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty

The main item in the Fund's Net Asset Statement at 31 March 2015 for which there is a significant possibility of material adjustment in the forthcoming financial year is the actuarial present value of promised retirement benefits.

Item	Uncertainties	Effect if actual results differ from assumptions
Actuarial present value of promised retirement benefits.	Estimation of the net liability to pay pensions and the judgements used in these estimations are carried out by the actuary, Barnett Waddingham LLP. The significant judgements are in regard to the discount rate used, salary increase projections, and retirement age.	The impact of a small change in the discount rate of +0.1% would decrease the closing defined benefit obligation by £13.7m and a -0.1% reduction would increase the obligation by £14.0m. An adjustment to the mortality age rating assumption of -1 yr would increase the obligation by £27.6m.

6. Events After The Reporting Date

These are events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the financial statements are authorised for issue. Two types of events can be identified:

- a) Those that provide evidence of conditions that existed at the end of the reporting period (adjusting events after the reporting period), and;
- b) Those that are indicative of conditions that arose after the reporting period (non-adjusting events after the reporting period).

7. Contributions Receivable

2013/14 £000		2014/15 £000
	By Category	
16,069	Employers	29,005
4,794	Members	5,335
20,863	Total	34,340

Note: Central and Cecil Housing Trust ceased to participate in the fund 31 March 2014. A full cessation payment of £1,593k is included in 2014/15 employer figures (Admitted Body).

2013/14 £000		2014/15 £000
	By Authority	
19,591	Administering	31,248
604	Scheduled	876
668	Admitted	2,216
20,863	Total	34,340

2013/14 £000		2014/15 £000
	By Type	
10,490	Employers Normal	12,860
4,794	Employees Normal	5,335
4,800	Deficit Funding	15,097
779	Employers Additional	1,048
20,863	Total	34,340

8. Transfers In From Other Pension Funds

2013/14 £000		2014/15 £000
765	Individual Transfers	983
765	Total	983

9. Benefits Payable

2013/14 £000		2014/15 £000
	By Category	
17,582	Pensions	18,473
2,301	Commutations and lump sum retirement benefits	2,939
382	Lump sum death benefits	668
20,265	Total	22,080

2013/14 £000		2014/15 £000
	By Authority	
19,218	Administering	20,276
607	Scheduled	1,066
440	Admitted	738
20,265	Total	22,080

10. Payments to and on Account of Leavers

2013/14 £000		2014/15 £000
1,517	Individual Transfers	1,109
7	Refunds of Contribution	40
0	State Scheme Premiums	(6)
1,524	Total	1,143

11. Management Expenses

2013/14 £000 Restated		2014/15 £000
426	Administrative Costs	332
892	Investment management expenses	329
181	Oversight and governance costs	195
1,499	Total	856

Note: Investment management expenses includes £131k transaction costs (2013/14: £124k), and indirect costs incurred through the purchase and sales of investments. These are reflected in the cost of investment acquisitions and in the proceeds from the sales of investments (see Note 15.3).

12. Investment Income

2013/14 £000		2014/15 £000
1,054	Fixed Interest Securities	2,697
7,438	Equity dividends	6,839
84	Pooled Investments	184
470	Pooled Property Investments	518
466	Other	716
9,512	Total	10,954

13. Taxes on Income

2013/14 £000		2014/15 £000
269	Non-Recoverable Tax	268
27	Withholding Tax	48
296	Total	316

14. Investment Expenses

2013/14 £000		2014/15 £000
887	Management Fees	300
5	Custody Fees	29
892	Total	329

Notes: (1) Management Fees include a rebate of £257k for a retrospective VAT claim for the years 2010 to 2012. (2) The management fees disclosed above include all investment management fees directly incurred by the fund including those charged on pooled fund investments.

15. Investment

15.1 Asset management arrangements

The management of Pension Fund investments is delegated to external investment managers. The table below shows the market value of the assets (including accrued dividends) by fund manager and the proportion managed by each manager as at 31 March 2015. Derivative assets are recognised at market value, and derivative liabilities are recognised at economic exposure.

2013/14		Fund Manager	2014/15	
£000	%		£000	%
202,683	43	Aberdeen	231,570	44
261,859	56	UBS	290,829	55
5,408	1	RREEF/Blackrock	6,173	1
469,950	100	Total	528,572	100

Note: £13m internally managed funds is not included above.

15.2 Analysis of investment assets and income

An analysis of investment assets at 31 March 2015 is over page below. Derivative assets are recognised at market value, and derivative liabilities are recognised at economic exposure.

Market Value 31 March 2014 £000		Market Value 31 March 2015 £000
	Investment Assets	
108,064	Fixed Interest Securities	127,116
189,623	Equities	200,755
155,516	Pooled Investments	181,736
13,197	Pooled Property Investments	15,391
2,159	Derivative Contracts - Futures	1,682
2,535	Cash Deposits	2,145
1,019	Investment income due	1,428
472,113	Total Investment Assets	530,253
	Investment Liabilities	
(2,163)	Derivative Contracts - Futures	(1,681)
(2,163)	Total Investments liabilities	(1,681)
0	Cash Deposits (Internally Managed Funds)	13,000
469,950	Net Investment assets	541,572

15.3 Reconciliation of movements in investments and derivatives

The table below shows the movement in the market value of investments held during the financial year 2014/2015. The reconciliation shows the opening and closing value of investments analysed into major class of assets. The amount of sales and purchases is also shown. Derivative assets are recognised at market value, and derivative liabilities are recognised at economic exposure.

	Market Value 1 April 2014 £000	Purchases during the year and derivative payments £000	Sales during the year and derivative receipts £000	Change in Market Value during the year £000	Market Value 31 March 2015 £000
Fixed Interest Securities	108,064	5,068	(2,639)	16,623	127,116
Equities	189,623	30,550	(24,221)	4,803	200,755
Pooled Investments	155,516	54,498	(53,235)	24,957	181,736
Pooled Property	13,197	220	(12)	1,986	15,391
	466,400	90,336	(80,107)	48,369	524,998
Derivatives (Futures)					
Future contracts	2,159	9,468	(10,068)	123	1,682
Cash Liability	(2,163)	0	0	482	(1,681)
	466,396	99,804	(90,175)	48,492	524,999
Other Investment Balances					
Cash UK (Fund Managers)	2,535			(482)	2,145
Investment Income Due	1,019				1,428
Realised Loss on FX	0			(28)	0
	3,554				3,573
Total Investments at Market Value	469,950			48,464	528,572
Cash Deposits	0	13,000			13,000
Net Investmentl Assets	469,950				541,572

Note: (1) Transaction costs have been reported separately for the first time this year. See Note 14. (2) Cash deposits of £13m have been internally managed.

Reconciliation of movements in investments and derivatives

The table below shows the movement in the market value of investments held during the financial year 2013/2014. Future contracts have been restated to account for Purchases and Sales within the Future contract rather than the cash liability.

	Market Value 1 April 2013 £000	Purchases during the year and derivative payments £000	Sales during the year and derivative receipts £000	Change in Market Value during the year £000	Market Value 31 March 2014 £000
Fixed Interest Securities	113,623	30,845	(30,121)	(6,283)	108,064
Equities (restated)	177,106	26,681	(20,584)	6,420	189,623
Pooled Investments	147,737	5,311	(4,815)	7,283	155,516
Pooled Property (restated)	11,681	545	0	971	13,197
	450,147	63,382	(55,520)	8,391	466,400
Derivatives (Futures)					
Future contracts (restated)	1,461	9,547	(8,938)	89	2,159
Cash Liability (restated)	(1,479)	0	0	(684)	(2,163)
	450,129	72,929	(64,458)	7,796	466,396
Other Investment Balances					
Cash UK (Fund Managers)	2,226			679	2,535
Investment Income Due	974				1,019
	3,200				3,554
Total Investments at Market Value	453,329			8,475	469,950

Note: Transaction costs have been reported separately and subsequently 13/14 figures for equities and property purchases restated.

15.4 Detail analysis of investments (excluding derivative contracts)

The table below shows an analysis of investment assets between 'UK' and 'overseas' and between 'quoted' and 'unquoted'. The analysis excludes derivatives.

Market Value 31 March 2014 £000		Market Value 31 March 2015 £000
	Fixed Interest Securities	
81,495	Public Sector : UK quoted	95,765
26,569	: Overseas quoted	31,351
108,064		127,116
	Equities (Direct)	
167,425	UK quoted	185,369
21,769	Other European quoted	15,386
139	American	0
290	Other Overseas	0
189,623		200,755
	Pooled Investments	
32,376	UK (Equities)	39,917
15,116	Other European (Equities)	28,203
36,011	American (Equities)	54,064
12,944	Japanese (Equities)	23,063
45,688	Other Overseas (Equities)	20,336
13,381	Developing Markets (Equities)	16,153
5,105	Property Managed Fund/Units quoted	6,131
8,092	Property Managed Fund/Units un-quoted	9,260
3,554	Other Investment Balances	3,573
172,267		200,700
0	Cash Deposits (Internally Managed Funds)	13,000
469,954	Total	541,571

15.5 Analysis of derivatives

Futures contracts are used to gain exposure to investment markets without the need to purchase underlying stocks and shares. The economic exposure represents the notional value of stock purchased under futures contracts and is therefore subject to market movements.

The derivative instruments, which are used by the fund, are FTSE future contracts, which have been applied to the active and passive sub funds managed by UBS Asset Management. At 31 March 2015, the value of FTSE futures amounted to less than 0.5% (0.7% in 2013/14) of all equity investment in the fund.

The following table reflects the fund's exposure to future contracts.

Type	Expires	Economic exposure £000	Market value 31 March 2014 £000	Economic exposure £000	Market value 31 March 2015 £000
UK Equities	Three – Six months	2,163	2,159	1,681	1,682

15.6 Stock lending

There were no stock lending arrangements in place during the financial year ended 31 March 2015.

15.7 Investments exceeding 5% of net assets

The table below shows investments exceeding 5% of total net assets, (All these investments are pooled).

Security	% Market Value
Aberdeen Global II Index Linked	12.13
UBS Life USA Equity Tracker	9.08
UBS Life UK Equity Tracker	6.18
Aberdeen Global II Global Aggregate	5.76
UBS Life Europe Ex UK Equity Tracker	5.23

The largest single direct holding is HSBC at 2.09%.

16. Financial Instruments

16.1 Classification of financial instruments

The following table analyses the carrying amounts of financial assets and liabilities (excluding cash) by category and net asset statement heading.

31 March 2014				31 March 2015		
Designated at fair value through profit and loss £000	Loans and receivables £000	Financial liabilities at amortised costs £000		Designated at fair value through profit and loss £000	Loans and receivables £000	Financial liabilities at amortised costs £000
			Financial Assets			
108,064			Fixed Interest Securities	127,116		
189,623			Equities	200,755		
155,516			Pooled Investments	181,736		
13,197			Pooled Property Investments	15,391		
2,159			Derivative Contracts	1,682		
	2,535		Cash		2,086	
1,019			Other Investment Balances	1,428		
	3,170		Debtors		1,587	
469,578	5,705	0		528,108	3,673	0
			Financial Liabilities			
(2,163)			Derivative Contracts	(1,681)		
		(877)	Creditors			(568)
(2,163)	0	(877)		(1,681)	0	(568)
467,415	5,705	(877)		526,427	3,673	(568)

16.2 Net gains and losses on financial instruments

The table below shows net gains on financial assets at fair value through profit and loss.

31 March 2014 £000		31 March 2015 £000
	Financial Assets / Liabilities	
8,385	Fair Value through profit and loss (2013/14: Restated)	48,341
90	Loans and Receivables	123
8,475	Total	48,464

16.3 Valuation of financial Instruments carried at fair value

The valuation of financial instruments can be classified into three levels, according to the quality and reliability of information used to determine fair values. All the financial instruments of the fund are classified as level 1, 2 and 3, as follows:

Level 1 – Financial instruments at Level 1 are those where the fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level 1 comprise quoted equities, quoted fixed securities, quoted index linked securities and unit trusts. Listed investments are shown at bid prices. The bid value of investment is based on the bid market quotation of the relevant stock exchange.

Level 2 – those financial instruments where market prices are not available. For example, where an instrument is traded in a market that is not considered to be active, or where valuation techniques are used to determine fair value and where these techniques use inputs that are based significantly on observable market data.

Level 3 – those financial instruments where at least one input, that could have a significant effect on the instrument's valuation, is not based on observable market data. Such instruments would include unquoted equity investments and hedge fund of funds, which are valued using various valuation techniques that require significant judgement in determining appropriate assumptions.

The following table provides an analysis of the financial assets and liabilities of the pension fund grouped into Levels 1 and 2, based on the level at which the fair value is observable.

31 March 2014			31 March 2015	
Quoted market price Level 1	Quoted market price Level 2		Quoted market price Level 1	Quoted market price Level 2
£000	£000		£000	£000
456,380	13,197	Financial Assets	525,769	15,391
2,535		Fair Value through profit and loss	2,086	
		Loans and Receivables		
(2,159)		Financial Liabilities	(1,682)	
		Fair Value through profit and loss		
456,756	13,197	Total	526,173	15,391

16.4 Fair value of financial instruments and liabilities

The following table compares the carrying value to the fair value of financial assets and financial liabilities. The derivatives (both assets and liabilities) are recognised at market value.

31 March 2014			31 March 2015	
Carrying value £000	Fair value £000		Carrying value £000	Fair value £000
361,773	469,578	Financial Assets	422,097	541,160
2,532	2,535	Fair Value through profit and loss	2,048	2,086
		Loans and Receivables		
(2,163)	(2,159)	Financial Liabilities	(1,681)	(1,682)
		Fair Value through profit and loss		
362,142	469,954	Total	422,464	541,564

17. Nature and Extent of Risks Arising From Financial Instruments

17.1 Risk and risk management

The fund's main long-term risk is that the fund's assets will fall short of its liabilities of paying benefits to its members. Investment risk management aims to reduce the risk of the overall reduction of the fund while increasing returns. To achieve this, the fund is diversified through its asset allocation thereby reducing its price, currency and interest rate risks. Liquidity risk in the fund is managed by monitoring the cash flow forecast of the fund and ensuring that there is sufficient cash to pay its benefits payable obligations. The Fund manages these investment risks as part of its overall pension fund risk management programme.

Responsibility for the fund's risk management strategy rests with the pension fund advisory committee. Risk management policies are established to identify and analyse the risks faced by the council's pensions operations. The Statement of Investment Principles and Risk Register are reviewed regularly to reflect changes in activity and in market conditions. The fund also ensures reputable investment managers are used through its rigorous fund manager's selection process. In addition the fund employs an independent advisor who provides advice on investment issues.

17.2 Market risk

The fund is exposed to market risk from its investment activities especially through its equity holdings. Equity futures contracts and exchange traded option contracts on individual securities may also be used to manage market risks on equity investments. The Fund has one future valued at £1,681,750 as at 31 March 2015 (£2,159,355 as at 31 March 2014).

17.3 Price risk

Potential price changes are based on the observed historical volatility of asset class returns. The London Borough of Merton asset allocation is predominantly in equities, the majority of which are priced in Pounds Sterling. Riskier assets in the fund such as equities display greater potential price volatility than bonds. The fund investment managers mitigate this price risk through diversification and the selection of securities. Other financial instruments are monitored by the council to ensure they are within limits specified in the fund investment strategy.

Asset Type	Value at 31 March 2015 £000	% Change	Value on Increase £000	Value on Decrease £000
Cash and cash equivalents				
Cash	2,086	0.01	2,086	2,085
Investment portfolio assets				
UK Equities	225,363	10.19	248,327	202,398
Overseas Equities	157,206	9.03	171,401	143,010
Bonds and Index Linked	127,117	8.14	137,464	116,769
Property	15,391	5.02	16,163	14,618
Income Due	1,402	0.00	1,402	1,402
Fixed Deposits (Internally managed)	13,000	0.00	13,000	13,000
Total Assets	541,565		589,843	493,282

Note: The % change for Total Assets includes the impact of correlation across asset classes

Asset Type	Value at 31 March 2014 £000	% Change	Value on Increase £000	Value on Decrease £000
Cash and cash equivalents				
Cash	2,440	0.02	2,440	2,440
Investment portfolio assets				
UK Equities	200,763	12.08	225,015	176,511
Overseas Equities	144,477	11.56	161,179	127,775
Bonds and Index Linked	108,064	6.45	115,034	101,094
Property	13,197	4.45	13,784	12,610
Income Due	1,011	0.00	1,011	1,011
Total Assets	469,952		518,463	421,441

The potential volatilities are consistent with one standard deviation movement in the change in value of the assets over three years. This was applied to the 31 March 2015 asset mix as shown in the following table (Note 17.4):

17.4 Other price risk

Potential price changes are based on the observed historical volatility of asset class returns. 'Riskier' assets such as equities will display greater potential volatility than bonds as an example, so the overall outcome will depend largely on fund asset allocations. The following table shows the volatility between the asset classes invested in.

Asset Type	Potential market movements (+/-)
UK Equities	10.19%
Overseas Equities	9.03%
Bonds and Index Linked	8.14%
Cash	0.01%
Property	5.02%

17.5 Interest rate risk

Generally fixed interest rate investments are subject to interest rate risks, which represent the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in market rates. As at 31 March 2015, the fund's fixed rate investments were in pooled investments. These internally managed investments are of very short duration.

17.6 Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The fund is exposed to currency risk on financial instruments that are denominated in any currency other than the GBP. The majority of foreign equities in the UBS portfolio are priced in GBP thereby reducing currency risk fluctuations. The % change has been derived from the measurement of volatility of the fund over three years.

The table below shows the currency exposure by asset type as at 31 March 2015.

Asset Type	Value at 31 March 2014 £000	% Change	Value on Increase £000	Value on Decrease £000
Overseas Equities	157,206	5.69	166,147	148,264
Overseas Bonds	31,351	5.69	33,135	29,568
Total Overseas Assets	188,557	5.69	199,282	177,832

The table below shows the currency exposure by asset type as at 31 March 2014.

Asset Type	Value at 31 March 2014 £000	% Change	Value on Increase £000	Value on Decrease £000
Overseas Equities	144,477	5.16	151,930	137,025
Overseas Bonds	26,569	5.16	27,939	25,199
Total Overseas Assets	171,046		179,869	162,224

The following table calculates the aggregate currency exposure within the fund as at 31 March 2015. In doing this we have applied the single outcome to all non-UK assets where the manager has not priced the security in GBP and multiplied the weight of each currency by the change in its exchange rate (relative to GBP) and sum to create the aggregate change.

Currency	Value at 31 March 2015 £000	% Change	Value on Increase £000	Value on Decrease £000
Danish Krone	771	6.19	819	723
EURO	9,675	6.15	10,270	9,080
Norwegian Krone	582	8.64	632	531
Swedish Krona	2,561	7.30	2,748	2,374
Swiss Franc	4,448	9.34	4,864	4,033
US Dollar	31,358	7.78	33,798	28,918
Total	49,395		53,131	45,659

Currency	Value at 31 March 2014 £000	% Change	Value on Increase £000	Value on Decrease £000
Danish Krone	518	6.26	550	485
EURO	9,271	6.31	9,857	8,686
Norwegian Krone	506	8.79	550	462
Swedish Krona	2,203	7.03	2,358	2,049
Swiss Franc	3,124	7.42	3,356	2,892
US Dollar	131	8.07	141	120
Total	15,753		16,812	14,694

17.7 Credit risk

Credit risk represents the risk that the counterparty to a transaction or financial instrument will fail to discharge an obligation and cause the fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing.

Deposits are not made with banks and financial institutions unless they are rated independently and meet the Council's credit criteria. The average long term credit rating in the bond portfolio is AA as at 31 March 2015. The investment manager reports on the credit quality of the portfolio on a quarterly basis.

The table below shows the credit quality.

Credit Quality	Value at 31 March 2014	Value at 31 March 2015
AAA	2,270	3,432
AA	80,838	93,049
A	11,240	11,949
BBB	11,456	16,017
BB or below	648	1,271
Cash	0	1,398
Settled Cash	0	36
	106,452	127,152
A	0	3,000
N/A	0	10,000
	0	13,000
Total	106,452	140,152

The fund's cash balance under its treasury management arrangements as at 31 March 2015 was held with Lloyds bank with a credit rating of A.

17.8 Liquidity risk

The Council has immediate access to its pension fund cash holdings to enable it to meet its financial obligations when due. Within the bond portfolio, the fund is permitted to hold up to 10% of the fund in cash for this reason and to ensure that the fund has available an element of cash to ensure that settlement of the segregated securities traded in the portfolio do not take the cash accounts overdrawn.

Fund cashflow is periodically reviewed by the Pension Fund Panel on a quarterly basis.

17.9 Refinancing risk

The key risk is that the council will be bound to replenish a significant proportion of its pension fund financial instruments at a time of unfavourable interest rates. The council does not have any financial instruments that have a refinancing risk as part of its treasury management and investment strategies.

18. Funding Arrangements

18.1 Actuarial position

The assets and liabilities of the Fund are valued at three-yearly intervals by the Council's Actuary (Barnett Waddingham LLP). The main purpose of the actuarial valuation is:

- (i) to determine the accrued position of the fund (for which the valuation of assets is based on the 'assessed value approach') and;
- (ii) to establish appropriate contribution arrangements required to support accruing benefits (for which the 'projected unit' actuarial method is adopted).

18.2 Actuarial assumption

Barnett Waddingham LLP carried out the last actuarial valuation in 2013. This gave an assessment of the value of the fund as at 31 March 2013. The results of the actuarial valuation showed that the assessed value of assets held by the Fund at 31st March 2013 was £451.0m, whilst the liabilities accrued in respect of pensionable service were £504.2m. The assessed actuarial value of £451.0m was different to the market value of the assets at 31 March 2013 (shown in Note 18.4) because the actuarial value is based on the average asset value over 6 months straddling the valuation date.

The valuation of the Fund is underpinned by 'economic' and 'statistical' assumptions. The major 'economic' assumptions relate to the rate of price inflation, general pay escalation and the rate of dividend growth. The 'statistical' assumptions cover matters such as future rates of withdrawal and retirement from service, rates of mortality, the proportion of members married and the progression of pensionable pay from age to age, attributable to increasing responsibility and promotion.

The following tables show financial assumptions used in the actuarial valuation. Following a change in valuation results presentation since the last valuation only nominal returns are now reported.

Future Assumed Returns at 2013 % p.a.		Risk Adjusted Discount Rate Weighting %
Equities	6.9	71
Gilts	3.3	25
Cash	3.1	1
Property	6.0	3
Expense allowances	0.1	-
Financial Assumptions	2013	2010
Discount Rate	5.9	6.7
Retail Price Index (RPI)	3.5	3.5
Consumer Price Inflation (CPI)	2.7	3.0
Pension & Deferred Pension Increases	2.7	3.0
Short Term Pay Increase	In line with the CPI assumption for the 2 yrs to 31 March 2015	Pay freeze for those earning over £21k for the 2 years to 31 March 2012
Long Term Pay Increase	4.5	5.0

18.3 Funding policy

In line with the Local Government Pension Scheme Regulations 2013, the funds actuary undertakes a funding valuation every three years. The next valuation is in 2016. The Regulations require the Actuary to set the employer's contribution rate for the authority and Scheduled and Admitted Bodies, so that it is sufficient to meet 100% of existing and prospective liabilities including pension increases. The funding objective is to ensure that the Scheme's assets and income are adequate to finance scheme members' benefits when they fall due.

The actuary has recommended contribution rates that recover past service deficit in the Fund over the next twelve years from 1st April, this is consistent with the funding strategy.

18.4 Funding position

The overall funding level increased from 84% in 2010 to 89% in 2013.

Investment returns were higher than assumed and pay increases lower than assumed.

The table below shows the funding level and deficit for the past three triennial valuations.

	2007 Valuation	2010 Valuation	2013 Valuation
Funding Level %	90.5	84.0	89.0
Funding (Deficit) £m	(33.5)	(67.2)	(53.2)

The funding deficiency of £53.2 million at the time of the 2013 valuation was equivalent to 11% of accrued liabilities, compared to 16% as at the time of the 2010 valuation.

The Common Rate of Contribution payable by each employing authority under Regulation 36 for the period 1 April 2011 to 31 March 2014 is 21.4% of pensionable payroll. From 1st April 2014 to 31st March 2017 the Common Rate of Contribution will be 21% of pensionable pay.

Individual employers' rates will vary from the common contribution rate depending on the demographic and actuarial factors particular to each employer. Full details of the contribution rates payable can be found in the 2010 and 2013 actuarial valuation reports.

The table below shows the reconciliation of past service position from 2010 and 2013 valuations.

	Funding Position £m	
Deficit at 2010 Valuation	(67)	
Deficit Funded (Use of Surplus)		18
Financial Loss	(14)	
Experience		11
Change in Assumptions	(1)	
Deficit at 2013 Valuation	(53)	

The following tables show the past service funding position for the 2010 and 2013 valuations.

	31 March 2013 £000	
Asset Value		450,974
Past Service Liabilities		
Active Members	165,417	
Deferred Pensioners	87,644	
Pensioner Members	251,112	
Total		504,173
Surplus (Deficit)		(53,199)
Funding Level		89%
Employer Contribution Rates		% of Payroll
Future Service Cost		14.0
Deficit Recovery (12 years)		7.0
Total Contribution Rate		21.0

The funding position is a statement that encapsulates the liability to finance pension payments over many years, and does not imply that there is any difficulty in financing them in the short term. Investments in support of the Local Government Pension Scheme are long-term investments, and there is an expectation that over the long

term the value of the fund will ride-out the cyclical movements of the investment markets, and support an adequate funding level.

19. Actuarial Present Value of Promised Retirement Benefits

The accounting standard IAS 26 sets out the measurement and disclosure principles for reporting retirement benefit plans. For this purpose the Code of Practice requires that actuarial assumptions and methodology used should be based on IAS19 rather than the assumptions and methodology used for funding purposes. In order to meet this requirement, the Fund's actuary has carried out an additional assessment of the Fund as at 31 March 2015, using a valuation methodology that is consistent with IAS19.

The financial assumptions used for the purposes of the calculations are as follows:

	Assumptions as at 31/03/15 %
Inflation/Pension increase rate	2.4
Salary rate increase	4.2
Discount Rate	3.3

The value of the Fund's promised retirement benefits as at 31 March 2015 was

Year Ended	31/03/14 £m	31/03/15 £m
Present value of promised retirement benefits	685.2	816.1

20. Current Assets

	31/03/14 £000	31/03/15 £000
Debtors		
Contributions due	1,245	1,358
Sundry Debtors	821	41
Cash in Hand	1,104	187
Current Assets	3,170	1,586

Analysis of Debtors

	31/03/14 £000	31/03/15 £000
Administering Body	1,140	1,242
Admitted and Scheduled Bodies	105	116
Sundry Debtors	821	41
Current Debtors	2,066	1,399

21. Current Liabilities

Creditors	31/03/14 £000	31/03/15 £000
Cash overdrawn	(217)	(1)
Fund Managers Fees	(160)	(267)
Sundry	(500)	(48)
Payroll	0	(252)
Current Liabilities	(877)	(568)

22. Additional Voluntary Contributions

The scheme provides for members to pay Additional Voluntary Contributions (AVCs) to increase their benefit entitlement at retirement, subject to HMRC limits. Under Regulation 4 (2) (b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (SI 2009 No: 3093), AVCs are not included in the pension fund accounts but are paid over by the Council's shared payroll service and invested by a specialist AVC provider, Prudential PLC, independently of the London Borough of Merton Pension Fund.

The amount of additional voluntary contributions paid by members during 2014/15 to AVC schemes outside the authority's responsibility was £0.144m (£0.187m at 31 March 2014). The external providers have reported that at 31 March 2015 the total value of accumulated AVCs is £1.663m (£1.450m at 31 March 2014).

23. Related Parties

Related parties to the pension fund include: -

- i) **The London Borough of Merton**, a separate pension fund bank account is in full operation which holds pension fund cash balances. The Council recharges the Fund for incurred overheads while the pension fund recharges the council for any employers recharge to pensioners pay.
- ii) **The Admitted and Scheduled bodies** who make employer contributions to the fund.
- iii) **Local authority elected members and senior management officers** who sit on the Pension Fund Advisory Panel.

There is one Pensioner representative on the Panel who is in receipt of pension benefits. The senior officer in the financial management of Merton Pension Fund is the Director of Corporate Services who is remunerated by Merton Council as the administering authority. They are not paid directly by the Merton Pension Fund. However the pension fund is recharged by the Administering Authority for officers time spent in the management of the pension fund. Further information on remuneration is available within the financial statements of Merton Council.

There have been no related-party disclosures, or material declarable transactions with the Pension Fund during the financial year other than administrative services

and the use of the council's financial systems which may result in occasional cross transactions. The former were undertaken by the Council on behalf of the Pension Fund, at a cost, of £0.332m, (£0.426m in 2013/14).

24. Contingent and Contractual Liabilities

Following a bulk transfer and cessation valuation for South Thames College (previously Merton College) by the Fund Actuary for the fund and the LPFA, a net payment of £1.9m will be made in April 2045. The cessation valuation also reflects the current status of the employer.

Statements of Responsibilities

The Authority's Responsibilities

The Authority is required:

- To make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Corporate Services.
- To manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets.
- To approve the Statement of Accounts.

1.1. The Director of Corporate Services' Responsibilities

The Director of Corporate Services is responsible for the preparation of the authority's statement of accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Director of Corporate Services has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the local authority Code of Practice.

The Director of Corporate Services has also:

- Kept proper accounting records which were up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

1.2 Certification of Responsible Finance Officer

I hereby certify that the Statement of Accounts give a true and fair view of the financial position of the Authority at the accounting date and its income and expenditure for the year ended 31st March 2015.

Signed

C Holland

Director of Corporate Services

1.3 Approval of Accounts by General Purposes Committee

I hereby certify that the Statement of Accounts has been approved by resolution of the General Purposes Committee of the London Borough of Merton in accordance with the Accounts and Audit (England) Regulations 2011.

Signed

Peter McCabe

Chairman General Purposes Committee

Further information about the accounts is available from:

Director of Corporate Services
8th Floor

Merton Civic Centre
London Road
MORDEN
Surrey
SM4 5DX

Or alternatively, please ask for Stephen Bowsher on 020 8545 3531.

Glossary

ACCOUNTING POLICIES

Rules and practices followed in drawing up the accounts.

ACCOUNTING CODES OF PRACTICE

These are designed to support consistent standards of financial accounting in local authorities. There are two accounting codes :-

The Code of Practice on Local Authority Accounting supports consistent financial reporting at the level of the formal statements of accounts.

The Service Reporting Code of Practice (SerCOP) supports consistent financial reporting between local authorities below the level of the formal statement of accounts. In particular the SerCOP is designed to support consistency and comparability in reporting the cost of individual services and activities.

The IFRS based Code of Practice requires that the analysis of services in the Consolidated Revenue Account should follow that prescribed by the SerCOP.

ACCRUALS

The concept that income and expenditure are recognised as they are earned or incurred, not as money is received or paid. This concept is reflected in the accounts by the inclusion of debtors and creditors.

ACTUARIAL GAINS AND LOSSES

For a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because:

- a. Events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses); or
- b. The actuarial assumptions have changed.

APPROPRIATIONS

The assignment of revenue balances for specified purposes.

ASSET HELD FOR SALE

An asset is classified as held for sale if its carrying amount will be recovered principally through a sale transaction rather than through continued use. The asset must be available for immediate sale in its present condition and its sale must be highly probable.

ASSETS

These are rights or access to future economic benefits controlled by an entity as a result of past transactions or events.

BALANCES

Balances are maintained to meet expenditure pending the receipt of income and to provide a cushion against expenditure being higher or income lower than expected.

Contributions to balances can be either a planned contribution from the revenue budget or a transfer of any revenue surplus at the year end. The maintenance of an appropriate level of balances is a fundamental part of prudent financial management.

BUDGET

Statement of the spending plans for the year.

CAPITAL ADJUSTMENT ACCOUNT (CAA)

This reserve is debited with the historical cost of acquiring, creating or enhancing fixed assets over the life of those assets and with the historical cost of deferred charges. It is credited with resources set aside to finance capital expenditure. Where there is a credit balance, capital finance is being set-aside at a faster rate than resources have been consumed. Where there is a debit balance, fixed assets are being consumed in advance of their being financed.

CAPITAL CHARGES

Charges to service revenue accounts to reflect the cost of fixed assets used in the provision of services.

CAPITAL EXPENDITURE

Expenditure on the acquisition of a fixed asset or expenditure, which adds to, and not merely maintains, the value of an existing fixed asset.

CAPITAL RECEIPTS DEFERRED

Amounts receivable in the future from mortgages granted on the sale of Council houses.

CAPITAL RECEIPTS

Proceeds from the sale of fixed assets and repayments of capital grants and loans. These are divided into reserved and usable parts.

CHARTERED INSTITUTE OF PUBLIC FINANCE AND ACCOUNTANCY (CIPFA)

The Institute produces standards and codes of practice that must be followed in preparing the Council's financial statements.

CLG

This is the Government department for Communities and Local Government. This was formerly called the Office of the Deputy Prime Minister (ODPM).

COLLECTION FUND

This is a statutory 'ring fenced' account. It records income and expenditure on Council Tax, Non Domestic Rates, payments to the precepting authorities and transfer to the Council's General Fund.

COMMUNITY ASSETS

Assets that the local authority intends to hold in perpetuity, which have no determinable useful life and which may have restrictions on their disposal. Examples include parks and historic buildings.

COMPREHENSIVE SPENDING REVIEW (CSR)

The CSR is a governmental process carried out by HM Treasury which sets out fixed three-year departmental expenditure limits and through public sector service agreements defines key service improvements.

CONTINGENT ASSETS AND LIABILITIES

A contingent asset is a possible asset, which may arise in the future if certain events take place. A contingent liability is a possible loss or charge, which may arise in the future if certain events take place. In both cases, these events may not be wholly within the control of the Authority.

Contingent liabilities are not recognised in the accounts but should be disclosed by way of a note if there is a possible obligation which may require payment or a transfer of economic benefits.

CORPORATE AND DEMOCRATIC CORE

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. It has two elements - corporate management and democratic representation and management. The activities within the corporate and democratic core are in addition to those which would be carried out by a series of independent, single purpose bodies managing the same services. There is, therefore, no logical basis for apportioning these costs to services.

CORPORATE GOVERNANCE

Corporate Governance is the system by which local authorities direct and control their functions and communicate to their communities.

COUNCIL TAX

This is the main source of local taxation to local authorities. It is levied on households within the authority's area and the proceeds are paid into the Collection Fund for distribution to precepting authorities and to the authority's own General Fund.

CREDIT APPROVAL

The permission to borrow given to each local authority annually by the Secretary of State. Local authorities can obtain supplementary credit approvals during the year for particular projects.

CREDITORS

Money owed by the Council, which is due immediately or in the short term. Accordingly, it does not include money on taxation to the Council. Creditors are an example of the concept of accruals.

CURRENT SERVICE COST (PENSIONS)

The increase in the present value of the liabilities earned by employees in the current period in a defined benefit scheme.

CURTAILMENT COSTS

For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service. Curtailments include:

- a. termination of employees' services earlier than expected, for example, as a restructuring of operations
- b. termination of, or amendment to, the terms of a defined benefit scheme so that some or all future service by current employees will no longer qualify for benefits or will qualify only for reduced benefits.

DEBTORS

Money that is due to the Council but which has not yet been received. Debtors are an example of the concept of accruals.

DEFERRED CONSIDERATION

This is the value of buildings transferred to NewSchools under the PFI contract and will be amortised over the life of the contract.

DEFINED BENEFIT SCHEME

A pension or other retirement benefit scheme other than a defined contribution scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded).

DEFRA

DEFRA (The Department for the Environment, Fisheries and Rural Affairs)

DEPRECIATION

Depreciation is a charge to the revenue account to reflect the reduction in the useful economic life of a fixed asset. The reduction in the value of a fixed asset in the balance sheets is in line with the expected useful life.

DISCRETIONARY BENEFITS

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the Authority's discretionary powers, such as The Local Government (Discretionary Payments) Regulations 1996, The Local Government (Discretionary Payments and Injury Benefits) (Scotland) Regulations 1998, or The Local Government (Discretionary Payments) Regulations (Northern Ireland) 2001.

EMOLUMENTS

All sums paid to or receivable by an employee, and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than in cash.

EXCEPTIONAL ITEMS

Material items, which derive from events or transactions that fall within the ordinary activities of the authority, but which are not expected to recur frequently or regularly.

Exceptional items should be shown as part of the Net Cost of Services to which they relate or on the face of the Income and Expenditure Account if that degree of prominence is necessary to give a fair representation of the accounts.

FAIR VALUE

The fair value is the value of an asset or liability in an arms length transaction between unrelated, willing and knowledgeable parties. In practice this is often taken as market value but there are acceptable approximations, which can be used when there is no market for the asset or liability. In relation to assets the recorded value would be less, where applicable, any grants receivable towards the purchase or use.

FINANCIAL INSTRUMENTS ADJUSTMENT ACCOUNT

This account provides a balancing mechanism between the different rates at which gains and losses are recognized under the SORP and are required by statute to be met from the General Fund. The account is designed to hold the difference between the book value and fair value. It is not used at present because the sums involved are not significant.

FINANCE LEASE

A finance lease is one that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee. It should be presumed that such a transfer of risks and rewards occurs if at the inception of a lease the present value of the minimum lease payments including any initial payment, amounts to substantially all (normally 90% or more), of the fair value of the leased asset.

FINANCIAL YEAR

The financial year runs from the 1st April to the following 31st March.

FINANCIAL INSTRUMENT

A financial instrument is any contract that gives rise to a financial asset in one entity and a financial liability or equity instrument in another. In practice, this covers both assets and liabilities and includes bank deposits, investments, debtors, loans and advances, debt premiums, creditors and borrowings.

FIXED ASSETS

Tangible assets that yield benefits to the local authority and the services it provides for a period of more than one year. These can be tangible or intangible.

FRED

Financial Reporting Exposure Drafts. These are proposed accounting standards issued by the ASB for comments. The final accounting standard is released once the comments have been incorporated or addressed.

FTSE 100

This is the index of the top 100 UK listed companies by market capitalisation.

GENERAL FUND

The main fund of the Council, from which all expenditure is met and all income is paid, with the exception of those items, which by statute have to be taken to some other account.

GOVERNMENT GRANTS

Financial assistance by government and other bodies, in the form of cash transfers to an authority in return for compliance with certain conditions relating to the activities of the authority.

GROSS EXPENDITURE

The total expenditure of a fund or account.

GROUP ACCOUNTS

Accounts that show the total financial results for a group of entities for a particular period, rather than the separate results of each entity.

HERITAGE ASSETS

These are a class of assets which were formerly categorized as Community Assets. These assets are deemed to contribute to a nation's society, knowledge and/or culture.

IFRS

International Financial Reporting Standards: these are the standards that have superseded national accounting standards. The Code of Practice which has replaced the SORP is fully IFRS based.

IMPAIRMENT

The loss of value in a fixed asset arising from physical damage, deterioration in the quality of service provided by the asset or from a general fall in prices.

INCOME AND EXPENDITURE ACCOUNT

Accounts which show all money receivable or payable by the Council in the accounting period to which they relate. Accounts that record receipts and payments are converted to income and expenditure by the inclusion of debtors and creditors.

INFRASTRUCTURE ASSETS

Fixed assets that have no realistic expectation of being sold but are retained to deliver core services e.g. roads, drainage etc. and in respect of which expenditure cannot be recovered through disposal.

INTANGIBLE ASSETS

Intangible assets are defined in IAS38 as 'identifiable non-monetary assets without physical substance'.

INTEREST COST (PENSIONS)

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

INVESTMENTS (PENSION FUND)

The investments of the pensions fund will be accounted for in the statements of that fund. However, authorities (other than district councils in Northern Ireland) are also required to disclose, as part of the disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

INVESTMENTS (NON-PENSION FUND)

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the Authority. Investments should be so classified only where an intention to hold the investment for the long term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the investment.

Investments, other than those in relation to the pensions fund that do not meet the above criteria should be classified as current assets.

JOINTLY CONTROLLED ENTITY

A joint venture that involves the establishment of a corporation, partnership or other entity in which each venturer has an interest.

LEASING

This facility is a means to obtain the use of vehicles, plant and computer equipment without actually owning these items.

LEVY

An amount levied by a local authority or other statutory body which is paid by the Council.

LIABILITIES

An entity's obligations to transfer economic benefits as a result of past transactions or events.

LOCAL AREA AGREEMENT (LAA)

A local area agreement is a set of priorities for a local area agreed between central government and a local area, which usually comprises of a local authority, the local strategic partnership (LSP) and other key partners. The priorities have objectives and targets, and funding to achieve these comes from central government.

MATERIALITY

Materiality sets the threshold for determining whether an item is relevant. This is defined as: an item of information is material to the financial information if its misstatement or omission might reasonably be expected to influence the economic decisions of users of those financial statements, including their assessments of management's stewardship. Whether information is material will depend on the size and nature of the item in question judged in the particular circumstances of the case.

NET ASSETS

The Net Assets of the authority is the amount that the authority owns (its assets) less the amount that it owes (its liabilities).

NET BOOK ASSETS

The amount at which fixed assets are included in the balance sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

NET CURRENT REPLACEMENT COST

The cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

NET REALISABLE VALUE

The open market value of an asset in its existing use (or open market value in the case of non-operational asset), less the expenses required realising the asset.

NET WORTH

The Net Worth of the authority shows how the net assets of the authority are allocated between usable resources, resources that have been set aside to finance capital expenditure, unrealised gains from increases in asset values and the reserves which are needed to manage the complexities of local authority accounting.

NON-DISTRIBUTED COSTS

These are overheads from which no user now benefits and these costs should not be apportioned to services.

NON-DOMESTIC RATE (NDR)

The rates paid by businesses. The amount paid is based on the rateable value set by the Valuation Office multiplied by a rate in the £ set by the government, which is consistent throughout the country.

NON-OPERATIONAL ASSETS

Fixed assets held by a local authority but not directly occupied, used or consumed in the delivery of services. Examples of these assets are investment properties and assets that are surplus to requirements, pending sale or redevelopment.

OPERATIONAL ASSETS

Fixed assets held and occupied, used or consumed by the local authority in the direct delivery of those services for which it has either a statutory or discretionary responsibility.

PAST SERVICE COST

For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

POOLED VEHICLES

A pooled vehicle is a single investment whose value and performance is the aggregate of a number of separate investments held within the pooled arrangement. Pooled investments are undertaken to improve the diversification and efficiency of investment activity, particularly where a similar spread of segregated investments would incur higher management costs, and be less economic.

POST BALANCE SHEET EVENT

These are events which arise after the end of the accounting period. They can be divided into

- Adjusting events, which provide further evidence of conditions that existed at the end of the accounting period and that may require changes to the accounts.
- Non Adjusting Events, which are indicative of conditions that arose subsequent to period end, that are reported by way of a note to the accounts.

PRECEPTS

An amount collected by the Council as part of the Council Tax on behalf of another statutory body.

PRIVATE FINANCE INITIATIVE (PFI)

PFI contracts are agreements with private sector organisations to refurbish, maintain and operate fixed assets on behalf of public sector organisations such as local authorities.

PRIOR PERIOD ADJUSTMENTS

Prior period adjustments are material adjustments relating to the accounts of previous years and which arise from changes in accounting policies or from the correction of fundamental errors. A fundamental error is one that is of such significance as to destroy the validity of the financial statements. Prior period adjustments do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

PROVISIONS

Amounts set aside for any liabilities or losses which are likely to be incurred, but which are uncertain as to the amounts or the dates on which they will arise.

RESERVES

These are amounts set aside for specific purposes. The Council has discretion in whether it wishes to set aside these amounts as distinct from sums set aside in provisions.

RESIDUAL VALUE

This is the estimate, based on current prices, of the increase in market value of the buildings transferred to NewSchools under the PFI contract.

REVALUATION RESERVE

The Revaluation Reserve records increases and reductions in the value of fixed assets when compared to their original book value. Reductions in value can be offset against accumulated revaluation gains before they are charged to the income and expenditure account.

REVENUE EXPENDITURE

Expenditure incurred on day to day running costs and confined to accounts within one financial year.

REVENUE EXPENDITURE FUNDED BY CAPITAL RESOURCES UNDER STATUTE

This is expenditure which is classified as revenue expenditure but which can be funded from capital resources under statutory requirements. This expenditure was called deferred charges under the 2007 SORP.

SCHEME LIABILITIES

These are the liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

SETTLEMENT COSTS

An irrevocable action that relieves the employer (or the defined benefit scheme) of the primary responsibility for a pension obligation and eliminates significant risks relating to the obligation and the assets used to effect the settlement. Settlements include:

- A lump-sum cash payment to scheme members in exchange for their rights to receive specified pension benefits;
- the purchase of an irrevocable annuity contract sufficient to cover vested benefits; and
- the transfer of scheme assets and liabilities relating to a group of employees leaving the scheme.

STATEMENT OF RECOMMENDED PRACTICE (SORP)

This is the authoritative guidance on the application of accounting standards and incorporates UK GAAP. (See Accounting Codes of Practice). The SORP has now been superseded by the IFRS based Code of Practice.

STOCKS

The amount of unused or unconsumed supplies held in expectation of future use.

SUBSIDIARY

An entity, including an unincorporated entity such as a partnership that is controlled by another entity (known as the parent).

SUPPORT SERVICES

These are services that are not statutory local authority services but which give support to those services.

UK GAAP

UK Generally Accepted Accounting Principles cover accounting practices that are regarded as permissible by the accounting profession. These practices may be laid down in accounting standards and/or legislation (such as Local Government Finance

Legislation) but it also includes accounting practices that are outside the scope of accounting standards but are generally accepted by practitioners as legitimate. Local Authority accounts are now required to be IFRS compliant.

USEFUL LIFE

This is the period over which the local authority derives benefit from the use of a fixed asset.

VESTED RIGHTS

In relation to a defined benefit scheme, these are: -

- a) for active members, benefits to which they would unconditionally be entitled on leaving the scheme;
- b) for deferred pensioners, their preserved benefits;
- c) for pensioners, pensions to which they are entitled.

This page is intentionally left blank